Office of the District Attorney Alameda County Nancy E. O'Malley, District Attorney



Rene C. Davidson Courthouse 1225 Fallon Street, Suite 900 Oakland, CA 94612

AGENDA	September	9,	2014
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August 29, 2014

Honorable Board of Supervisors County of Alameda 1221 Oak Street, Suite 536 Oakland, CA 94612

SUBJECT: REQUEST TO RECEIVE DISTRICT ATTORNEY'S ANNUAL REPORT ON

REAL ESTATE FRAUD PROSECUTIONS

Dear Board Members:

RECOMMENDATION:

Receive and review the District Attorney's annual report on Real Estate Fraud prosecutions pursuant to California Government Code Section 27388.

DISCUSSION/SUMMARY

Recent amendments to California Government Code Section 27388 now require the District Attorney to submit an annual report to the County Board of Supervisors regarding the prosecution of real estate fraud crimes. Specifically, sections 27388(d) now provides:

(d) The county board of supervisors shall annually review the effectiveness of the district attorney in deterring, investigating, and prosecuting real estate fraud crimes based upon information provided by the district attorney in an annual report. The district attorney shall submit the report to the board on or before September 1 of each year.

FINANCING

This request will not impact net County cost in FY 2014-2015 or in subsequent years.

Sincerely,

NANCY E. O'MALLEY

Janey E. D'Malley

District Attorney

Phone: (510) 272-6222 • Email: askrcd-da@acgov.org • www.alcoda.org

Report by the Alameda County District Attorney on Real Estate Fraud Prosecution Trust Fund July 1, 2013 – June 30, 2014

Introduction

This report is made pursuant to Government Code § 27388(d), and is provided to the Alameda County Board of Supervisors to highlight the work of the District Attorney's Real Estate Fraud Unit for FY 2013-14. This report also serves as a reapplication for funds from the Real Estate Fraud Prosecution Trust Fund for FY 2014-15 pursuant to Government Code §27388(c)(4).

Narrative Summary

The Alameda County District Attorney's Office maintains a robust Real Estate Fraud Unit (hereinafter "The Unit") devoted to the investigation and prosecution of real estate fraud. The Unit has been in continual operation for more than 10 years. The Unit currently includes six employees as follows: two full-time Deputy District Attorneys; two D.A. Inspectors whose sole duty is to actively investigate cases involving real estate fraud; one forensic accountant and one victim advocate.

In FY 2013-14, the District Attorney claimed \$953,482 against the Real Estate Fraud Prosecution Trust to cover the operating expenses of the Unit as outlined on the attached worksheet. During that same period, the Unit reviewed 134 new referrals, 88 of which resulted in active criminal investigations. Combined with the carryover investigations already underway at the beginning of the fiscal year, the Unit actively investigated 141 real estate fraud complaints in FY 2013-14 involving 252 victims with losses totaling \$4,930,133. The Unit prosecuted 35 charged criminal cases and obtained 13 criminal convictions in FY 2013-14. Many of those ongoing criminal investigations and active prosecutions have now carried over to FY 2014-15.

Innovative Initiatives

The Great Recession of 2008 and the burst of the housing bubble created numerous opportunities for individuals engaged real estate fraud. The Unit has seen several schemes involving false promises to obtain mortgage loan modifications, refinance and/or avoid foreclosure. Unfortunately, many of these schemes have been targeted against communities where English is not the first language spoken in the home. The Unit has fought back against these predatory practices through a series of unique initiatives designed to educate our communities and help prevent real estate fraud before it occurs.

In FY 2013-14, the Unit adopted a new initiative which included mailing a "fraud alert" letter to all Alameda County homeowners who have a "Notice of Default" filed on their property. The "Notice of Default" is the first step in the foreclosure process for homeowners, and is a crucial point where a large amount of fraud occurs. The Unit is proactively reaching out to homeowners at this critical time to: 1) Let them know that a "Notice of Default" has been filed against their property; 2) Warn them about common fraud schemes connected to promises to refinance or avoid foreclosure; and 3) Deter them from succumbing to these same practices.

In FY 2013-14, the Unit mailed out 1,147 "fraud alert" letters to Alameda County homeowners. Those letters produced 28 responses, each of which was handled by the Unit.

