



Alameda County Board of Supervisors
Personnel, Administration, and Legislation (PAL) Committee
LEGISLATIVE POSITION REQUEST FORM

Submission deadline is noon on the Monday two weeks prior to the PAL meeting.

See FAQ for additional instructions.

Title (Bill/Reg. No., Bill/Reg. Title, Author):		AB 1037 (Elhawary) Public health: substance use disorder	
Version (Date amended):		7/7/25	
Position Requested:		Support	
Current Status of Bill/Regulation (Has the bill been referred to committee, or set for hearing? If so, when and what committee? Next hearing?) (Where relevant include comment period dates/deadlines):		8/18/25 Set for Senate Appropriations Committee hearing	
Alignment with Vision 2036:	Shared Visions	10X Goals	Operating Principles
	☒ Thriving & Resilient Population ☒ Safe & Livable Communities ☐ Healthy Environment ☐ Prosperous & Vibrant Economy	☐ Employment for All ☐ Eliminate Homelessness ☐ Eliminate Poverty and Hunger ☐ Crime Free County ☒ Health for All ☐ Accessible & Integrated Infrastructure	☐ Collaboration ☒ Equity ☐ Fiscal Stewardship ☐ Innovation ☐ Sustainability ☒ Access
Alignment with Legislative Platform (i.e. "issue"/plank or N/A if not in legislative platform)		Substance Use Prevention: Support funding for local State/Federal substance use outreach, education, and prevention programs for cannabis, alcohol, and other substances. Support funding and policies that promote the full spectrum of harm reduction approaches, increase access to opioid overdose reversal treatments, and expand medication assisted treatment strategies.	
Summary (Summary of item, use Legislative Counsel's Digest, Bill Analysis, or Bill Summary):			
SB 1037 makes several key updates to California's laws on substance use disorder treatment and overdose prevention. It expands access to opioid antagonists like naloxone by allowing anyone who may be able to help during an overdose to distribute or administer them, without requiring specific training or raising liability concerns. Recovery facilities would be required to support individuals through relapse by maintaining their treatment engagement and could no longer require sobriety or lack of intoxication as a condition for entry. The bill also revises the definition of drug and alcohol programs to emphasize support for people with substance use disorders and conditions funding on the use of evidence-based practices. Lastly, by 2027, the State Department of Health Care Services (DHCS) must offer a single, streamlined application for facilities providing both alcohol or drug recovery treatment and incidental medical care and eliminates restrictions on how these programs discuss substance use.			
Background of Bill:			
☒ New bill ☒ Amended ☐ Gut and Amend ☐ Similar to other current bills we have positions on		☐ Previously Introduced ☐ Clean-Up Bill ☐ Urgency Clause	
Seeking Amendments?		No	
Previous Legislation:		Click or tap here to enter text.	
If YES, attach amendments.			
Do all other impacted agencies/departments concur?		N/A	
If YES, list each department and contact person. If NO, see FAQ.			
Click or tap here to enter text.			
Potential State/Federal Fiscal Impacts (include \$ estimate):		Department of Finance projects one-time costs of an unknown amount, likely over \$150,000, for DHCS to develop and	



Alameda County Board of Supervisors
Personnel, Administration, and Legislation (PAL) Committee
LEGISLATIVE POSITION REQUEST FORM

