EDEN TOWNSHIP HEALTHCARE DISTRICT CONFLICT OF INTEREST CODE ETHD 102

SUBJECT: CONFLICT OF INTEREST CODE AND POLICY

I. POLICY:

1.01 Purpose of the Policy. Directors or public officials who manage the public investments ("Fiduciary" or "Fiduciaries") of Eden Township Healthcare District ("District") may find themselves in a situation where transactions for which they are responsible on behalf of the District affect their personal interests. The positions of the Fiduciaries are enumerated in Attachment B. Aside from the Fiduciaries, other persons hold positions at the District where they may find themselves in a situation where their responsibilities to the District affect their personal financial interests ("Designated Person" or "Designated Persons"). The positions of the Designated Persons are enumerated in Attachment B. Such situations may raise a potential or actual conflict of interest between the District and a Fiduciary or a Designated Person. The District Board of Directors has adopted this policy for the purpose of establishing a procedure by which Fiduciaries and Designated Persons can protect themselves and the District from any allegation of impropriety.

1.02 Structure and Application of the Policy.

- A. Eden Township Healthcare District is a political subdivision of the State of California. As a governmental entity, it is subject to California laws regulating conflicts of interest.
- B. If a conflict is identified involving a Fiduciary, the Fiduciary and the District shall follow those procedures which are most restrictive. For example, if a conflict is described in Section 2.02 and 2.03, then Section 2.02 shall apply. If a conflict is identified involving a Designated Person, the Designated Person and the District shall follow those procedures set forth in Section 7.
- C. This policy is intended to comply in all respects with California law, and shall be interpreted accordingly.

II. CONFLICT OF INTEREST

- 2.01 <u>Actions Absolutely Prohibited: Financial Interests in Contracts (Government Code Section 1090).</u>
- A. <u>Definition of Conflict</u>. Fiduciaries shall not be financially interested in any contract made by them in their official capacity, or by any body or board of which they are members, nor shall any fiduciary be a purchaser at any sale or a vendor at any purchase made by them in their official capacity.
- B. <u>Procedure for Resolution</u>. If a Fiduciary would have a conflict described in Section 2.01(a), the Fiduciary must either:
 - 1. resign his or her position at the District; or
 - 2. not acquire or otherwise possess the financial interest which creates the conflict described in Section 2.01(a).

- C. <u>Limited Exceptions</u>. Limited exceptions to the general rule of Section 2.01(a) governing contracts (remote interests and the like) are described in Attachment A of this policy. If such an exception is determined to apply, the Procedure for Resolution described in (b) above shall not apply and, instead:
 - 1. the fact of such interest shall be disclosed to the body or board of which the Fiduciary is a member;
 - 2. the disclosure shall be noted in the body or board's official records; and
 - 3. the body or board may authorize, approve, or ratify the contract in good faith without counting the vote of the Fiduciary.
- 2.02 <u>Conflicts Absolutely Prohibited; Interests and Activities in Hospitals in the Same Service Area (Health and Safety Code Section 32110).</u>
- A. <u>Definition of Conflict</u>. Fiduciaries may not be a director, policy making management employee or medical staff officer of any hospital serving the same area as the area served by the District. In addition, no Fiduciary may possess any ownership interest, in any such hospital serving the same area. For purposes of this section, a hospital shall be considered to serve the same area as the District when more than five percent (5%) of the other hospital's inpatient admissions are residents of the hospital district.
- B. <u>Procedure for resolution</u>. If a Fiduciary would have a conflict described in Section 2.02(a, the Fiduciary District must either: (i) resign his or her position at the District; or (ii) not acquire or otherwise incur the interest which creates a conflict described in Section 2.02(a).

C. Limited Exceptions.

- 1. A Fiduciary may serve concurrently as a director of a district hospital and as a policy making management employee of any other hospital serving the same area as the district hospital if the boards of directors of each of the hospitals have determined that the situation will further joint planning, efficient delivery of health care services, and the best interest of the area served by the respective hospitals, or the hospitals are affiliated under common ownership, lease or any combination thereof.
- 2. A Fiduciary may serve concurrently as a policy making management employee of a district hospital and a director of any other hospital servicing the same area as the district hospital, if the boards of directors of each of the hospitals has determined that the situation will further joint planning, efficient delivery of health care services, and the best interest of the areas served by the respective hospitals, or the hospitals are affiliated under common ownership, lease or combination thereof.
- 2.03 <u>Conflicts Requiring Disqualification: Financial Interests in Decisions (Government Code Section 87100).</u>
- A. <u>Definition of Conflict</u>. Fiduciaries shall not make, participate in making, or in any way attempt to use their official position to influence a decision of the District in which that Fiduciary knows, or has reason to know, that he or she has a financial interest. Such Fiduciary

shall be deemed to have a financial interest if it is reasonably foreseeable that the Fiduciary's decision on behalf of the District would have a material financial effect on himself or herself, on a member of his or her immediate family, or on:

