January 6, 2017

Honorable Board of Supervisors
County Administration Building
1221 Oak Street
Oakland, California 94612

SUBJECT: FISCAL YEAR 2016 URBAN AREA SECURITY INITIATIVE AGREEMENT

Dear Board Members:

RECOMMENDATION:

1. Authorize the Sheriff to sign an agreement and all subsequent amendments between the County of Alameda and the City and County of San Francisco for the distribution of Fiscal Year 2016 Urban Area Security Initiative (UASI) regional funds for emergency preparedness in the amount of $5,535,014 for the period 11/1/16 – 2/28/18.

2. Authorize the Sheriff to enter into agreements with public entities in the Bay Area Region to facilitate regional emergency preparedness training classes funded by Fiscal Year 2016 Urban Area Security Initiative (UASI) regional funds. This includes, but is not limited to, the three major cities of San Jose, Oakland, San Francisco and twelve counties of Alameda, Contra Costa, Marin, Monterey, Napa, San Benito, San Francisco, San Mateo, Santa Clara, Santa Cruz, Solano, Sonoma and the incorporated cities in the region.

DISCUSSION/SUMMARY:

On October 31, 2006, your Board approved the Sheriff’s Office to sign a Memorandum of Understanding (MOU) between the County of Alameda, the City and County of San Francisco, City of Oakland, City of San Jose and County of Santa Clara. This agreement established the Urban Area Working Group to provide overall governance of the homeland security grant program across the Bay Area UASI region, to coordinate development and implementation of all UASI program initiatives and to ensure compliance with all UASI program requirements.

To participate in this program, the following representatives from the ACSO were designated and authorized to execute documents for and on behalf of the County of Alameda, for the purpose of obtaining funding under the UASI program.

1. Gregory J. Ahern, as Director of the Office of Emergency Services
2. Tom Wright, as Division Commander of the Regional Training & Exercise Program (UASI)
3. Simone Murphy, as Financial Officer
The City and County of San Francisco is designated as the fiscal agent for the consolidated San Jose, Oakland, and San Francisco Urban Area through San Francisco’s Department of Emergency Management for purposes of the Fiscal 2016 UASI grant program. The allocation for Alameda County to manage the Training and Exercise Program is $4,901,339 for the period of November 1, 2016, through February 28, 2018. Additionally, $633,675 is allocated to Alameda County for distribution through the East Bay Hub Project which assists first responder agencies throughout Alameda County. The funding received will be used for the continued enhancement of the Bay Area’s ability to respond effectively to disasters of regional scale, which includes planning, training, organization, equipment and management.

In March 2010, the Bay Area Urban Areas Security Initiative (BAUASI) initiated a process to identify a qualified Agency to manage the training and exercise function for the San Francisco Bay Area. The BAUASI sought an Agency capable of creating, delivering and managing a new Bay Area UASI Regional Training and Exercise Program (RTEP).

On July 15, 2011, an MOU was established between the BAUASI and the ACSO for the implementation of the Regional Training and Exercise Program. Federal grant funding provided by the Office of Homeland Security through the BAUASI supports training and exercises to first responder organizations for the twelve (12) Counties identified within the BAUASI footprint. As of 2016, the Regional Training and Exercise program has hosted 813 training classes throughout the twelve counties for first responder disciplines and their Emergency Management counterparts. The disciplines represented were Emergency Management, Fire Services, Health Care, Public Health, Emergency Medical Services and Law Enforcement. Approximately 21,860 students from all disciplines throughout the bay area have been trained through the program. Since 2011, multiple regional exercises have been conducted in the Bay Area exercising and evaluating regional capabilities to respond to disasters and critical incidents. These exercises have involved 5000 plus participants annually representing public and private stakeholders.

As a response to community concerns expressed to members of the Board of Supervisors, the Sheriff’s Office has established the following Principles and Guidelines:

- Expand community involvement and awareness
- Urban Shield will be free from racist stereo-typing
- Work to expand training the medical profession for critical incidents
- Urban Shield will not include surveillance training
- Continue to examine new technology and equipment
- Urban Shield will not include crowd control training
- Continue to evaluate existing equipment
- Urban Shield will exclude any and all vendors who display derogatory or racist messages in any form
- Urban Shield will exclude the sale or transfer of any assault weapons and firearms
- Will exclude vendors displaying non-law enforcement related tactical uniforms and equipment
- Urban Shield will strive to maintain the finest first responder training possible
FINANCING:

No additional appropriation is required. The costs associated with this agreement will be fully offset with funding from the 2016 Urban Area Security Initiative Grant program. This request will not impact the net County cost in FY 2016-17 or in future years.

Respectfully submitted,

[Signature]

Gregory J. Ahern
Sheriff-Coroner

GJA:JWC:je

Attachment
January 13, 2017

TO: Each Member, Board of Supervisors

FROM: Keith Carson

CC: Susan Muranishi, County Administrator
All Department Heads

SUBJECT: Urban Shield Task Force

RECOMMENDATION:

1. Create a time limited Task Force to assess Urban Shield and make recommendations to the Board of Supervisors

DISCUSSION:

I am submitting a request that the Alameda County Board of Supervisors approve the creation of a time limited Task Force to be comprised of various key stakeholders who have an established interest in Emergency/Public Safety as it may pertain to the Urban Shield program, the training exercise established by the Alameda County Sheriffs' office.

This Task Force will convene by February 10, 2017 and complete its work and provide its written findings to the Board of Supervisors by August 2017 prior to the annual Board Letter for funding consideration for the Urban Shield program.

The findings of the special Task Force will highlight whether the Urban Shield project meets the Federal guidelines set out in the UASI Grant; that it is strictly an Emergency preparedness program that prepares Law Enforcement, Fire, Medical and the Government safety net which has responsibility for the Health, Safety and Welfare of its Citizens. Furthermore, that the terms, conditions and guidelines of this yearly training program meet the demand for the Bay Area Region to be prepared to respond to a natural disaster (fire, earthquake, etc.) or a terrorist act.

The Task Force will also consider that in the event of an emergency/attack or natural disaster, will public safety agencies, public health and other emergency response departments be adequately trained and equipped to respond to such disasters without the training offered by Urban Shield?

Additionally, the Task Force will consider the impact that Urban Shield has on the community’s relationship with law enforcement.
I propose that the Task Force consist of 18 members; a Chair and members from the following areas:

- Five appointees, one from each office of the Alameda County Board of Supervisors
- One member appointed by Alameda County Sheriff Office
- One association member appointed by Alameda County Chiefs of Police and Sheriffs Association
- One staff member from the Red Cross
- Alameda County Public Health Officer, appointed by the Health Care Agency
- One member from the Alameda and Contra Costa County Medical Association
- Two members from the Stop Urban Shield Coalition
- One local Civil Rights Attorney appointed by the Alameda County Bar Association
- Superintendent, Alameda County Office of Education, appointed by the Alameda County Board of Education
- One member from BART/AC Transit system appointed by the Alameda County Transportation Commission
- County Fire Chief, selected by the Alameda County Fire Chief’s Association
- Director of Alameda County Emergency Medical Services

The Task force will have complete access to information that is pertinent to their work, including but not limited to:

- A copy of the UASI grant
- Past budget material related to the convening or operation of Urban Shield
- Appropriate meetings that give insight into the thought and operations of Urban Shield

The final report will be delivered to the full Alameda County Board of Supervisors, prior to the Board considering future funding of Urban Shield.