

# ALAMEDA COUNTY COMMUNITY DEVELOPMENT AGENCY PLANNING DEPARTMENT

#### STAFF REPORT

TO: PLANNING COMMISSION

**HEARING DATE: APRIL 7, 2014** 

#### **GENERAL INFORMATION**

**APPLICATION** Vesting Tentative Tract Map 8143; PLN2013-00104

**TYPE & NUMBER:** 

**OWNER**/ Owner – Hardeep Gill / Shaw Group LP

**APPLICANT:** 

**PROPOSAL:** Application to subdivide one parcel by Vesting Tentative Tract Map 8143 into

12 single family residential parcels, with a new private roadway and separate parcels designated for wetland, stream and slope conservation, and easements for stormwater treatment, and other utility and service system improvements.

ADDRESS AND 2492 D Street, north side, 100' west of Madeiros Avenue, unincorporated

**SIZE OF PARCEL:** Fairview area of Alameda County, designated Assessor's Parcel Number: 416-

0200-022-06. 135,517 square feet (3.11 acres).

**ZONING:** R-1 (Single Family Residence, 5,000 sq. ft. Minimum Building Site Area)

District, and further subject to the Fairview Area Specific Plan.

**DESIGNATION:** 

**GENERAL PLAN** R-1 (5,000 sq. ft. Minimum Building Site Area), and subject to the policies and regulations of the Fairview Area Specific Plan, a part of the Alameda County

General Plan, adopted by Alameda County Board of Supervisors on September

4, 1997.

ENVIRONMENTAL

**REVIEW:** 

Pursuant to the California Environmental Quality Act (CEQA), an Addendum (as defined by CEQA Guidelines Section 15164) to a previously adopted Mitigated Negative Declaration (MND) for a previously approved project on the site, is proposed to be adopted as the applicable CEQA document for the proposed project. The Addendum finds that there are no substantial changes to the project as it was defined for the prior MND, changes in circumstances or new information that would result in a finding that a new significant impact would result which was not previously recognized in the prior MND. Changes to the project and in CEQA requirements make revisions to the prior MND necessary; however, none of these changes involve new significant environmental effects or a substantial increase in the severity of previously identified significant effects. Only minor changes to the previous MND are required to address these changes and to add new information.

#### RECOMMENDATION

Staff recommends that the Planning Commission review the staff analysis for the project, the Addendum to the prior Mitigated Negative Declaration, the Mitigation Monitoring and Reporting Program, the draft Resolution and proposed conditions of approval, take testimony from the public and the applicant, and approve Vesting Tentative Tract Map 8143.

## PARCEL ZONING HISTORY

February 21, 1948, 4<sup>th</sup> Zoning Unit established the R1A (Single Family Residence, limited agricultural uses) District.

May 1964, 600<sup>th</sup> Zoning Unit, *proposed but withdrawn* application to reclassify the majority of the site to the R-S-D-5 (Residential-Suburban, 2,500 square feet of building site area per dwelling unit) District.

March 30, 1968, 806<sup>th</sup> Zoning Unit reclassified the properties from the R1A (Single Family Residence, limited agricultural uses) District to the R-1 (Single Family Residence) District.

May 3, 1980, 1426<sup>th</sup> Zoning Unit reclassified the properties from the R-1 District to the PD (Planned Development) District, allowing 19 clustered single family dwelling units on 2.48 acres, under the concurrently approved Tract Map 5965.

April 1, 1989, 1850<sup>th</sup> Zoning Unit rezoned the property from the PD (Planned Development) District to the R-1 (Single Family Residence) District.

November 15, 1989, Variance, V-9878 (for prior APN 416-0200-019-05 at 2512 D Street), allowed the construction of a residence with a front yard setback of 10 feet where a 20 foot minimum is required and a rear yard setback of 5 feet where a 20-foot minimum is required.

September 4, 1997, *Fairview Area Specific Plan* adopted, designating the site and vicinity in the R-1 (Single Family Residence, 5,000 sq. ft. Minimum Building Site Area) District, subject to the policies and regulations of the *Plan*.

## **DEVELOPMENT PROPOSAL HISTORY SINCE 2001**

September 7, 2001, Tentative Tract Map TR-7337 approved by the Planning Director, allowing a 16-lot subdivision with retention of one existing residence facing D Street.

October 23, 2001, minor modifications made to Tract Map TR-7337 by the Planning Director, to adjust several property lines internal to the approved map.

October 4, 2004, Modified Tentative Tract Map, MTR-7337 approved by the Planning Commission.

April 30, 2010, application for Tract Map 8022, to subdivide two parcels 416-200-19-3 and 416-200-22-1 into 15 single family lots (including the existing single family residence at 2512 D Street).

May 3, 2010, Boundary Adjustment PLN2010-00052 approved reconfiguration of APNs 416-200-19-3 (30,905 square feet) and 416-200-22-1 (113,224 square feet) into one larger parcel (135,517 square feet/ 3.111 acres, now APN 416-200-22-6, the project site, at 2492 D Street) and one small parcel (7,608 square feet, now APN 416-200-22-6, *not* part of the project site, at 2512 D Street).

#### SITE AND CONTEXT DESCRIPTION

The property consists of one parcel totaling 3.11 acres of gently to steeply sloping terrain, characterized by a mixture of open meadows of mown native and non-native grasses over large areas of the property, a densely-wooded and steep-sided area of roughly 15,000 square feet, two small streams crossing the property from east to west, and one vacant, deteriorated single family house located about 350 feet from D Street. A compacted dirt access road extends northward from D Street through the site to the house, and crosses the stream closest to D Street. The northern stream is also divided into two segments, with a ponded wetland area on the northeast and a lower stream to the northwest.

Due to the boundary adjustment in 2010, the parcel now has an irregular shape, comprised of a relatively small semi-rectangular area directly north of D Street, with about 88 feet of street frontage and a depth of 92 feet (proposed as Lot 1 and a segment of the private street), bounded by the separate flag-lot shaped parcel (2512 D Street, established by the boundary adjustment, with a stem extending from its rear, north-west corner to connect in the future to the proposed private street). Behind and north of 2512 D Street is a moderately large rectangular portion of the parcel with dimensions of about 186 feet by 122 feet (the southeast area), while the remaining majority of the parcel (northwest area) extends west of that area and north of two adjacent lots on D Street to the rear property line, about 670 feet north of D Street. The northwest area widens from roughly 100 feet near D Street to nearly 290 feet along the rear property line.

The steepest areas of the site, with close to or in excess of 30 percent slope, are on the sides of the two streams, especially along the lower reach of the southern stream. The most notable natural feature on the site is a grove of mature eucalyptus trees on the steep sides of this reach of the stream, behind the adjacent lots fronting D Street. Some of the site has been graded into rounded hills and smooth contours, including some limited cut slopes for the dirt road dating to the 1950s or 60s when the original house was constructed. The graded area extends across the central segments of each stream, which continue through concrete culverts from their upper to lower reaches. The streams converge off-site about 150 feet to the west within an adjoining area of mature eucalyptus trees. The tall, mature eucalyptus trees on the subject site and adjacent properties are visible at some distance away from the site, especially from the upper ridges of the Fairview area.

