



# LAFCO

## *Alameda* Local Agency Formation Commission

### NOTICE OF REGULAR MEETING AND AGENDA

ALAMEDA LOCAL AGENCY FORMATION COMMISSION

THURSDAY, NOVEMBER 10, 2022

2:00 P.M.

[This meeting will be conducted by Teleconference](#)

[Written public comments may be submitted PRIOR to the meeting \(Deadline November 9<sup>th</sup> at 5:00 P.M.\)](#)

[Public comments DURING the meeting:](#)

[See COVID-19 – Notice of Meeting Procedures on page 4 of the Agenda](#)

Sblend Sblendorio, Chair — Nate Miley — David Haubert — Melissa Hernandez — Bob Woerner — Ralph Johnson — Ayn Wieskamp  
Dave Brown, Alternate — Karla Brown, Alternate — Georgan Vonheeder-Leopold, Alternate — John Marchand, Alternate

<https://us02web.zoom.us/j/81262865013?pwd=aVVHcEx2VDVTZDVyaFdZTGxKajhyZz09>

Meeting ID: 812 6286 5013

Password (if prompted): lafco

*Join Teleconference Meeting by Telephone:*

Dial (669)-900-9128

Follow the prompts: Meeting ID: 812 6286 5013

Password (if prompted): 870137

Please avoid the speakerphone function to prevent echoing.

If you need assistance before the meeting, please contact Executive Officer, Rachel Jones at: [rachel.jones@acgov.org](mailto:rachel.jones@acgov.org)

1. **2:00 P.M. – Call to Order**
2. **Public Comment:** Anyone from the audience may address the Commission on any matter not listed on the agenda and within the jurisdiction of Alameda LAFCO. The Commission cannot act upon matters not appearing on the agenda. *Speakers are limited to three (3) minutes.*
3. **Recognition of Dedicated Service** – The Commission will recognize Commissioners Ayn Wieskamp and Bob Woerner for their distinguished and remarkable service to Alameda LAFCO.
4. **Consent Items:**
  - a. Approval of Meeting Minutes: September 8, 2022 Regular Meeting
  - b. Approval of Resolution to Continue Virtual Meetings due to COVID-19 Pandemic

- c. Proposed Second Contract Amendment with PCA for Fire MSR
- d. First Quarter Budget Report for FY 2022-2023

**5. Alameda LAFCO Unincorporated Island Annexation Program – (Business)**

The Alameda Local Agency Formation Commission (LAFCO) will consider the establishment and initiation of an Unincorporated Island Annexation Program. The program would address the number of unincorporated islands within and adjacent to incorporated cities in Alameda County and provide a fiscal profile of each unincorporated island that will include a map of each island, overview of demographical data, list of current service providers, and cost and revenue analysis.

**LAFCO Staff Recommendation:** Commission discussion and feedback.

**6. Request for Proposals | Professional Auditing Services – (Business)**

The Alameda Local Agency Formation Commission (LAFCO) will consider establishing an Ad Hoc Selection Committee to evaluate Request for Proposals (RFP) for professional auditing services. The Committee will recommend a firm to the Commission at its next regular meeting for the completion of Alameda LAFCO's audit reports for the fiscal years of 2021-2022 and 2022-2023.

**LAFCO Staff Recommendation:** Select two Commissioners to create an Ad Hoc Selection Committee and direct the Committee to return to the Commission with a recommended contract award at the next regular meeting.

**7. Proposed Revisions on Scope of Analysis for LAFCO SLVAP Study – (Business)**

The Alameda Local Agency Formation Commission (LAFCO) will consider revisions to the scope of analysis of its South Livermore Valley Area Plan (SLVAP) study to effectuate progress going forward. This includes updating the study timeframe to incorporate post-COVID data, providing profit-margins on agricultural businesses as a key metric for economic viability, and assessing infrastructure needs, like public water service for the successful implementation of the SLVAP study.