- 1. any business entity in which the Fiduciary has a direct or indirect investment worth \$1,000 or more;
- 2. any real property in which the Fiduciary has a direct or indirect interest worth \$1,000 or more;
- 3. any source of income, other than gifts and loans by a commercial lending institution in the regular course of business on terms available to the public without regard to the official status, aggregating \$250 or more in value provided to, received by or promised to the Fiduciary within twelve months prior to the time the decision is made;
- 4. any business entity in which the Fiduciary is a director, officer, partner, trustee, employee or holds any position of management;
- 5. any donor of, or any intermediary or agent for donor of, a gift or gifts aggregating \$300 or more in value provided to, received by or promised to the Fiduciary within twelve months prior to the time when the decision is made.

An indirect investment or interest means any investment or interest owned by the spouse or independent child of a Fiduciary, or by an agent on behalf of the Fiduciary, or by a business entity or trust in which the Fiduciary, the Fiduciary's agents, spouse or any dependent children own directly, indirectly or beneficially a 10% interest or greater.

- B. <u>Procedure for Resolution</u>. If a Fiduciary would have, or has, a conflict described in Section 2.03(a), the Fiduciary must either:
 - 1. identify the conflict to the Board (or any other body in which the Fiduciary participates) and cease to participate in making, or in any way attempting to influence or affect the decision of the Board or body regarding the conflict matter;
 - 2. resign his or her position at the District; or
 - 3. immediately divest himself or herself, and remain divested, of the financial interest which creates the conflict described in Section 2.03(a).

2.04 Prohibited Employment (Government Code Section 1126).

- A. <u>Definition of Conflict</u>. No Fiduciary shall engage in any employment, activity, or enterprise for compensation which is inconsistent, incompatible or in conflict with his or her duties as a District officer or employee.
- B. <u>Procedure for Resolution</u>. The Board may identify, by resolution, those positions or outside activities which it deems to be inconsistent with or incompatible to the duties of District officers and employees under this section. Absent such identification, each instance shall be examined by the Board on a case-by-case basis. In the event of a conflict, the Fiduciary will have the option of (i) discontinuing such outside employment, activity or enterprise or (ii)

resigning as a officer or employee of the district.

- 2.05 <u>Conflicts Requiring Disclosure and Approval: Interests Not Governed by Sections 2.01, 2.02, 2.03 and 2.04.</u>
- A. <u>Definition of Conflict</u>. A Fiduciary shall have a conflict of interest under this Section 2.05 if there exists a condition or situation, which is either a one-time event or ongoing, in which the Fiduciary has an interest in a particular transaction or matter which may cause that Fiduciary to act, or refrain from acting, in a way which is different from the interests of the District. A Fiduciary may have such a conflict of interest regardless of whether he or she has acted on it. A conflict of interest will arise in any transaction, arrangement or other situation where a Fiduciary has any interest different than the District's (whether it be economic, political, or otherwise) which affects the Fiduciary personally and which may influence or affect the Fiduciary's decision on behalf of the District.
- B. <u>Disclosure Categories</u>. A Fiduciary has the responsibility to disclose a conflict in the following categories: investments including stocks, bonds, business entities or trusts in which the Fiduciary has an ownership interest of 10% or greater; interests in real property located within the District other than that which is used exclusively as a primary residence; business position with a business located within the District or, if outside the District, conducting business with the District.

C. Procedures for Resolution.

- 1. <u>Fiduciary's Duties</u>. Once a Fiduciary identifies a potential or actual conflict of interest under Section 2.05(a), the Fiduciary shall not participate in discussions or activities with respect to the matter at issue until:
 - (a) The Board unanimously approves such participation; or
 - (b) The Chair approves the temporary participation of the Fiduciary, which may continue until the Board's consideration and determination of the matter.
- 2. <u>Board Investigation</u>. Once a Fiduciary discloses a potential or actual conflict of interest to the Board, the Board shall take the following actions:
 - (a) Ascertain the relevant facts with respect to the conflict, to the extent possible.
 - (b) Seek the opinion of legal counsel as to the propriety of the conflict.
 - (c) Conduct reasonable investigation to determine whether each of the following is true:
 - 1. The transaction or other situation creating the potential or actual conflict is fair and reasonable as to the District;