Surrounding neighborhood uses are predominantly single family residential, but include a development immediately to the east that is visually prominent throughout the site with moderately reduced lot widths (along Glenbrook Lane), a large-lot luxury development to the north (along Palazzo del Kayla), a large metal building on one lot on Palazzo del Kayla, three deep lots with woodlands to the west, and older single family homes on widely varying lot sizes along both sides of D Street. Just beyond the three undeveloped deep lots to the west is a condominium complex of 43 dwelling units on nearly 9 acres. San Felipe Park is roughly 1,000 feet to the west of the site.

Access to the site is from D Street, which serves as a primary east-west collector route serving the Fairview area, connecting to downtown Hayward on the west and Fairview Avenue on the east. Although there are few north-south collectors or connecting streets in the Fairview area, Maud Avenue is about 1,800 feet to the east, and connects D Street (and Fairview Avenue) to Kelly Avenue, and provides the primary means of access to I-580, the nearest regional freeway.

## **ENVIRONMENTAL REVIEW**

Pursuant to the California Environmental Quality Act (CEQA), an Initial Study and a Mitigated Negative Declaration (MND) was prepared and adopted in October 2004, for Modified Tentative Tract Map 7337, which was approved for development within the same project boundaries as the current project except that it also included an existing residence at 2512 D Street, which has since been separated from the project parcel by a Boundary Adjustment. Although Modified Tract Map 7337 expired, and a new discretionary approval is required, CEQA Guidelines Section 15162 provides that "when an EIR has been certified or a negative declaration adopted for a project, no subsequent EIR [or negative declaration] shall be prepared for that project unless the lead agency determines, on the basis of substantial evidence in light of the whole record... that substantial changes are proposed in the project which will require major revisions of the previous EIR or negative declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects." (15162(a)(1)). A new MND could be required if there are substantial changes to the circumstances in which the project is proposed, or the discovery of new information of substantial importance which would demonstrate the potential for one or more new significant effects or more severe effects, not discussed in the previous document, or new substantially different

mitigation measures are introduced (e.g., previously considered infeasible but which became feasible, or which would substantially reduce one or more of the significant effects of the project).

The CEQA Guidelines (Section 15164) further provide that an Addendum to a previously adopted MND may be prepared if only minor technical changes and additions are necessary, or none of the above conditions (i.e., applicable under Section 15162) have occurred that necessitate the preparation of a new MND. In the case of the current project, the prior MND identified a broad range of potentially significant impacts on the environment, and feasible mitigation measures for each such impact that the applicant at that time agreed to adopt or implement as part of the project. The vast majority of the potential significant impacts of the 2004 project would be considered potential impacts of the current project, and almost all of the same mitigation measures are required to avoid those impacts, or reduce them to less-than-significant levels. More generally speaking with respect to Section 15162 of the CEQA Guidelines, there are no new or more severe significant impacts not previously disclosed that would result with the current Project, nor are there substantially different mitigation measures that could be considered that would substantially reduce the potential impacts, to a greater extent than the originally identified measures. A new Mitigation Monitoring and Reporting Program has been prepared for adoption and implementation as a condition of approval.

Because all of the potentially significant impacts of the project can be avoided or reduced to less-than-significant levels, there is no need to prepare an EIR. An EIR is required by CEQA when the significant impacts of a project cannot be avoided or so reduced, and therefore in this case an EIR would not serve any useful purpose in identifying any new potentially significant impacts. In addition, there are no alternatives to the project which would serve its fundamental development objectives, and result in substantially fewer or less severe significant impacts.

#### PROJECT DESCRIPTION

The current project, as modified in part at the request of planning staff, would result in 12 single family residential parcels with an average net lot size of 6,724 square feet, and range in size from 5,383 (Lot 1, facing D Street) to 9,595 square feet (Lot 8, in the northwest corner). The median lot size (the seventh in size order) would be 6,297 square feet; other than Lot 1, five lots would have a minimum of 5,700 square feet and the other half would range more widely from about 6,300 up to almost 9,600 square feet (Lot 8). The average median lot width (measured at the mid-point between the front and rear property lines) would be 70 feet, partly due to Lot 4 being unusually wide (though shallow at one end); the average for the other 11 lots is 65 feet. Each lot would have a minimum 7-foot side setback, together with minimum standard 20-foot deep yards in the front and rear, two-car driveway aprons, and a minimum 1,000 square feet of designated usable open space, as required by the *Fairview Area Specific Plan*.

In addition to the private street (identified as Lot A, together with parking and fire-truck turn-around areas) four conservation parcels (Lots B, C, D and E) would be created for each of the four stream segments, including the 'pond' area. These conservation parcels, which would have a total area of nearly 30,000 square feet (more precisely, 29,985 square feet), to be owned and managed by the homeowners' association, would provide for a minimum of 10 feet of additional setback around each of the streams, except for one side of the pond area, where it would be reduced to 2 or 3 feet. The largest conservation parcel, Lot B (16, 596 square feet), would encompass the existing large eucalyptus grove as well as the opposite bank of the stream at the bottom of the steep hill. Of the 136,526 square feet of the parcel, the total area of the 12 residential lots would amount to 80,689 square feet, while the remaining area, 55,837 square feet, would be used for the four conservation parcels, the private street, guest parking, and fire truck turnaround areas, and landscaping of an area near D Street (bordering 2442 D Street) and between Lots 3 and 4, that cannot be used otherwise.

The 12-unit project would have a net density of six units per acre, as permitted by the *Fairview Area Specific Plan* for single family residential development in the R-1 (5,000 square foot minimum building site area) zone district. The proposed density is based on a *gross developable site area* of 2.01 acres, as

that term is defined in the *Specific Plan* (p. 3, Policy B.1), obtained by subtracting from the total site area (3.134 acres): a) the area of 30% or greater slope; b) the private street and associated parking and fire-truck turnaround areas; and c) delineated riparian and wetland areas. A summary of the calculations are shown in the table to the right.

Calculation of Gross Developable Site Area

	Acres	Sq. Ft.
Total Gross Site Area	3.134	136,526
Slope of 30% or greater	0.604	26,305
Private street, parking, etc.	0.442	19,253
Riparian and wetland areas	0.078	3,405
Gross Developable Site Area	2.010	87,563

Most of the lots also contain bioretention areas to provide stormwater management features required by the County for the project, including two larger areas to treat runoff from the street, parking areas and portions of adjacent lots, and five smaller bioretention areas for two or more lots, which are necessary to capture runoff before it enters the streams or ponded area. The project proposes for rainwater to follow a path of treatment and stormwater detention, from roofs, pavements, landscaped yard areas and streets and parking areas, into concrete v-ditches, then into the bioretention areas. The bioretention areas would in turn drain to detention pipes or boxes, and then the flow would be released gradually into the streams to flow off-site, at a rate which is equal to or less than the existing rate of runoff. On the opposite side of the three adjacent downstream parcels, in which the two streams merge, runoff enters a storm drain conduit along the rear of the condominium project, and then turns north, also in an enclosed drainage conduit, where there is an outflow to San Lorenzo Creek.

