Alameda County
Human Impact Budget Hearing

Supervisor Wilma Chan  Supervisor Nate Miley  Supervisor Keith Carson
Alameda County Quick Facts

- 7th largest county in California
- 14 incorporated cities
- Unincorporated communities:
  - Ashland, Castlewood, Castro Valley, Cherryland, Fairview, Happy Valley, Hayward Acres, Livermore-Amador Valley, San Lorenzo, and Sunol
- FY 2011-12 Budget - $2.48 billion
Population by Age Group

**Alameda County**
- 0-17 years: 23%
- 18-64 years: 66%
- 65+ years: 11%

**City of Oakland**
- 0-17 years: 21%
- 18-64 years: 68%
- 65+ years: 11%

Total population: 1,510,271
Total population: 390,724

- 65+ population is projected to grow (11% in 2010 and 16% in 2020)

Source: 2010 U.S. Census
Poverty Rates by Age Group
Alameda County and Oakland

0% - 17 18 - 64 65+

Alameda County
Oakland

4
Increased Demand, Lower Revenues

- Economic downturn
  - Raises demand for services
  - Decreases revenue
- State funding decreases
- Authority of County to raise revenue is limited
- Dramatic increase in requests for assistance:
  - California Work Opportunities and Responsibility to Kids (CalWORKs)
  - Food Stamps
  - Medi-Cal
  - In-Home Supportive Services (IHSS)
Alameda County Funding Gaps
(in millions)

<table>
<thead>
<tr>
<th>Year</th>
<th>Funding Gaps (in millions)</th>
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<tbody>
<tr>
<td>1993-94</td>
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<tr>
<td>1994-95</td>
<td>$100.6</td>
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<tr>
<td>1995-96</td>
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<td>2009-10</td>
<td>$177.6</td>
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<tr>
<td>2010-11</td>
<td>$152.4</td>
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<tr>
<td>2011-12</td>
<td>$137.9</td>
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FY 2011-12 Final Budget
By Service Area

- **Public Assistance**, 26.0% ($645 million)
- **Health Care**, 23.5% ($584.6 million)
- **Public Protection**, 21.6% ($537.4 million)
- **Other**, 28.9% ($715.5 million)

- Elections
- Maps and records
- Assessment and tax collection
- Food and agricultural inspection
- Building inspection
- Flood control, road services, transportation planning
FY 2011-12 Final Budget
Funding by Source

- **Other Sources, 19.9%** ($492.5 Million)
- **Property Taxes, 13.4%** ($333.1 million)
- **Charges for Services, 12.5%** ($309.1 million)
- **Other Taxes, 7.4%** ($184.9 million)
- **State, Federal and Local Government Aid, 46.8%** ($1.1629 billion)
Budget Timeline

• Board of Supervisors adopts Budget Strategy (December)
• Determine County Funding Needs (January-March)
• Funding Gap Determined: $88.1 million (early April)
• Budget Work Group Meetings (April-May)
• Reduction Plans Prepared (May)
• Public Hearings (June)
• Board of Supervisors adopts Fiscal Year 2012-13 Budget (June)
Overview

• IHSS provides homecare for elderly/disabled persons to allow them to stay in their own homes/communities when possible, as opposed to institutional care settings

• 18,000 Alameda County residents receive IHSS from 17,700 IHSS workers; in the City of Oakland, 8,669 residents receive IHSS services and 5,796 IHSS workers reside in the City of Oakland

• Average usage is about 25 hours per week, per person.