- 2. The District cannot obtain a more advantageous arrangement with reasonable effort under the circumstances; and
 - 3. The transaction is in the best interests of the District.
- 3. <u>Board Action</u>. If, after conducting the investigations set forth above, the Board is satisfied that the reported conflict of interest will not materially harm the District, the Board may:
 - (a) Authorize the Fiduciary to continue his or her participation in the matter at issue. Such authorization may be subject to any conditions established by the Board:
 - (b) Authorize the Fiduciary in question to attend Board meetings in which the matter at issue is discussed. The Fiduciary may or may not be authorized to participate in such discussions;
 - (c) Authorize the Fiduciary in question to participate and vote (if such Fiduciary is a Board member) at Board meetings with respect to the matter at issue;
 - (d) Authorize and/or approve any transaction or other relationship between the Fiduciary and the District which creates the conflict at issue; and/or
 - (e) Take any other action it determines to be in the best interest of the District.
- 4. <u>Vote of the Board</u>. The Board's approval and/or authorization of any action or transaction which constitutes a potential or actual conflict of interest must be made by the unanimous vote of those Board members in attendance at the meeting at which the issue is considered, provided that, in all circumstances, at least a majority of the Board members in office (excluding any Board member with an interest in the matter) shall approve of the action or transaction before it may be continued. If the Board does not unanimously approve of a transaction or situation, the Fiduciary may not thereafter participate, discuss or in any way act on behalf of the District with respect to the matter in which there is a conflict.
- 2.06 <u>Legally Required Participation</u>. Except as otherwise required by law, no Fiduciary shall be prevented from making or participating in the making of any decision to the extent his or her participation is legally required for the decision to be made. The fact that an official's vote is needed to break a tie does not make his or her participation legally required for purposes of this section.

III. FIDUCIARIES' DUTY TO IDENTIFY CONFLICTS OF INTEREST

3.01 <u>General Duty to Identify and Report</u>. A Fiduciary has an affirmative and continuing duty to identify any and all potential or actual conflicts of interest between the Fiduciary and the District. In addition, a Fiduciary has a continuing responsibility to scrutinize any transaction in which he or she is involved for potential or actual conflicts. Fiduciaries shall make a full disclosure of any potential or actual conflict to the Board, or its designated representative for such purposes.

- 3.02 <u>Uncertainty Regarding Conflicts</u>. Situations may arise in which the Fiduciary is uncertain whether a potential or actual conflict exists or could exist. If a Fiduciary is uncertain whether a situation, transaction or action constitutes a conflict of interest, the Fiduciary shall, as soon as possible, report the matter to the Board for its determination. If the fiduciary (except the Chair) is, in good faith, uncertain regarding the existence of a conflict, the Fiduciary may seek the permission of the Chair to continue his or her participation in the matter, which may continue until the Board either completes its determination of the conflict or removes, through a majority vote, such permission.
- 3.03 Apparent Conflicts. If the Fiduciary is involved in a situation or transaction in which there is no conflict, but there appears to be a conflict, the Fiduciary shall disclose such apparent conflict to the Board for its determination of whether any provision of this policy applies.

IV. REPORTING REQUIREMENTS AND DISCLOSURE STATEMENTS FOR FIDUCIARIES

4.01 General

- A. <u>Fiduciary.</u> The designated positions for Fiduciaries are listed in Attachment B.
- B. Reportable Investment. A reportable investment is any: (i) investment or business position in a business entity, (ii) interest in real property, or (iii) income or source of income which may foreseeably be affected materially by any decision made or participated in by the Fiduciary.

4.02 Initial Statement

- A. <u>Filing.</u> Any Fiduciary who holds a designated position shall, upon assuming the designated position, disclose any reportable investments and interests in real property. Such statement shall be filed with the secretary of the District. The statement shall contain the relevant information as required on the "Fair Political Practices Commission Form 700, Statement of Economic Interests." A Fiduciary shall file and initial statement within thirty days of assuming such position with the District's Secretary.
- B. Exception. A Fiduciary who resigns from the designated position within thirty days following his or her initial appointment is not deemed to assume or leave office, provided that during the period between appointment and resignation the individual does not make, participate in making, or use the position to influence any decision of the District, or to receive, or become entitled to receive any form of payment by virtue of being appointed to the designated position.
- 4.03 <u>Annual Statement.</u> In addition to the initial statement, a Fiduciary shall file an annual statement by the 1st day of April of each year with the District's Secretary. Such statement shall disclose the information required on the Fair Political Practices Commission Form 700, Statement of Economic Interest, as updated by the Fair Political Practices Commission each year, and shall provide complete information with respect to the proceeding calendar year for each such Fiduciary.
- 4.04 <u>Final Statement.</u> In addition, a Fiduciary holding a designated position who resigns or otherwise leaves that position (exception for a set forth under Section 4.02 (b) above) shall file a final statement within thirty days of leaving the position with the District's Secretary. The statement shall