The private street is proposed to be 26 feet in width from curb to curb, and would provide a 4.5-foot wide sidewalk along one side. A total of 12 guest parking spaces are identified, including 7 spaces at the terminus of the private street, and 5 on the opposite side of the private street from Lots 2 and 3. Fire truck turnarounds are provided at the street terminus and in front of Lot 3. Two fire hydrants are proposed, in Lot 11 and opposite Lot 2.

Additionally, the applicant has stated that their intent is to require a Site Development Review process for the development of the future homes, which would serve to ensure compatibility with the architectural scale, pattern and aesthetics of the existing neighborhood, and to enhance the character of the neighborhood. Although building envelopes are shown on the plans, they are only shown for the purpose of showing setbacks. In addition, no base floor elevations are identified for the individual homes, as would be shown for a development plan.

Several other important changes to the project, or to data regarding the site and the proposal have come to light since the project was previously considered by the Planning Commission. Firstly, the actual gross lot area was increased slightly based on data from the civil engineers for the project, from 135,517 square feet (3.111 acres) to 136,526 square feet (3.134 acres); secondly, the total area of the street was re-calculated, and reduced substantially from 25,158 square feet to 19,253 square feet. The prior analysis began with 3.111 acres and subtracted the larger figure given for the total street area, so the results were a gross developable site area of 80,649 square feet (1.85 acres), and the resulting maximum allowable number of units was no more than 11, based on six units per acre. The new calculations shown in the above table result in a gross developable site area of 2.01 acres, allowing a total of 12 units.

#### RESPONSE TO REFERRAL

*Note:* Project plans were first referred out on December 30, 2013, for a proposal for 14 detached single family dwelling units and a proposed rezoning to a Planned Development (PD), with a density of 7 units per gross developable site area, as permitted for townhouses or condominiums in the Fairview Area Specific Plan. However, Planning staff determined that the proposed single family units were not eligible for the PD process, and the applicant agreed to revise the plan to a conventional tract map under the existing R-1 zoning. A second referral of plans for 12 units was referred to agencies and the public on February 7, and a third and final referral on February 24, 2014, based on Exhibit D, and to which most responses are addressed. The letters are attached to the staff report.

## **Agency Comments**

Public Works Agency Construction & Development Services. Development Services, also known as Land Development, provided its final response on the proposal, including a review of Exhibit D, on March 11, 2014. The response letter specified a full range of conditions of approval, which have been incorporated into the Draft Resolution and proposed conditions of approval, attached, along with the response letter. Conditions include a requirement for a Homeowners' Association (HOA) to guide ownership and responsibilities for the variety of infrastructure and easements proposed, initial funding of the HOA by the developer, and provision of access pathways to the bioretention areas to the rear of some lots. A range of specific technical requirements are provided, addressing the design of the stormwater treatment and detention facilities, conformance to County design criteria for drainage from roads and to storm channels, dedication and improvements to the D Street frontage, etc. The letter also refers to associated comments from the Public Works Agency Grading Division, described below.

Public Works Agency, Grading Division. The final comments of the Grading Division, dated February 26, 2014, were in the form of revisions to initial comments made on February 7, 2014, to which the project engineers had responded. Firstly, Grading Division staff noted the evident designation of the steep creek bank as a zone of required investigation for potential earthquake-induced landslide hazard, and thus subject to provisions of the state Seismic Hazards Mapping Act (SHMA). The letter stated that a written report was required, prior to approval of the tentative map, with documentation that the current grading and improvement plans and proposed work would not adversely affect the slope stability, also based on the California Geological Survey's Special Publication 117 (SP 117), Guidelines For Evaluating And Mitigating Seismic Hazards In California 2008. Secondly, the record showed a substantial degree of non-engineered fill on the site, which would require extensive remedial grading work to accommodate the proposed development, which needed to be addressed in the geological or geotechnical report. The letter requested the areas of non-engineered fill, as well as the potential landslide hazard area to be shown on the proposed grading and drainage plan. The applicant's geotechnical engineer and civil engineers submitted the required reports and grading plans as of March 28, 2014, and the Grading Division staff has indicated to Planning staff by e-mail that the reports, analyses and grading plans are sufficient to make a determination that the proposed project would comply with the prior comments and requests.

Other conditions were identified, prohibiting grading of the site until a grading plan and an erosion and sedimentation control plan, complying with the Alameda County Grading Ordinance, have been reviewed by the County and a Grading Permit issued. Additionally, a complete soils and geological report meeting County Grading Ordinance requirements should accompany the grading permit application, and would be expected to be reviewed independently by a County consulting geotechnical firm, to be done at the expense of the developer. Preliminary comments that advised that a watercourse encroachment permit would be required were subsequently rescinded.

Public Works Agency, Building Inspection Department. The Building Department submitted comments on March 17, 2014, with no objections to the project, subject to specified conditions of approval, including among other conditions, a soils and/or geotechnical study with recommendations on site and foundation designs for each individual lot, separate permits for retaining walls, drainage and detention facilities, compliance with the County's Green Building Ordinance and its Construction and Demolition Debris Management Program for the demolition of the existing residence.

Hayward Fire Department (Fairview Fire Protection District). Comments were submitted by the Fire Department on the 12-unit subdivision proposal with the same street design as currently proposed on February 1, 2014. The response identifies conditions of approval for the developer to obtain building permits through the County of Alameda Building Department, include fire sprinkler systems meeting specific criteria and standards, two fire hydrants as currently proposed (opposite side of street from Lot 2 and within Lot 11), providing appropriate "Fire Lane – No Parking" signage, and various other requirements as shown in the letter.

#### **Public Comments**

Friends of San Lorenzo Creek (FSLC). A letter dated February 5, 2014 described conditions on the site that include the two streams, the pond, and the delineated wetland areas, and states that FSLC is concerned that the watershed would not be sufficiently protected. It cross-references comments from Chris Higgins and the Sierra Club dated January 29, 2014 (see below), and asked for information on grading that occurred in the past and which covered over some likely wetlands. It stated that, based on the plans then proposed (a PD with 14 dwelling units), a 10-foot setback from a building wall to the edge of the delineated wetland would be insufficient to protect the wetlands, and recommended a minimum 10-foot "no-development zone" around each wetland area, within which appropriate native plants should be placed and maintained by the HOA. He indicated he would like to see the streams treated as corridors without obstructing (existing) fences, landscape plans showing native trees and plants for the site, and conditions of approval that ensure the HOA maintains the stream and wetland areas as undeveloped areas, except for crushed-rock trails for resident access, and protection for such areas during construction.