County pays 18% of IHSS costs, and the remainder is paid by federal and state governments.
Summary of Cuts

• In 2011, the State implemented **3.6% across-the-board-cut** in hours

• In 2011, the State implemented the requirement that doctors certify clients’ needs for services

• In 2012, the State proposed implementing **mid-year “trigger cuts,”** including 20% across-the-board reduction in IHSS hours, and the cut was blocked by federal court; State to appeal
Human Impacts in Alameda County

The Governor’s Budget:
• Eliminates chore (as opposed to personal care) services for clients who live with others who are not also IHSS Clients and about **60% of clients** would be affected

• **Maintains the 20% trigger cut**, and these cuts would affect IHSS recipients’ ability to receive basic care and remain in their homes

• Eliminates **millions in wages** to IHSS workers and the local economy, and many IHSS workers would **no longer qualify for employer-based health coverage under IHSS**
Overview

Profile of ADHC Alameda County 2011:

• Average number of individual clients served each year: 881
• Average number of clients daily: 413
• Gender: **Female: 70%; Male: 30%**
• Medi-Cal Insurance (Average): **90%**
• Age: **Over 70 years: 84%**
• Race/Ethnicity (Average):
  • Asian 61%; African American 28%; Caucasian 7%; Hispanic/Latino 4%; Other <1%
• Non-English Speaking (Average): **61%**
Summary of Cuts

• In 2012, State proposed implementing a 50% funding cut with stricter eligibility

• Currently, State is planning a reduction in enrollment and 10% rate cut

Human Impacts in Alameda County

• 245 current ADHC clients are “ineligible” for new program
• Less medical care: more ED and hospital visits and more institutions
• Families unable to work ➔ economic instability
• Destabilized family and individual health
• Increased cost of care: $1,128 vs institution
• 1 of 7 centers will close
Overview

- **Medi-Cal** is California's health care program that pays for a variety of medical services for children and adults with limited income and resources.

- **Healthy Families** is low cost insurance for children and teens that provides health, dental and vision coverage to youth who do not have insurance and do not qualify for free Medi-Cal.
Overview

Current and Newly-Eligible Population Under Affordable Care Act

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<thead>
<tr>
<th></th>
<th>Alameda County</th>
<th>Oakland (estimate)</th>
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<tbody>
<tr>
<td>Current # of residents who are eligible</td>
<td>275,000</td>
<td>&gt;98,000</td>
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<tr>
<td># of residents who will be newly eligible under ACA</td>
<td>62,000</td>
<td>&gt;22,000</td>
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Economic Factors Driving Up Eligibility

- Recession ➔ large increase in number eligible
- Loss of jobs and employer-based health insurance ➔ increase in number of uninsured residents
  - Almost 200,000 uninsured in Alameda County in 2010
  - City of Oakland: over 77,000 uninsured
Summary of Cuts

• In 2012, the State proposed:
  • Movement of many recipients to managed care plans, including 24,000 person with disabilities
  • Reduction in scope of benefits such as the elimination of Adult Dental
  • Beneficiary co-pays for all doctor visits, which includes $50 emergency room co-pays
  • Rate reductions to providers and plans
    • Many Medi-Cal providers have seen rate cuts of up to 10% at multiple levels of care, including doctors, pharmacies and some hospital services
Human Impacts in Alameda County

• Medi-Cal has imposed a limit of seven doctor visits per year and a $1,510 limit on hearing aids

• Medi-Cal benefits such as Adult Day Health, Podiatry, Optometry, Adult Dental, and Acupuncture have been eliminated

• Wait times for primary and specialty care have increased, driving patients to utilize higher cost care

• The Healthy Families program has seen increased premiums in recent years and for Fiscal Year 2012-13 there is a proposal to eliminate the program and move all eligible children to Medi-Cal, with a rate cute to providers
Overview

• CalWORKs provides time-limited cash aid and employment services to adults with children to Promote self-sufficiency

• CalWORKs families may also receive MediCal and CalFresh (food stamp) benefits
Summary of Cuts

- In 2009, State implemented a 4% grant cut
- In 2011, State implemented an additional 8% cut
- In 2011, State implemented reducing time limit for aid to adults from 60 months to 48 months
- In 2011, State implemented suspending funding for the Cal-Learn program for pregnant and parenting teens
- In 2012, the Governor proposed significant changes and cuts to the CalWORKs program
Human Impacts in Alameda County

