

## Legal Framework

Main sources of law governing pretrial release and bail:

- U.S. Constitution: 8<sup>th</sup> Amendment, 4<sup>th</sup> Amendment
  - California Constitution: Article I, §§12, 28(f)(3)
  - Penal Code
  - Case law (court decisions)



#### **Pretrial Release**

- Penal Code provides four options for pretrial release:
  - Release on bail
  - Release on own recognizance (OR release)
  - Release under supervision
  - Pretrial diversion



## **Purpose of Bail**

- Presumption of innocence
- Least restrictive approach to:
  - Assure defendant's appearance in court
  - Public safety



#### **Probable Cause for Arrest**

- U.S. Constitution, 4<sup>th</sup> Amendment: arrests must be based on "probable cause."
- Judicial determination.
- Made within 48 hours of arrest. Pen C §825(a)
- On-call magistrate or at arraignment
- Release of defendant



#### **Definition of Bail**

- Basic definition (Pen C §§1269c, 1275, 1279):
  - Allows someone who has been arrested
  - To be released from physical custody (jail)
  - Based on providing a cash deposit, a bond, or other type of security
  - To guarantee that defendant will appear in court



#### **Bail Terms**

- "Cash bail" or "money bail"
- "Surety bond" or "bail bond"
  - "Admission to bail" or "bailing out"



#### Right to Bail

- Constitutional right to bail for all defendants except:
  - Defendant charged with capital offense.
     Pen C §1271
- Other exceptions:
  - Felony offense with "acts of violence"
  - Felony sexual assault
  - Felony with threat of great bodily harm
- Judicial findings at hearing held in open court



## Right to Bail

- Others not entitled to release on bail:
  - Parole hold
  - Immigration hold
  - Extradition warrant



## **Bail Before First Appearance**

- Pen. Code §1269b provides jailer with authority to:
  - Accept bail in amount set by arrest warrant or bail schedule (unless changed by judge)
  - Release arrested person who posts bail or bond
  - Set time and place for the person to appear before the appropriate court



#### **Bail Schedule**

- Set by each Superior Court. Pen C §1269b
- Lists a presumptive bail amount for each offense.
  - Additional amount for each enhancing or aggravating factor.



## **Alameda County Bail Schedule**

#### 2015 FELONY BAIL SCHEDULE

Note: For any offense not listed, bail = sentence (midterm) x 5K (minimum 10K)

Penal Code 664: Attempts Not Listed = One-half the scheduled bail of the completed offense subject to the 10K minimum

OFFENSE	DESCRIPTION	TYPE #	BAIL	SENTENCE
PENAL C	ODE			
32	Accessory – After the fact to a felony	F	20K	16-2-3
37 *	Treason	F	No bail	Death/life without parole
67	Bribery	F	25K	2-3-4
67.5	Bribery of Public Officer or Employee (If theft of thing given or offered would be grand theft)	1203	20K	16-2-3
68	Taking Bribe	F	25K	2-3-4
69	Resisting Arrest/Threatening Officer	F	25K	16-2-3
76	Threats to the Life of an Official or Judge	F	100K	16-2-3
92	Bribing Judge or Juror	F	100K	2-3-4
93	Accepting Bribe by Judge or Juror	F	100K	2-3-4
115	Offering Forged/False Documents for Filing	F	35K	16-2-3
118(126)	Perjury	F	25K	2-3-4
127	Subornation of Perjury	F	25K	2-3-4
128 *	Perjury-Capital Case	F	No bail	Death/life without parole
136.1(c) *	Preventing or dissuading a victim or witness from testifying	F	100K	2-3-4
137(b)	Inducing false testimony	F	100K	2-3-4
139	Threats of force or violence against witness or victim	#M-F	50K	2-3-4
148.10(a)	Resisting officer & causing death or serious BI	#M-F	100K	2-3-4
149	Assault by Officer Under Color of Authority	F	35K	16-2-3
165	Bribery of Councilman, Supervisor, etc.	F	25K	2-3-4
182	Conspiracy	F	Same as underlying	Same as underlying felony

#M-F = Felony Wobbler 5 Effective: 05/19/15



## **Setting Bail**

- Bail set by judge prior to or at first appearance.
- Cannot be set with intent of punishing defendant.
- California Constitution prohibits "excessive" bail. (Cal. Const. art I, §§12, 28(f)(3).
- Not considered excessive merely because defendant cannot post it. *In re Burnette* (1939) 35 CA2d 358, 360.