Sierra Club (Vinnie Bacon, Group Chair, Southern Alameda County Group). The Sierra Club submitted a letter dated January 29, 2014, stating that instead of the proposed Addendum, a new 'environmental initial study' should be prepared and circulated to assess whether the project has the potential to have detrimental impacts on the environment. The letter asserts that the project has such potential. The letter also addressed the PD proposal for 14 dwelling units and stated it would be more than allowable under the Fairview Area Specific Plan, when prior staff analysis had shown only 11 units were allowed. It suggested the plan might allow 7-8 units. It observed that the staff Notes in the Referral indicates that the net developable land is less than two acres "not including the additional deductions required under the Fairview Specific Plan." The letter states that adding more homes near a creek and sensitive wetlands and on unstable soil, "is detrimental environmentally and requires a full environmental impact report." It also indicated that the cumulative impact of traffic should be considered in such a study. Lastly, the letter stated they reserved the right to supplement their comments when the updated biological report was made available, and that it was premature to request comments without such a report available.

Chris Higgins. Mr. Higgins submitted initial comments on January 29, 2014, stating that the proposed PD does not comply with the Fairview Specific Plan, and then asked how use of the watercourses on the site by wildlife would be addressed. He asked how the development could be allowed to create a new street five feet from a bedroom of an existing home (on the Santos property, west of the proposed private street intersection with D Street), when the required front yard setback is 20 feet. He recommended providing 5 feet of sidewalk and an additional 15-foot setback be provided for the existing residence. He also questioned if each lot conformed to the Specific Plan's limitations of 40% building lot coverage and in

particular if Lot 1 would provide the required 1,000 square feet of usable open space as specifically defined in the *Plan*. The letter commented that there should be stricter and enforced conditions of approval on the construction period regarding work hours, noise limitations, adverse effects on adjacent properties or property line incursions, and staging of equipment and material loading. Other comments asked for an explanation of how the developer can be exempted from the proscription (in the *Plan*) of building on 30 percent slopes, traffic impacts on various intersections relative to the *Plan's* standards, the "current negative declaration" (i.e., the Addendum to the prior Mitigated Negative Declaration) and how the wildlife migration corridor along the stream is being maintained (or addressed in the Addendum), and provision of 'viewscapes' (visual simulations) from adjacent properties of the proposed project.

A second letter in response to the later referral dated March 25, 2014, repeated or rephrased the prior statement that the building setback from the private street for the Santos property would not meet county standards (10-foot side yard setback), and stated that although the developer reported having reached an independent agreement with the affected property owner, it would create a precedent and result in "more inappropriate developments." The letter continued, stating that references were not provided as to how the grading would address drainage on to adjacent properties, and address prior illegal dumping and grading. With regard to Lot 1, the letter states that it is out of compliance with the requirement in the *Specific Plan* for 1,000 square feet of private usable open area (citing applicable section of the *Plan*). He commented that the proposal involves construction on 30% slopes, and that Section III, D.3 of the *Plan*, which the developer maintains would allow such construction, "was intended to allow building on compliant parts of parcels not as a total conflict to Section III B 1 on page 3." He contends that the project does not provide for "Custom Designed Homes", limit its site alterations to "minor terrain features", or otherwise conform to the *Plan*. He represents that the community considers development on such slopes to be unsightly, dangerous, "out of character with community standards" and likely to result in the future to increased runoff due to individual homeowners' modifications.

The letter of March 25, 2014 continues, and asked if prior "wetland permits and certifications" from the Army Corps of Engineers, Department of Fish and Game (renamed the Department of Fish and Wildlife in 2013), and Regional Water Quality Control Board are still valid or expired. Based on the plans referred for comment on February 7, 2014 (which had designated conservation *easements* only for the four separate stream segments), he suggested it implied each bordering homeowner would have the responsibility and tax liability for those watercourses, and result in 'code violations' due to property owner 'enjoyment' of the properties. For this reason he endorsed an idea he attributed to the developer to put the watercourses and steep slopes into separate parcels to be owned and maintained by the HOA, following the example of another project (the Live Oak Terrace development). He asked also if the homes along the northern stream and the pond area would have sufficient setbacks from the delineated wetlands to accommodate "reasonable enjoyment" of these properties.

With regard to the proposed bioretention and stormwater treatment facilities, he suggested that the bioretention areas in the front yards of Lots 8 and 9 would result in code enforcement problems if the homeowners were to 'improve' their properties at the expense of the bioretention areas, their performance and possible downstream problems. He also contends that the close proximity of bioretention areas to the streams often results in overflow to the streams, killing amphibian life there that feeds on insects and mosquitoes (noted for possibly carrying the West Nile Virus), or that the emergence of such mosquitoes will require toxic spraying by the County's Vector Control staff, making it a hazard to children likely to play in the streams. As a general observation, the letter states that the encroachment of the project over the watercourses is excessive and with the addition of bioretention areas, drainage will slow and could backup upstream into the Glenbrook subdivision, and the project would generally introduce higher levels of flow downstream, such that "special attention" (conditions) should be given to downstream channels or under-street conduits. Lastly, the letter observes that while the project, like other relatively small develop-

ments, is considered to have minimal traffic impacts, but that he personally experiences a combined impact of the various developments while traveling through the area during peak morning periods.

Howard Beckman. Mr. Beckman provided e-mailed comments on February 5, 2014, regarding the Biological Survey prepared by Dr. Clinton Kellner for the applicant. He criticized its focus on the potential of the parcel itself to support resident wildlife, as a narrow interpretation of the term "habitat" whereas a broader question was whether or not the intermittent streams on the parcel now serve or could in the future serve as corridors for the movement of wildlife. More generally, he expressed a concern that the presence of wildlife corridors in the vicinity or the wider area was given insufficient attention.

Ray Santos. An e-mail was submitted to Planning staff dated August 9, 2013 from a family representative of Patricia Santos, the property owner immediately adjacent to the proposed private street intersection with D Street, indicating dissatisfaction with the private street being directly adjacent to their property and the adverse noise and general traffic effects that would result, including traffic hazards and a conceptually proposed sound wall or fence that could help conceal a burglar. He also expressed concern with potential adverse effects

Bruce & Maureen Bergondy. The Bergondys, who reside at 2440 D Street adjacent to the eucalyptus grove (and west of the Santos property), previously asked Planning staff to have the property owner trim the eucalyptus trees, and also expressed dissatisfaction with the scheduling of the initial hearing in October during the day instead of the evening, which prevented them from attending the hearing. A subsequent letter was addressed to the Planning Commission dated February 26, 2014 that reiterated their concerns with maintenance of the eucalyptus trees and the potential for large limbs from the trees to fall on their property and cause substantial injury or property damage.