The Unit also prepared for implementation of a second letter initiative whereby all Alameda County homeowners who have a "Grant Deed" filed on their property are mailed a "Grant Deed Alert" letter. Grant Deeds are the primary vehicle for transferring title to real property. False grant deeds are often a vehicle for identity theft, and theft of home equity. A homeowner who receives as "Grant Deed Alert" letter who has not recently signed a grant deed conveying an interest in their property is instructed to immediately contact the Unit. Through this early warning system, the Unit hopes to catch identity thieves early in the fraud scheme before the homeowner incurs any loss of equity in their home.

This "grant deed alert" initiative was implemented on July 10, 2014. In just the last two months, the Unit has mailed 785 "grant deed alert" letters to Alameda County homeowners.

The Unit continues to be a state leader in this area and serves as a clearing house for information on the most recent fraud schemes. The Unit maintains the only state-wide electronic bulletin board designed to allow law enforcement agencies to share resources and intelligence crucial to the investigation and prosecution of real estate fraud. The Unit also maintains a toll-free "800" number for people to report suspected fraud. Members of the Unit regularly serve as instructors at seminars and conferences state-wide on the topic of real estate fraud.

Referral, Investigation & Prosecution of Real Estate Fraud

The Unit aggressively manages its resources to deter, investigate, and prosecute real estate fraud crimes.

The Unit is a "vertical" prosecution unit, meaning it handles all cases from initial referral, through investigation, to charging and ultimately prosecution of a criminal case. This structure allows the Unit to best serve victims of real estate fraud in these highly complex cases. Each case involves a team including a prosecutor, a sworn investigator, a victim advocate and, where appropriate, a forensic accountant/examiner.

A typical real estate fraud case can involve hundreds of hours to investigate, research and prosecute, and involve thousands of pages of discovery per case.



How big do our cases get?

The case of <u>People v. Hogarty, Rivera, Lomba & Torpey</u> (Alameda County Superior Court case # 448919ABCD) involved four co-defendants, 12 victims, and 14 bankers boxes of evidence comprising over 100,000 pages. The Real Estate Fraud Unit employed two inspectors and hundreds of investigation hours to charge and successfully prosecute this

The cycle of a real estate fraud investigation takes the followings steps:

1) Referral: This is the initial complaint made by a homeowner, company, or other law enforcement agency asking the Unit to investigate a case of suspected real estate fraud. These referrals are reviewed by either a Deputy District Attorney or by a D.A. Inspector to determine whether a full investigation is warranted. All D.A. Inspectors are sworn California peace officers with years of investigations experience.

In FY 2013-14, the Unit actively reviewed 134 case referrals involving 159 suspects.

2) *Investigation*: Cases which are determined to contain possible real estate fraud are assigned to one of the Unit's D.A. Inspectors for further investigation. Often, Deputy District Attorneys, forensic auditors, and support staff will work with the Inspector to bring all resources to bear on the investigation.

In FY 2013-14, the Unit performed 141 investigations involving 169 suspects. Carryover investigations from the previous fiscal year included 53 active investigations involving 70

suspects. During FY 2013-14, the Unit initiated 83 new investigations involving 99 suspects.

3) **Charging**: Following a full investigation, a case is submitted to a Deputy District Attorney to review for the filing of a criminal complaint. The Deputy District Attorney determines what charges, if any, to bring against a suspect, and files the appropriate charges.

In FY 2013-14, the Unit prosecuted 35 charged criminal cases involving 56 suspects. At the beginning of FY 2013-14, the Unit had 22 actively charged cases involving 32 suspects. During FY 2013-14, the Unit charged an additional 13 cases, involving 24 defendants.

4) **Prosecution & Conviction**: Once criminal charges are filed, the Deputy District Attorney works closely with the other members of the Unit to aggressively prosecute the case in Court. Once cases enter the prosecution phase, it can often take months or even years to resolve, due to the complex nature of these cases.

During FY 2013-14, the Unit obtained 13 criminal convictions.

5) **Victim Support**: Keeping victims apprised of the status of their case, and helping them to obtain relief in the form of restitution, protective orders, and other remedies is an integral part of the Unit's duties.

In FY 2013-14, the Unit provided direct assistance to 252 victims of real estate fraud. At the beginning of FY 2013-14, the Unit was actively assisting 188 victims on our charged cases. An additional 64 victims were associated with cases charged during FY 2013-14.

6) **Restitution**: Making victims whole through restitution is a priority for the District Attorney's office. After conviction, the Unit continues to be involved in the case, obtaining restitution orders on behalf of victims and monitoring repayment by the defendants through regular progress reports.