contain the relevant information as required on the Fair Political Commission Form 700, Statement of Economic Interests, and shall provide complete information with respect to the period between the filing of the last statement and the time of leaving the position.

- 4.05 <u>Secretary's Duty.</u> The Secretary of the District, upon receiving the annual, final or initial statement, shall make and obtain a copy for the District's files, and shall then forward the original to the clerk of the Alameda County Board of Supervisors.
- 4.06 <u>Ballot Disclosure</u>. Any candidate who runs for the office of member of the board of directors of the District and who owns stock in, or who works for any health care provider shall disclose on the ballot his or her occupation and place of employment.

V. FIDUCIARIES

- 5.01 <u>Related Persons</u>. In assessing if a potential conflict of interest or reporting requirement exists under this policy, a Fiduciary shall consider the following persons as if they are the Fiduciary, and shall report any situation in which the interests of the following persons conflict with the interests of the District:
 - A. Parents, brother, sister, spouse, and children, or other ancestor or descendant of the Fiduciary.
 - B. Brother-in-law, sister-in-law, son-in-law, daughter-in-law, mother-in-law, or father-in-law of the Fiduciary.
 - C. Any corporation, partnership or other firm or organization in which the Fiduciary (or the related persons specified above) has a financial or equity interest.

VI. ADDITIONAL FIDUCIARY DUTIES TO THE DISTRICT

- 6.01 <u>Duty to Act for the Interests of the District</u>. Fiduciaries of the District shall be subject to a legal obligation to perform the duties of their positions honestly,, in good faith, and in a manner which they believe to be in the best interests of the District. A Fiduciary must act in a manner which accomplishes the public purposes of the District. By accepting his or her position with the District, Fiduciaries agree to be subject to this Conflict of Interest Policy and all terms herein. In accomplishing their duties, Fiduciaries shall exercise that degree of skill and care as would an ordinarily prudent person in similar circumstances.
- 6.02 <u>Duty to be Informed.</u> All Fiduciaries have a duty to be generally and currently informed of the activities, business affairs, principal corporate policies, financial transactions and contracts of the District as any such matters relate to the Fiduciaries' position with the District. Fiduciaries shall have the duty to make reasonable inquiry if circumstances appear to warrant investigation. In performing the duties of their office, a Fiduciary is entitled to rely on the information, opinions, reports and statements (including financial statements and other financial data) of officers and employees of the District. Fiduciaries may also rely upon lawyers, accountants, and other experts, provided that the Fiduciary believes that such advisors are reliable and competent, and that the matters which they are presenting are within their professional expertise. Fiduciaries may also rely on the information or opinions of any

committee of the Board with respect to matters within the committee's designated authority, provided that the Fiduciary believes that the committee merits such confidence. A Fiduciary may not, however, rely on the information, report or opinion of any person, firm or committee if the Fiduciary has knowledge that would cause such reliance to be unwarranted.

VII. CONFLICT OF INTEREST POLICY FOR DESIGNATED PERSONS

- Terms. The provisions of Section 18730 and any amendments to it duly adopted by the Fair Practices Commission, are hereby incorporated by reference and constitute the Conflict of Interest Code of the District for its Designated.
- 7.02 Designated Positions. Pursuant to Section 4 of Section 18730, Designated Persons, as set forth in Attachment A, shall file Statements of Economic Interest with the District's Secretary, who shall note the date of receipt thereon and make copies of said documents available for public inspection and reproduction, and who shall forward the originals thereof for filing purposes to the office of the Alameda County Board of Supervisors, all within five (5) days after the applicable filing deadline or within (5) days of receipt in the case of a statement filed late.
- Disclosure Categories. A Designated Person's Statement of Economic Interest shall disclose all information consistent with the disclosure categories they have been assigned in Attachment B and in accordance with the definition provided to those disclosure categories in Attachment C.
- Other Laws. The requirements of Section 18730 are in addition to other requirements of the Political Reform Act of 1974, as amended, and to any other state and local laws pertaining to conflicts of interest.