<u>Verbal Comments at the Planning Commission Hearing, October 21, 2014</u>. A variety of comments were received regarding the proposed development, which was then proposed as 13 lots with easements for the four stream and wetland segments on the site. The Commissioners comments are also summarized below.

Dale Silva: He asked a question about lot size consistency, and if the Specific Plan provided a preferred or ideal lot size. He suggested an EIR should be required due to streams, slope issues, traffic, and fire and emergency access and egress. He said the County needed to ensure this is not another Jelincic development, with too much density, a difficult road and lack of parking.

Chris Higgins: He noted an old question from 2010 about whether or not the amount of runoff was correctly calculated for development of the site, and asked if the history of the illegal fill on the site has been fully evaluated. His major concern is that development projects have resulted in many adverse effects on adjacent properties due to staging equipment on other people's properties, tractor deliveries in the middle of the night, grading or other activity into the night hours, obstruction of access, and overall lack of accountability by the County for approved development activity.

Jewell Spalding: She began with a suggestion that the 30% slope calculation should include natural and artificial slopes, and highlighted the need for soils analysis due to a history of slope instability. She also voiced her objection to the use of the 10-year old Mitigated Negative Declaration to support staff's proposed Addendum, and requested the Commission instruct staff to have an EIR prepared, due to the protected wetland, two creeks, 30% slope in a relatively small area of three acres. She asserted the EIR would have an analysis of the least environmentally damaging alternative, and a list of mitigations to protect the neighborhood and individual residents. She noted the statement by staff that the proposed lots are larger than the prevailing lots in the surrounding area, but said that area includes the creek areas, and does not identify a *net* average lot size. Lastly, she requested staff evaluate the project with respect to the Castro Valley General Plan policies.

*Maureen Bergondy*: She asked to have the eucalyptus trees trimmed every 10 years or so because of the leaf waste dropped to the ground and overall fire hazard. She also would like to have an evening hearing, or for the developer to invite them to a meeting.

*Patricia Santos*: She objected to development traffic being very close to their home, and to surveying activity occurring in the past on their property. She questioned if there were enough room for a house on Lot 1, and how access would work. She also asked for information on how much more traffic there was now than 10 years ago, compared to when the environmental analysis was done then.

Dalen Ashby. Mr. Ashby stated he grew up on and still resides on the property directly west of the site, including the area behind the Santos and Bergondy properties, and has witnessed many problems from developers over many years, with changes to the topography, rolling a boulder onto his property, and flooding on his property due to the new stream channels and conduits created with the past grading. He strongly objected to land surveyor encroachment onto, and placement of metal stakes on his property, and more generally objected to urbanization and loss of rural quality of the Fairview area.

James Little: Mr. Little, resident at 2512 D Street on the east side of proposed Lot 1 and which has a flag-shaped lot for the purpose of providing a driveway between the proposed project street and his garage, at the rear of his property, stated he was concerned with construction phasing that could result in his temporary driveway being developed before he has clear access to and from the new driveway, or if construction equipment may block his access. He noted a general concern with noise and dust during construction. In addition, he questioned the adequacy of the lot width of Lot 2 (behind his property), and lastly, wished to ensure that he would not be required to be a member of the HOA to have access from the new private street as provided for in the plan.

Commissioner Rhodes: He noted that Lots 13, 3 and 12 are substantially placed on 30% slope, and that construction of a house on Lot 13 (where the eucalyptus trees are) would require a large degree of cutting into the slope, and also on Lot 2, which he neither entirely opposed or supported. He observed that these four lots will evidently require use of the exception in the *Specific Plan* (Policy III.B, p. 3) for 'custom-designed homes.'

Commissioner Ratto: He asked about the neighborhood response to the project, but found he was getting mixed messages from what the applicant's representative reported and what the neighbors were saying. He was also frustrated by the October staff report comment that staff was "unable to complete the kind of analysis desired." He said Planning staff should represent the people, and not the developers.

Commissioner Jacobs: He observed that a lot of specific concerns and questions raised by the community cannot be fully determined with the vesting tentative tract map proposal, but would instead be addressed through the site development review process. He said he interpreted the Specific Plan guidelines as being fairly direct, and indicate clearly that building on lots 13, 12, 2 and 3 would be very challenging. He said it was possible for the developer to be creative, but not necessarily. He said he would support the project if it were shown to meet the guidelines.

Commissioner Loisel – Said she would not support building new homes on 30% slopes, especially with ground instability.

In summary, as requested by Planning staff, the Commission, individually and collectively, agreed that the *Specific Plan* requires the current project to subtract the proposed private street, not just existing private streets.

Planning Director Albert Lopez advised that a vesting tentative map allows the County to ask for more project information, such as design guidelines, architectural concepts, landscape plans, etc., that the County may not normally be able to require under a tentative map. Such details will be required as a condition of approval.

## PLANNING CONSIDERATIONS

At the time of the application (June 2013), the applicant submitted plans for 14 lots on the site, primarily aimed at obtaining a preliminary determination from the Planning Commission regarding the consistency of the subdivision with the goals and policies of the Fairview Area Specific Plan and related guidelines. In particular, the applicant sought feedback on project density, consistency with the prevailing lot size in the neighborhood, and because the streams and wetland were placed within easements under those original plans, the acceptability of some lots with a *net* lot size or width smaller or narrower than required or than defined as the prevailing lot size or width in the neighborhood. As noted above, at its hearing in October 2013, the Commission indicated it concurred with Planning staff's determination of how to apply the policies and guidelines of the Specific Plan to determine the gross developable site area, primarily to subtract private street and parking areas, in addition to the areas of 30 percent or greater slope and the riparian and wetland zones, in contrast to the applicant's interpretation that the street and shared parking areas did not need to be subtracted. While the applicant's "Fairview Plan Analysis" had determined that its gross developable area was 2.53 acres, including the street area, with the subtraction of the street, staff showed the result was an estimated 1.85 acres. However, as the street area was then reported as 25,158 square feet (0.58 acres), and is now determined to be only 19,253 square feet (0.42 acres), a difference of 0.16 acres the gross developable site area is now 2.01 acres. As provided for in the Specific Plan for hillside areas designated as R-1 with a minimum building site area of 5,000 square feet, the site is limited to a density of 6 units per gross acre of developable site area, therefore allowing a maximum of 12 units.

Policy B.1 of the *Specific Plan* requires conventional single family developments to be consistent with the existing land use pattern of the surrounding neighborhood, and therefore disallows subdivision proposals from creating lots that are substantially smaller or narrower than the prevailing lots in the neighborhood. The October 2013 staff report indicated that the prevailing lot size in the neighborhood, based on an average of 77 lots in the vicinity, excluding a relatively small number of large lots that could be subdivided in the future, was 5,726 square feet. Of the 13 lots under consideration in October, only one lot (Lot 1, which would face D Street) would be smaller than the prevailing lot size (5,383 square feet), and the average proposed lot size was to be 7,841 square feet. Because Policy B.1 disallows creating lots that are *substantially* (emphasis added) smaller or narrower than the prevailing lots in the neighborhood, and the average lot size of the proposed 13-lot subdivision would create lots approximately 37 larger than the prevailing lot size, the project was considered fully compliant with Policy B.1. Lot 1 would be just 6 percent smaller than the prevailing lot size, and is therefore not considered to be substantially smaller than the prevailing lot size.