• The number of clients has risen during the recession from 42,884 in December 2006 to 43,671 individuals in February 2012

• In the City of Oakland during this same period, the number of clients went up slightly from 21,352 to 21,575 individuals

• Current average monthly grant is $453 – too small to provide basic necessities for most families
CalWORKs

Potential 2012 Human Impacts in Alameda County

• County CalWORKs clients would lose $32 million in direct aid
  • In the City of Oakland this would mean about $16,259,000
  • Example: a family with single mom with two children now receives $638 per month. After two years, unless the adult was working over 30 hours a week, the grant would drop to $392 per month

• 2,500 adults would lose aid in October
  • 1,184 live in the City of Oakland

• 10,580 children would lose 27% of their aid
  • 5,688 live in the City of Oakland
Overview

- Nearly 11,000 children and youth received behavioral health services in Alameda County over the past 4 years:

- Funded in large part by federal and state pediatric services for low-income children

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<table>
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<th>Fiscal Year</th>
<th>Services</th>
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<td>9,697</td>
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<tr>
<td>FY 08-09</td>
<td>10,700</td>
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<td>FY 09-10</td>
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<td>FY 10-11</td>
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<tr>
<td>Total Services</td>
<td>$15,806,675</td>
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<td>County Investment (Leverage)</td>
<td>$12,027,941</td>
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<td>$3,823,834</td>
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• Alameda County School Health Services Coalition
  • Mission is to strengthen and expand school-based behavioral practice, finance, evaluation and policy
  • Mental health service provider to over 150 schools across 12 school districts
Summary of Cuts

• Federal and State expansion cut
• State has failed to reimburse county $35 million
• Alcohol/drug service programs to lose $700,000

Human Impacts in Alameda County

• 22,000 more children to become Eligible for Medi-Cal with NO additional funding from the state
• Programs for foster care and juvenile offenders now on hold
• Burden now shifting to school districts
Overview

- Child care serves economic and social purposes:
  - Support for parental employment
  - Foundation for children’s healthy development

- Over 12,000 Alameda County low-income children (0-12 years) receive child care and preschool services through State subsidies.

- The State Department of Education funds child care and preschool services through:
  - Centers (direct reimbursement)
  - Vouchers from local agencies
    - Ex. Licensed centers, family child-care homes, relative, friend or neighbor
Summary of Cuts

- The Governor proposes cutting child care by $517 million and 61,000 slots statewide, including:
  - Stricter focus on work
  - Lower reimbursement rates
  - More work for single parents
    - 30 hours/week for children over 6 years old
    - 20 hours/week for children under 6 years old
  - Removal of the current “infant” exemption
  - Lower income eligibility threshold
    - $37,060 annually for a family of 3
Human Impacts in Alameda County

- Alameda County:
  - $34 million lost (one-third of slots for low-income children)
  - Nearly 3,500 children would lose care
  - Over 5,700 children are still on the waiting list for child care assistance

- City of Oakland:
  - 4,737 children currently served
  - 1,449 children or 31% would lose services
  - 1,605 children are still on the waiting list for child care assistance at last count
Legislative and Judicial Update

• Overview of climate in Sacramento
• Recent legislative and judicial action
• Highlight advocacy efforts
Question & Answer

County of Alameda
FINAL BUDGET 2011-2012

Adopted by the Board of Supervisors
Call to Action

Governor Jerry Brown
http://gov.ca.gov/m_contact.php

Senator Loni Hancock
Senator.hancock@sen.ca.gov

Assemblymember Sandre Swanson
Assemblymember.swanson@assembly.ca.gov

Senate Budget Committee Chair Mark Leno
Senator.leno@sen.ca.gov

Assembly Budget Committee Chair Bob Blumenfield
Assemblymember.blumenfield@assembly.ca.gov