In FY 2013-14, the cases handled by the Unit had an aggregate monetary loss of \$4,930,133. At the commencement of FY 2013-14, the active cases assigned to the real estate fraud unit (investigation/pre-filing, pending/post-filing, or recently convicted) had monetary losses to victims totaling \$4,716,133.56. During FY 2013-14, the Unit initiated 13 new prosecutions where an additional \$214,000 in monetary losses was identified.

A summary of the numbers stated above are displayed in the following chart, in accordance with Government Code § 27388(c)(3):

	Entering FY 2013-14	Added FY 2013-14	Total FY 2013-14
Number of Real Estate			
Fraud Cases Filed	22	13	35
Number of Active Real Estate Fraud Investigations	53	83	141
Number of Victims Involved in the Cases Filed	188	64	252
Total Aggregate Monetary Loss Suffered By Victims	\$4,716,133	\$214,000	\$4,930,133

Illustrative Cases

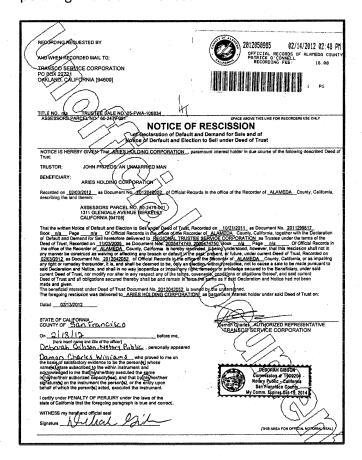
As noted above, much of the Unit's recent activity has been targeted at the prevention of real estate fraud before the victim incurs a loss. Because Government Code section 27388(h) specifically targets fraud involving *recorded* documents, we are providing below a sample of recent cases referred, investigated, charged, and prosecuted by the Unit involving the fraudulent *recording* of real estate documents.

People v. Damon Williams, Alameda County Docket # 448689B

This case was referred to the Unit by staff at the Alameda County Recorder's Office, after they noticed suspicious property recordings for property located at 1311 Glendale Avenue in Berkeley, CA.

Working with the County Recorder's Office, the Unit performed the original investigation, culminating in the filing of criminal charges against defendant Damon Williams on two felony counts of filing false documents - a violation of Penal Code § 115. Seeking to frustrate a pending foreclosure, Mr. Williams conspired with the homeowner to file false "Notice of Rescission" deeds with the Recorder's Office in an attempt to delay a lawful foreclosure by the bank. The loss to the victim in this matter is the value of the home, approximately \$679,000, plus the blight created in the community by having a vacant, unattended home in the neighborhood.

Mr. Williams was arrested on May 5, 2014, and is currently out on bail. His case is currently pending in the criminal courts.



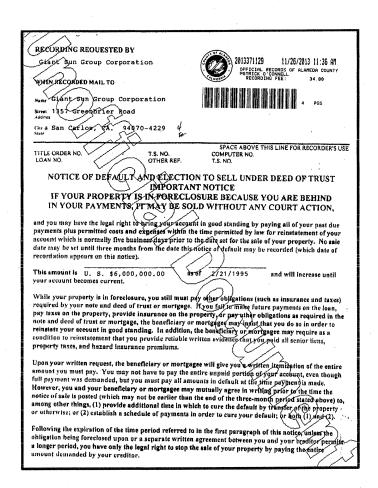
Copy of the false "Notice of Rescission" deed filed by defendant Damon Williams with the Alameda County Recorder's Office. Mr. Williams faces two felony counts of filing false documents.

People v. Johnson Su, Alameda County Docket # 457161

This case was referred to the Unit by the victim Cindy Chen.

Defendant Johnson Su filed three false foreclosure documents with the Alameda County Recorder's Office in an attempt to take possession of property owned by Cindy Chen and her family. The property, located at 1650 Hartman Road in Livermore, California, was part of an ongoing dispute, and Mr. Su sought to file false documents to bolster his claim in front of the civil court as the rightful owner of the property. The victim suffered direct loss of \$27,000, plus the additional loss of not being able to use her property for over three years.

The case was charged by the Unit on June 6, 2014 after a thorough investigation. Mr. Su pled to a violation of Penal Code § 166(a)(4), contempt of court, for his role in trying to trick the civil court through his false filings.



Copy of one of three false documents filed with the Alameda County Recorder's Office by defendant Johnson Su in an attempt to claim owner of property that did not belong to him. Mr. Su was convicted of contempt of court for trying to deceive the civil court with these documents.