APPROVED BY THE BOARD OF DIRECTORS

Chair, Board of Directors

Secretary, Board of Directors

Approved: 12/14/88 Reviewed: 2/10/93

12/17/08°

3/23/94 2/8/95

3/13/96 6/11/97 6/24/98

7/28/99 7/26/00 09/25/02

11/19/08

ATTACHMENT A

The California Government Code provides that certain interests do not constitute a conflict under Section 1090. A Fiduciary who has an interest which is not a violation of Government Code Section 1090 (such as an interest described in Sections 1091 and 1091.5 of the Government Code) shall not be in violation of Section 2.01(a) of this policy, provided that the procedures of Section 2.01(c)(i-iii) are followed.

Even if an interest is not a violation of Section 2.01(a) of this policy, a Fiduciary must comply with the other sections of this policy, if applicable.

ATTACHMENT B

FIDUCIARIES & DESIGNATED PERSONS

A person serving the District in any of the following positions is considered a Fiduciary:

Board of Directors

Executive Director

A person serving the District in any of the following positions is considered a Designated Person and has to abide by the disclosure categories so listed:

Position

Disclosure Categories

ATTACHMENT C

DISCLOSURE CATEGORIES

The disclosure categories listed below identify the types of investments, business entities, sources of income, or real property that the Designated Person must disclose for each disclosure category to which he or she is assigned.

<u>Category 1</u>: All investments and business positions in, and sources of income from, business entities that do business or own real property within the geographical area that is served by the District, plan to do business or own real property within the geographical area that is served by the District within the next year, or have done business or owned real property within the geographical area that is served by the District within the past two (2) years.

Category 2: All interests in real property which is located in whole or in part within, or not more than two (2) miles outside, the boundaries of the geographical area that is served by the District.

<u>Category 3</u>: All investments and business positions in, and sources of income from, business entities that are engaged in land development, construction or the acquisition or sale of real property within the geographical area that is served by the District, plan to engage in such activities within the geographical area that is served by the District within the next year, or have engaged in such activities within the geographical area that is served by the District within the past two (2) years.

<u>Category 4</u>: All investments and business positions in, and sources of income from, business entities that are banking, savings and loan, or other financial institutions.

<u>Category 5</u>: All investments and business positions in, and sources of income from, business entities that provide services, supplies, equipment, materials, machinery, vehicles or equipment of a type purchased or leased by the District.

<u>Category 6</u>: All investments and business positions in, and sources of income from, business entities that provide services, supplies, equipment, materials, machinery, vehicles or equipment of a type purchased or leased by the District.

<u>Category 7</u>: All investments and business positions in, and sources of income from, business entities subject to the regulatory, permit, or licensing authority of the District, will be subject to such authority within the next year or have been subject to such authority within the past two (2) years.

RESOLUTION NO. 392 BOARD OF DIRECTORS OF EDEN TOWNSHIP HEALTHCARE DISTRICT

WHEREAS, the Political Reform Act (Gov't Code §§ 81000 et seq.) requires every local governmental agency to review its conflict of interest code for accuracy and compliance by October 1 of every even-numbered year;

WHEREAS, the Eden Township Healthcare District has reviewed its conflict of interest code for completeness and compliance with the Political Reform Act and has determined that certain revisions are necessary and appropriate to assure such compliance.

THEREFORE BE IT RESOLVED, the Eden Township Healthcare District amends its conflict of interest code by adopting the following amendments:

- (1) Adopt a new Article I ("POLICY") as attached to this Resolution hereto;
- (2) Adopt a new Article IV ("REPORTING REQUIREMENTS AND DISCLOSURE STATEMENTS FOR FIDUCIARIES") as attached to this Resolution hereto;
- (3) Adopt a new Article VII ("CONFLICT OF INTEREST POLICY FOR DESIGNATED PERSONS") as attached to this Resolution hereto;
- (4) Replace Attachment B ("FIDUCIARIES AND DESIGNATED PERSONS") as attached to this Resolution hereto; and
- (5) Adopt a new Attachment C ("DISCLOSURE CATEGORIES") as attached to this Resolution hereto.

AYES:

Director Rico

Director Ratnesar Director Dvorsky Director Rogers Director Kran

NAYS:

None

DATE: November 19, 2008

PPROVED:

Kajendra Ratnesar, M.D., Chairman

Board of Directors Eden Township Healthcare District

ATTESTED TO:

S. Walter Kran, M.D., Secretary

Board of Directors Eden Township Healthcare District