	operationalize a combined application and make modifications to the application process and issue regulations.												
Potential Net County Cost Impacts (include \$ estimate):	None anticipated.												
Fiscal Impact:													
<table style="width: 100%;"><tr><td>☐ Adds revenue</td><td>☐ Unfunded mandate</td></tr><tr><td>☐ Cost savings</td><td>☐ Additional costs</td></tr><tr><td>☐ New/increased fees to offset costs</td><td>☐ Reduces or reduces fees</td></tr><tr><td>☐ Includes appropriation</td><td>☐ Minor impact – program absorption</td></tr><tr><td>☐ Redirects resources</td><td>☒ None of the above</td></tr><tr><td>☐ Changes fines/penalties</td><td></td></tr></table>		☐ Adds revenue	☐ Unfunded mandate	☐ Cost savings	☐ Additional costs	☐ New/increased fees to offset costs	☐ Reduces or reduces fees	☐ Includes appropriation	☐ Minor impact – program absorption	☐ Redirects resources	☒ None of the above	☐ Changes fines/penalties	
☐ Adds revenue	☐ Unfunded mandate												
☐ Cost savings	☐ Additional costs												
☐ New/increased fees to offset costs	☐ Reduces or reduces fees												
☐ Includes appropriation	☐ Minor impact – program absorption												
☐ Redirects resources	☒ None of the above												
☐ Changes fines/penalties													
Potential Impacts to County Residents (Include specific data):													
AB 1037 has the potential to significantly benefit Alameda County residents by addressing urgent local needs related to opioid overdose and access to care. In 2023, the county experienced 309 opioid-related deaths—representing a 60% increase from 2022—and an age-adjusted mortality rate of 21.29 per 100,000 residents. In addition, 229 residents were hospitalized and 764 visited emergency departments due to opioid overdoses. Adults ages 25 to 44 are most affected, and over 40% of all drug overdose deaths involve people experiencing homelessness. The rise in synthetic opioids, particularly fentanyl, continues to drive the crisis locally and statewide. Given the sharp rise in synthetic opioids, particularly fentanyl, and the disproportionate impact on vulnerable populations, AB 1037's changes would directly support residents by increasing the chances that someone nearby can respond in time during an overdose—whether in a public setting like a library or transit center, or in informal community spaces. By removing training and prescribing requirements, the bill helps ensure that naloxone can be distributed more quickly, widely, and equitably. This is especially critical in reaching people who may not engage with traditional health systems, including those who are unhoused or in active use. Together, these provisions support Alameda County's ongoing harm reduction strategies and present a strong opportunity to lower preventable overdose deaths, reduce strain on emergency services, and expand life-saving tools to communities most in need.													
Potential Impacts to County Programs, Services, Operations or Departments (Be specific):													
By eliminating training and standing order requirements for distributing and administering naloxone, AB 1037 may expand the role of county departments and programs in overdose prevention. Alameda County has implemented a comprehensive naloxone distribution strategy to prevent opioid overdose deaths, coordinated primarily through the Alameda County Health's Behavioral Health Department and the Emergency Medical Services (EMS) Agency. The County operates a Naloxone Distribution Program (NDP) that supplies free nasal naloxone to affiliated programs, tracks usage and reversals, and ensures staff are trained in overdose prevention. Innovative efforts like publicly accessible Naloxone Stand Boxes allow community organizations to distribute naloxone directly to residents. In addition, the County EMS Agency launched a "leave-behind" program in July 2024 that authorizes EMS personnel to distribute naloxone kits and fentanyl test strips at the scene of an overdose, even if the patient declines transport. EMS providers offer brief education and log distribution details, further expanding community access. Naloxone is also distributed through syringe exchange programs, hospital emergency departments, harm reduction outreach teams, and reentry programs for individuals exiting the criminal justice system. AC Health departments may need to revise existing naloxone distribution protocols to reflect these changes, enabling broader and faster distribution through community-based sites, outreach teams, harm reduction programs, and nontraditional settings like libraries, transit hubs, and shelters. These updates would also support the integration of naloxone distribution into the routine operations of emergency responders, reentry programs, and social service													



Alameda County Board of Supervisors
Personnel, Administration, and Legislation (PAL) Committee
LEGISLATIVE POSITION REQUEST FORM

providers. As a result, counties may need to enhance internal coordination, update staff guidance and public messaging, and strengthen partnerships across departments to ensure widespread, equitable access.

Reporting Requirements:

- | | |
|--|---|
| ☐ Requires one-time report/study | ☐ Requires new reporting form(s) |
| ☐ Requires annual report | ☐ Requires amended reporting form(s) |
| ☒ No reporting requirement | |

List Known Supporters:

ACLU California Action
 California Association of Alcohol and Drug Program Executives, Inc.
 California Behavioral Health Association
 California Institute for Mental Health
 California Institute for Behavioral Health Solutions
 California Society of Addiction Medicine
 County Behavioral Health Directors Association
 County Health Executives Association of California
 County of Los Angeles Board of Supervisors
 Downtown Women's Center
 Drug Policy Alliance
 Helpline Youth Counseling, INC.
 Institute for Public Strategies
 Los Angeles Recovery Connect
 New Hope Drug and Alcohol Treatment Program, INC.
 Phoenix Houses of California, INC.
 Steinberg Institute
 Tarzana Treatment Centers, Inc.

List Known Opposition:

California Narcotic Officers' Association
 El Dorado County District Attorney's Office
 El Dorado County Sheriff's Office
 Sacramento County Sheriff Jim Cooper
 Yolo County Sheriff's Office

Requestor (who is asking for the County to take a position? e.g., agency/dept., association, organization)

Alameda County Health

Approved by Department Head
(Name/Date):

Aneeka Chaudhry, Interim Director, Alameda County Health – 7/23/25

Submitter (Name, Title, Dept.):

Jessica Blakemore, Interim Policy Director, Alameda County Health

Submission Date:

7/23/25

CAO Analyst:

Ambi Jones

Additional Comments:

Click or tap here to enter text.

For Internal CAO Use Only:

Date Received:	Click or tap here to enter text.	Date to Analyst:	Click or tap here to enter text.	Date from Analyst:	Click or tap here to enter text.
Target PAL date:	Click or tap here to enter text.	CAO recommendation:	Click or tap here to enter text.		