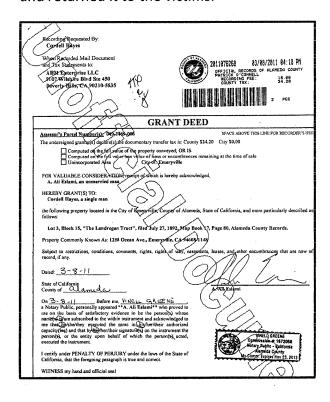
<u>People v. Jamall Robinson, Cordell Hayes, Jhamel Robinson, and Marvin Woods</u> Alameda County Docket # 590587A-D

This case was discovered by the Unit following an investigation into allegations of a real estate fraud scheme being perpetrated by members of "Your Black Muslim Bakery" – located in Oakland, California.

Defendants Jamall Robinson, Cordell Hayes, Jhamel Robinson and Marvin Woods were members of Your Black Muslim Bakery. In early 2011, with most of the Bakery's activities broken up by law enforcement, the co-defendants filed six false "Grant Deeds" and "Quitclaim Deeds" on five vacant homes in the cities of Emeryville and Oakland to give themselves the appearance of being the legitimate owners.

The co-defendants then sold the properties online to unwitting victims who were looking to invest in real estate. Two victims paid the co-defendants approximately \$75,000 on the belief they were buying these properties from the legitimate owners.

The case was charged by the Unit on September 26, 2013 after a thorough investigation that began in 2011. Defendants Hayes and Woods pled to misdemeanor violations of forgery for their role in this scheme. Defendant Jhamel Robinson had his case dismissed after his brother, defendant Jamall Robinson accepted responsibility for being the mastermind of the scheme. Defendant Jamall Robinson pled to a felony violation of forgery for his role in forging and filing the false document. As part of his sentence, Robinson was ordered to pay \$76,649 in restitution to the defrauded victims. The Unit has already collected \$10,000 of that restitution and returned it to the victims.



Copy of one of six false "Grant Deeds" file by co-defendants to trick internet investors into purchasing properties not legally owned by the co-defendants.

Accounting of Funds

As required under Government Code § 27388(c)(4), the following accounting of funds is provided in this report:

Fiscal Year 2013-14

Amount of Funds Received and Expended

Beginning Trust Fund Balance: \$2,668,294.50
Real Estate Document Fees Collected: \$2,475,751.30

Total Program Revenue: \$5,144,045.80

 FY 2013-14 Salaries & Benefits:
 \$953,482

 Total Program Expenses:
 \$953,482

Ending Balance: \$4,190,563.80

Attached hereto is a copy of the Budget Worksheet showing how the \$953,482 was calculated in FY 2013-14.

REAL ESTATE FRAUD July 1, 2013 through June 30, 2014 2013-14 FY BUDGET WORKSHEET

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		na nguya sagain hiri a	Pay		Benefits			2013/14 FY
Title	Pos	Item No.	Units	FTEs	%	Salary (1)	Benefits	Salary+Benefits
Deputy District Attorney - Campbell	ν-	3300	12	1.00	43.15%	156,064	67,341	223,405
Deputy District Attorney - Santos/Lim	~	3300	12	1.00	43.15%	156,064	67,341	223,405
Inspector II - Isreal	-	8535	12	1.00	73.07%	108,929	79,594	188,523
Inspector II - Hathcox	-	8535	10	0.83	73.07%	86,002	62,842	148,844
Forensic Accountant - Putthongvilai	-	222P	9	0.50	29.36%	35,433	21,033	56,466
Rebah Counselor I - Paulsen	-	6638	12	1.00	55.20%	72,706	40,133	112,839
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Maintenance - Equipment (3)			610141					1
Transportation (Local Travel)			610191					1
Training (4)			610211	i product				ı
Special Dept. Expense (5)			610461					1
Prof. & Spec. Svcs. (Audit Expense) (6)	(9)	ANTER AN	610261			rick of the rich state of the s		
Rents & Leases - Equipment (7)			610072					
Non-Discretionary Services and Supplies	upplies				A-			
Communications (Telephone) (8)			630021	787	37			
Transportation-Motor Vehicles (9)			630041					
BMD Space Rental (10)			630051					
Indirect Charge (11)			ī					
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Equipment (12)			650031					0\$
	TOTAL ALL EXPE	L EXPENSES						\$953,482
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