The current project for 12 lots includes the same Lot 1 size as originally proposed, but the average lot size of the project would decrease from the average of the 13-lot subdivision considered in October 2013 (7,841 square feet) to 6,724 square feet, due to the establishment of the four conservation parcels for the streams and pond area. The average lots size would therefore be larger by about 1,000 square feet, or about 17 percent larger than the prevailing lot size in the neighborhood, and 11 of the 12 lots would be larger than the prevailing lot size of 5,726 square feet. In addition, the project would have an average median lot width of 70 feet (measured midway between the front and rear property lines, consistent with the County Zoning Ordinance method), which would be consistent with the average median lot width of the prevailing lots in the vicinity, calculated to be 60 feet. However, five lots, including Lot 1, would have a median lot width of less than 60 feet, and Lot 9 would have a median lot width of less than 50 feet, which is the minimum required by the Zoning Ordinance. Although Lot 9 is 64 feet wide at its frontage, it narrows to about 48 feet less than halfway to its rear property line due to its shape bordering conservation lot E. Lot 9's median lot width could be increased to 64 feet if its rear property line were moved closer to the front property line, reducing its lot area by about 650 square feet (from 6.297 to about 5.650 square feet); however that would result in a second lot smaller than the prevailing lot size. Alternatively, the Planning Commission, as the advisory agency under the County Subdivision Ordinance with authority

to approve the tract map, may, on the basis of Section 16.16.120 of that Ordinance, "in the exercise of reasonable judgment, grant variances to the requirements for [among a wide range of specifications]... widths, lengths, block design, median lot width, effective lot frontage, net lot area...". Supporting data is provided on an attachment.

Other policies in the *Specific Plan* impose additional limits on density in hillside areas, require consideration of neighborhood character, traffic conditions, natural features and open space. Setbacks, lot coverage, building height, traffic, natural features and public services and utilities are also addressed in the *Plan*. A complete review of how the currently proposed project conforms to the Plan's policies is presented in the attached table, *Fairview Area Specific Plan Policies & Project Evaluation, Tract Map 8143 / PLN2013-00104 – April 2014*. The results of the assessment show the propose Vesting Tentative Tract Map would be in compliance in almost all respects with the *Specific Plan*.

## RESPONSE TO PUBLIC COMMENTS

The public comments in the letters and at the public hearing raise some interesting and valuable points to consider. A few important comments are addressed in the following; more specific responses will be provided in an attachment to the analysis (but which will be completed at a later date prior to the hearing). To a very large extent, many comments have been addressed in the Addendum to the prior Mitigated Negative Declaration, in the associated Mitigation Monitoring and Reporting Program (MMRP) or are addressed in the conditions of approval for the project. The record shows that past grading and filling on the site was originally approved with permits from the County and state and regional agencies. Although the grading was not completed in a manner that was approved by the County Public Works Agency, and grading work will be required to meet current geotechnical and construction standards, the past changes to the site does not preclude the proposed development. The stream and "wildlife corridors" on the site have not been shown by the updated biological studies (included and addressed in the Addendum) to be very substantial, and the separate segments of the streams cannot be restored to provide substantial additional habitat. However, the current plan provides for separate conservation parcels for direct ownership and management by the required HOA for the project. The requirement for an EIR is not substantiated by any new information, and the Addendum to the prior MND, together with the MMRP is fully compliant with the purposes and the requirements of CEQA.

The applicant has indicated his willingness to maintain and trim the eucalyptus trees for the safety of the nearest neighbors, and will be expected to respond proactively to the complaint by the Bergondys. The plan also provides for a minimum of ten feet between the Santos residence and the proposed private street, including both the Santos side yard (±5') and the angle of the street away from the nearest Santos side property line. Conditions of approval are proposed to ensure that limits on the staging of construction equipment, and the limits on construction hours are strictly enforced and penalties for violations are imposed. Mr. Little's concerns regarding staging of equipment and materials, access and any obligations to the HOA are addressed in the conditions of approval.

## RECOMMENDATION

Staff recommends that the Planning Commission review the staff analysis for the project, the Addendum to the prior Mitigated Negative Declaration, the Mitigation Monitoring and Reporting Program, the draft Resolution and proposed conditions of approval, take testimony from the public and the applicant, and approve Vesting Tentative Tract Map 8143.

PREPARED BY: Andrew Young Planner III
REVIEWED BY: Phil Sawrey-Kubicek Senior Planner

PLN2013-00104 PC staff report 4-7-14

# PROJECT LOT SIZES AND IN PROJECT VICINITY - PLN2013-00104

Proposed Tract 8053 - PLN2013-00104						
Lot No.	Net Lot Area	Median Width				
1	5383	58				
2	7500	68				
3	8523	94				
4	7831	125				
5	5780	67				
6	5735	64				
7	5730	58				
8	9595	79				
9	6297	48				
10	5754	51				
11	5740	56				
12	6821	74				
Average	6,724	73				

Three Large Lots to West on D Street						
2408 D St.	23,940	84				
2420 D St.	62,730	78				
2438 D St.	43,600	74				
Average	43,423	79				

Glenbrook Lane						
23765	3,890	39				
-57	3,890	39				
-49	3,890	39				
-33	3,890	39				
-25	3,890	39				
-17	3,890	39				
-09	4,166	38				
-01	8,585	60				
693	5,315	42				
-85	4,722	42				
-77	4,434	42				
-61	4,242	39				
-53	4,590	42				
-45	5,320	66				
-46	6,219	79				
-54	5,225	50				
-62	7,584	42				
-70	5,197	43				
-78	5,204	44				
-86	4,470	41				
Average	4,931	45				

Nearby lots along D St						
2395 D St	14,938	97				
23706 Clayton	6,237	63				
23718 Clayton	5,445	55				
23730 Clayton	5,841	58				
2485 D St.	12,000	80				
2493 D St.	12,000	80				
2499 D St.	5,271	76				
2533 D St.	14,175	94				
2651 D St.	14,250	95				
23805 Madeiros	5,000	65				
238—Madeiros (Vac.)	5,488	80				
23826 Madeiros	7,553	63				
2605 D St.	13,800	60				
2621 D St.	7,560	70				
2619 D St.	6,064	55				
2641 D St.	13,800	60				
2657 D St.	13,680	60				
2440 D St.	7,500	50				
2442 D St.	7,914	50				
2512 D St.	6,560	59				
Average	7,325	53				