## **Factors in Setting Bail**

#### Pre-2008 - CA Constitution:

- Seriousness of charged offenses
- Prior criminal record
- Probability of defendant appearing in court
- 2008 The Victims' Bill of Rights Act (Marsy's Law), Cal. Const., art I, §28(b)(3), (f)(3); Pen C §1275(a)
  - Protection of the public
  - Safety of the victim
  - Safety of victim's family



## **Factors in Setting Bail**

- Factors court considers for ensuring appearances:
  - Ties to the community
  - Record of appearance at past court hearings
  - Potential severity of the sentence



### **Factors in Setting Bail**

Other factors court may consider:

- Defendant's wealth
- Amount defendant gained from the crime
- Number of separate offenses charged
- Fugitive status



# **Change in Bail Amount**

#### Before arraignment

Pen. C. §1269c

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- Higher bail request by law enforcement (declaration)
  - Scheduled amount insufficient to ensure defendant's appearance in court
  - Necessary to protect victim or family in DV case
- Lower bail or "own recognizance" request by defendant, attorney, friend or family

## **Change in Bail Amount**

#### **Restrictions:**

- Serious or violent felonies, crimes against spouse, protective order violations w/active threat, stalking
  - Noticed hearing in open court
  - If defendant charged with serious felony, victim must be given notice and opportunity to be heard.



## **Changes to Bail**

Court to consider:

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- Record of past appearances
- Potential punishment
- Danger posed to others
- Court may increase bail at arraignment.
- After arraignment, can change only if good cause.
- Automatic review within 5 days of order setting bail. Pen C §1270.2

#### **Conditions on Bail Release**

- Judges may set appropriate bail conditions. Pen C §1269c.
- Reasonable and related to public safety.
- Specific conditions for stalking cases.
  Pen C §§646.9, 646.93.



#### **Bail for Violent/Serious Felony**

- Special rules. Pen C §1270.1(b), (c).
- Noticed hearing in open court.
- Victim given notice and opportunity to be heard. Cal. Const. art I, §28(f)(3).
- Court must consider:
  - Record of past court appearances
  - Potential sentence
  - Danger posed to others if defendant is released.



#### **Bail for Violent/Serious Felony**

- If change granted:
  - Reasons stated on the record
  - Address threats made against victim or witness. Pen C §1270.1(d).
- Lower bail: finding of unusual circumstances.
   Pen C §1275(c).
- Increase without a hearing based on declaration by police. Pen C. §1270.1(e).



### **Bail and Bail Agents**

- Contract with agent to post bond for full bail amount.
- Agents charge non-refundable fee (10%).
- Agents secure bonds with collateral from defendant, family, and friends.
- CA Insurance Code, §§1800-1823, regulates bail agents.



#### **Forfeiture of Bail**

- Defendant fails to appear.
- Does not have a sufficient excuse for absence.
- Court declares forfeiture of bail. Pen C §§ 1305(a), 1269b(h), 1195, 1043(e)(2).
- Agent liable for forfeited bail.



#### **Bail Exoneration**

- Termination of bail obligation.
- Criminal proceedings are terminated or defendant is returned to custody.
- Bail depositor entitled to return of bail; surety is relieved of liability.



### Own Recognizance Release

- Discretionary power of courts. Cal Const., art I, §§12, 28(f)(3).
- Defendant promises to:
  - appear at all required court hearings
  - obey all reasonable conditions imposed by court
  - not leave state without permission
  - waive extradition if fails to appear as required.



## Own Recognizance Release

- Prohibited: granting OR release for capital offenses, some violent felonies.
   Pen C §§1270(a), 1319(b).
- Misdemeanor: required unless
  - Will compromise public safety
  - Not reasonably ensure defendant's appearance in court.



### Own Recognizance Release

- Considerations:
  - Safety of victim and victim's family. Cal. Const. art I, §§28(b)(3),(f)(3); Pen C §1270(a).
  - Flight risk.
  - Possible sentence. Pen C §1270.1(c).
  - Threats made by defendant.
  - Record of violent acts. Pen C §1270.1(c).
- Noticed OR hearing in open court.



#### **Conditions/Supervised Release**

- Courts may impose "reasonable conditions" on OR release. Pen C §1318(a)(2).
- Other options for supervision:
  - release on electronic monitoring;
  - release with alcohol monitoring;
  - release to home detention.