Stratton Court						
23605	8,150	67				
-13	8,428	68				
-49	5,775	54				
-71	6,084	50				
-93	6,250	50				
23707	6,375	51				
-29	6,250	50				
-51	6,250	50				
23606	6,090	55				
-28	7,840	71				
-50	7,375	58				
-72	6,250	50				
-94	8,994	50				
-23708	8,874	50				
-30	8,700	50				
-52	6,250	50				
-74	6,210	69				
2554 D St	5,400	60				
2568 D St.	5,850	65				
2658 D St.	5,000	69				
2666 D St.	7,140	56				
Average	6,835	57				

(Continued)

Palazzo De Kayla						
Lot No.	Net Lot Area	Median Width				
22997	12,820	101				
-999	5,719	53				
23017	5,895	55				
-39	5,778	51				
-57	5,847	52				
-99	8,358	57				
-117	28,732	125				
-139	8,387	54				
-157	5,979	60				
-179	6,673	59				
-158	11,495	85				
-126	9,685	90				
-090	9,658	76				
-058	7,051	54				
-022	7,682	56				
22990	11,274	115				
Average	9,440	71				

Average of 77 lots in surrounding vicinity					
Average of above lots 5,726 60					

# FAIRVIEW AREA SPECIFIC PLAN POLICIES & PROJECT EVALUATION – TRACT MAP 8143 / PLN2013-00104

Policy, Principle or Guideline	Applicable to Project? Explanation / Evalua			Explanation / Evaluation
A. Extent of Urban Area (Policy)	rban Area (Policy) (✓=Yes; ×= No)			
The area designated for agricultural uses on the attached map sha preserved in open space. The line delineating the boundary betwe agricultural and residential land uses (Urban Area Boundary) sha limit of urban development within the Fairview Area. The Urban Boundary is intended to be permanent and to define the line beyo urban development shall not be allowed.	d in open space. The line delineating the boundary between ural and residential land uses (Urban Area Boundary) shall be the urban development within the Fairview Area. The Urban Area ry is intended to be permanent and to define the line beyond which		Bounda	pject is within the Urban Area ary and is therefore suited to posed development.
B. Residential Density				
Conventional Single Family Development				
Density and design of conventional single family developments of governed by the policies of this Plan and Zoning and Subdivision Ordinance regulations. New single family parcels must be consist the existing land use pattern of the surrounding neighborhood. Even though subdivision proposals may meet the minimum requirement size or median lot width, they may not create lots substantially smarrower than the prevailing lots in the neighborhood. The "surrouneighborhood" to be used in determining the prevailing lot size, by and width, should be determined by one of the following three means.	tent with ven tts for lot naller or ounding ooth area	<b>√</b>	Family erned b The pro an avera which we smaller ing lots mated a	pject is a conventional Single-Development and is govy the policies of the Plan. Diect would create lots with age lot size 6,724 square feet, would not be substantially or narrower than the prevailing the neighborhood, estimate 5,726 as the average, and is the median lot size.
<ul> <li>A discrete tract that was developed at one time and which fur a cohesive neighborhood.</li> <li>An area defined by physical features, both natural and human including creeks, ridges, and roads. These features function a boundaries that define an integral area.</li> <li>A discrete unit of contiguous, similarly sized lots that have an</li> </ul>	a-made, as area		east side along G Court, be and thus the surr	re two discrete tracts on the e of the site, respectively blenbrook Lane and Stratton out they are only on one side is do not completely represent ounding neighborhood. The cominent physical features
established pattern of single family lots larger than the minim requirement.  The existing "prevailing lot" on which is based the appropriate lot both area and width, for any new subdivision should be determine larger of the following two methods by the approval authority:  • Predominant lot area and width (that which occurs with the g frequency within the neighborhood); or  • Median area and width of lots within a surrounding neighborhood.	t size, ed by the reatest	<b>√</b>	that def streets a no estab similarl but only prior an the prev square if 57 feet,	ine the neighborhood are the and access roads. There are blished units of contiguous, y-sized lots in the vicinity, y the few subdivisions. A halysis (Oct. 2013) estimated vailing lot size to be 5,726 feet, and the median lot width based on 69 distinct lots in ghborhood.
In addition, during the review process, which includes community the decision-making body will evaluate neighborhood character a external influences which affect that character prior to approval o development applications. Significant changes to the neighborhoo character that cannot be mitigated or which can be mitigated but v significantly adversely impact the neighborhood may be grounds denial of a project. This evaluation shall address the following is traffic conditions, street width, parking, public services and utiliti building height, natural features such as mature vegetation and creslopes and grading, and retention of existing areas of contiguous of space.	nd f infill od which for sues: es, eeks,	<b>√</b>	prelimin commu the prio ration (I provide street w vices ar as natur	nning Commission held a nary hearing that obtained nity input. The Addendum to or Mitigated Negative Decla-MND) and the MND itself is for an evaluation of traffic, width and parking, public seried utility connections, as well real features and the creeks posed conservation parcels.

Policy, Principle or Guideline	Applicabl	e to Project? Explanation / Evaluation			
In <i>hillside areas</i> (see note 1 below) the following density limitations will also apply:		✓	The site is in a hillside area, become the majority of the site has slope excess of 10%. It is also in the F (Single Family Residence, 5,000 square feet minimum building sarea) District. The project would comply with the maximum dension of 6 units per acre.  See additional text below.		
The development potential listed above represents the maximum allowed and is not guaranteed. Actual densities of residential devallowed on any site shall be determined by such factors as site coand environmental constraints (topography, trees, views, etc.), traaccess, adequacy of infrastructure, potential hazardous condition compatibility with existing land use patterns and protection of the of the surrounding neighborhood.	velopment onditions affic and s, and	✓	has been consider pograph grove, a	e plan and lot configuration in changed substantially to it site conditions such as to- ny, the mature eucalyptus access and compatibility with gland use patterns.	
Note 1 – Hillside areas are sites with an average slope exceeding gradient. Average slope shall be determined based on a formula established by the County Planning Director.	10%	<b>✓</b>	blished rector; l site has this dete	cial formula has been esta- by the County Planning Di- however, the majority of the slopes in excess of 10%, and ermination has not been chal- by the applicant.	
Note 2 – Gross acre of developable site area means: 1) Areas of 30% slope; 2) Areas outside of any private streets, access easements stems, driveways that serve more than one lot, designated parking and any other un-servable or unbuildable portion of the lot; and 300 outside of riparian areas. For purposes of this Area Plan, a riparing defined as any area for which a watercourse, intermittent or perespond; lake; marsh; or any other wetland; or the vegetation of wild pendent on or associated with any of the above, forms the environg focal point. The limits of a riparian area will normally be consided demarcation line between the vegetation zones of wetland and up	ents, g spaces, 3) Areas an area is nnial; dlife de- nmental tered the	✓	have a todevelop <i>Plan</i> guits total area of acres), a and parareas (0 wetland	e has been determined to cotal gross of 2.01 acres of pable site area based on the pidelines, by subtracting from gross area (3.134 acres) the 30% slope or greater (0.604 areas of the private street king and other applicable 0.442 acres), and riparian and 1 areas (0.078 acres), result-gross developable site area acres.	
2. Townhouse-Condominium Development	(√=	Yes;	×= No)		
In order to provide for maximum site and design review, townho condominiums may be developed through rezoning to a PD (Plar velopment) or R-S (Suburban Residence) District requirements. clear and convincing public need is demonstrated, and increased will not cause unmitigable community, neighborhood or site imp sities should not exceed the following limits:	nned De- Unless a density	×	Not app	olicable	
a. 7 units per gross acre of developable site area in neighborhoods that are in the R-1 (Single Family Residence, 5000 square feet minimum building site area) District; [note: remaining subsections not included – inapplicable.]		×	Not app	olicable	
3. Land Use					
Where boundaries between density categories do not lie along structures of other easily defined physical features, such boundary lines are approached and the exact boundary will be determined in the process of development proposals.	proxi-	×	roundin same R 5,000 so	olicable - the site and sur- legs on all sides are in the -1 (Single Family Residence, quare feet minimum building a) District.	

	Policy, Principle or Guideline	Policy, Principle or Guideline Applicable		roject?	Explanation / Evaluation
4.	4. Setbacks				
a.	The side yard setback in the R-l (Single Family Residence, 5 square feet minimum building site area) District and the R-l-(Single Family Residence, 6,000 square feet minimum buildi area) District shall be a minimum of 7 feet and the minimum yard setback shall be 20 feet.	B-E ng site	<b>\</b>	Family minimu and the provide	pject is in the R-l (Single Residence, 5000 square feet am building site area) District building envelopes shown for 7-foot side yards and 20- ent yards.
b.	The side yard setback in the R-1-B-E (Single Family Residen 10,000 square feet minimum building site area) District and to R-1-B-E (Single Family Residence, 20,000 square feet minimum building site area) District shall be a minimum of 15 feet and minimum front yard setback shall be 30 feet.	he ium	*	Not app	olicable
c.	The side yard setback in the R-l-B-E (Single Family Residen minimum building site area) District and the R-l-B-E (Single Residence, 5 acre minimum building site area) District shall minimum of 20 feet and the minimum front yard setback sha feet.	Family a	×	Not app	olicable
d.	Front yard setbacks shall be measured from the front propert public streets and from the edge of the access easement on prestreets.		<b>√</b>		lding envelopes shown for ect comply with this require-
e.	On stem lots the minimum front yard setback shall be 15 feet front property line of the developable area, excluding the ster portion. For purposes of this section, the front property line line closest and parallel to the street from which the property access.	m is the lot	×		
5.	Building Lot Coverage	( <b>✓</b> =Y	es; ×	= No)	
age pre oth Cor	lding lot coverage shall be the percentage of lot area which mered by all buildings or structures on a lot. In calculating the of lot coverage, the area at ground level of all roofed building mises shall be included as coverage, excluding the architecturer features listed in Section 8-60.37 of the Zoning Ordinance onty of Alameda. In hillside areas the following percentage of coverage shall apply:	percent- gs on the al and of the	<b>✓</b>	shown	nceptual building outlines on the Tract Map site plan rom about 1,000 up to 1,920 feet.
a. [ <i>no</i>	The building lot coverage shall be a maximum of 40% in the (Single Family Residence, 5000 square feet minimum building area) District and the R-l-B-E (Single Family Residence, 6,000 feet minimum building site area) District.  te: remaining subsections not included – inapplicable.]	ng site	<b>√</b>	the lot of building project about 1 of 27 pe	pject site is in the R-l District; coverage of the conceptual g envelopes shown on the plans range from a low of 6 percent up to a maximum ercent, so the lot coverage comply with the Policy.
6.	Open Space				
	ninimum of 1000 square feet of <i>private</i> , <i>useable open area</i> (seuld be provided on each lot.	ee Note 3)	<b>✓</b>		eject Site Plan shows areas of quare feet minimum private
Not (1) (2) (3)	Areas not visible from the fronting street; Areas with a ground slope less than 20% gradient; Areas not covered by off street parking or any access thereto	 o;	<b>✓</b>	open ar	ea on each proposed lot, all h meet the criteria, or with (e.g., on Lots 1, 4 or 5) as

	Policy, Principle or Guideline	Applicabl	e to F	Project?	Explanation / Evaluation
(4) (5)				(see above)	
7.	Building Height	( <b>√</b> =Y	es; ×	= No)	
prov build for h Ordi med of a med dow terra Grad	dwelling shall have a height of more than two stories, except rided by Section 8-60.11 of the Zoning Ordinance nor shall a ding or structure have a height in excess of 25 feet, except as herein and by Sections [17.08.100 and 17.52.090] of the Zoninance. Provided the parcel has a median lot depth of 100 feet ian lot width of 70 feet and effective lot frontage of 50 feet, the dwelling may be increased by 2 feet for each full ten feet that ian lot width exceeds 70 feet up to a maximum height of 30 thill facades should be avoided by stepping structures with the contract of the hillside to reduce the effective visual bulk. It duated heights and/or varied setbacks, as well as architectural to be encouraged to reduce the scale of the buildings.	provided ng et, a he height at the feet. Tall he natural	✓	mitted a Develop be requ proval t	ding designs have been sub- at the present time. A Site pment Review process will ired as a condition of ap- to ensure that the homes with this policy.
8.	Secondary Units				
may Dist	rder to provide for maximum site and design review, secondary be developed only through rezoning to a PD (Planned Development). The following guidelines shall be utilized to evaluate regions to allow secondary units:  Zoning Ordinance provisions relating to size, type (attached detached), minimum setback from property line and other starea, height and required off-street parking spaces which apsecondary units (Section 8-44.10 of the County Zoning Ord shall be utilized as standards for allowing the secondary unit against which secondary unit rezoning applications will be Secondary units shall not be permitted on lots where access create a traffic hazard or burden to existing streets.  Secondary units shall only be permitted on properties in are there is sufficient existing infrastructure such as street improon-street parking, public utilities, and other residential supp systems.  Secondary units shall only be permitted on properties that a maintained and where property owners have demonstrated to maintain the primary structure in accordance with the Neighborhood Preservation Ordinance. The secondary unit designed to be aesthetically pleasing yet maintain consisten the architectural style of existing dwelling units in the area.	lopment) zoning  I or tructures, ply to inance) t and judged. will as where ovements, ort  re well- the ability s shall be	×	posed, a lot-spec would r parking The Site individu seconda individu quireme procedu	ondary units have been pro- and based on the general and eific site plans, most lots not have adequate space or g space for secondary units. The Development Review of the properties allowed on the project site.  The project site is a secondary units on the project site.
9.	Community Care Facilities		<u> </u>		
be co	nmunity Care Facilities, as defined by the Zoning Ordinance, oncentrated in any one area. All new Community Care faciling conformance with the policies and standards adopted by the ervisors.	ties shall	×	Not app	olicable