**LAFCO Staff Recommendation:** Provide direction to staff as needed.

**8. Matters Initiated by Members of the Commission**

**9. Executive Officer Report**

- a. Update on Preliminary Comprehensive Fiscal Analysis Study – verbal report
- b. Update on Community Services Municipal Service Review – verbal report

**10. Informational Items**

- a. Legislative Update
- b. Current and Pending Proposals
- c. Progress Report on Work Plan
- d. 2022 CALAFCO Annual Conference Report
- e. Cancellation of December 7<sup>th</sup> Strategic Planning Workshop

**11. Adjournment of Regular Meeting**

## **Next Meetings of the Commission**

### **Policy and Budget Committee Meeting**

**Thursday, December 1, 2022 at 2:00 p.m., Online Meeting**

### **Regular Meeting**

**Thursday, January 12, 2023 at 2:00 p.m., Online Meeting**

## **DISCLOSURE OF BUSINESS OR CAMPAIGN CONTRIBUTIONS TO COMMISSIONERS**

Government Code Section 84308 requires that a Commissioner (regular or alternate) disqualify herself or himself and not participate in a proceeding involving an "entitlement for use" application if, within the last twelve months, the Commissioner has received **\$250 or more in business or campaign contributions from an applicant, an agent of an applicant, or any financially interested person who actively supports or opposes a decision on the matter.** A LAFCo decision approving a proposal (e.g., for an annexation) will often be an "entitlement for use" within the meaning of Section 84308. Sphere of Influence determinations are exempt under Government Code Section 84308.

If you are an applicant or an agent of an applicant on such a matter to be heard by the Commission and if you have made business or campaign contributions totaling \$250 or more to any Commissioner in the past twelve months, Section 84308(d) requires that you disclose that fact for the official record of the proceeding. The disclosure of any such contribution (including the amount of the contribution and the name of the recipient Commissioner) must be made either: 1) In writing and delivered to the Secretary of the Commission prior to the hearing on the matter, or 2) By oral declaration made at the time the hearing on the matter is opened. Contribution disclosure forms are available at the meeting for anyone who prefers to disclose contributions in writing.

Pursuant to GC Section 84308, if you wish to participate in the above proceedings, you or your agent are prohibited from making a campaign contribution of \$250 or more to any Commissioner. This prohibition begins on the date you begin to actively support or oppose an application before LAFCO and continues until 3 months after a final decision is rendered by LAFCO. If you or your agent have made a contribution of \$250 or more to any Commissioner during the 12 months preceding the decision, in the proceeding that Commissioner must disqualify himself or herself from the decision. However, disqualification is not required if the Commissioner returns that campaign contribution within 30 days of learning both about the contribution and the fact that you are a participant in the proceedings. Separately, any person with a disability under the Americans with Disabilities Act (ADA) may receive a copy of the agenda or a copy of all the documents constituting the agenda packet for a meeting upon request. Any person with a disability covered under the ADA may also request a disability-related modification or accommodation, including auxiliary aids or services, in order to participate in a public meeting. Please contact the LAFCO office at least three (3) working days prior to the meeting for any requested arrangements or accommodations.

Alameda LAFCO Administrative Office  
224 West Winton Avenue, Suite 110  
Hayward, CA 94544  
T: 510.670.6267  
W: [alamedalafco.org](http://alamedalafco.org)

---

## MEETING INFORMATION

### **CORONAVIRUS (COVID-19) – Notice of Meeting Procedures**

Join Teleconference Meeting **Virtually** (computer, tablet, or smartphone): click on the link below:

<https://us02web.zoom.us/j/81262865013?pwd=aVVHcEx2VDVTZDVyaFdZTGxKajhyZz09>

Meeting ID: 812 6286 5013

Password (if prompted): lafco

Join Teleconference Meeting by **Telephone**:

Dial (669)-900-9128

Follow the prompts: Meeting ID: 812 6286 5013

Password (if prompted): 870137

Please avoid the speakerphone function to prevent echoing.

If you need assistance before the meeting, please contact Executive Officer, Rachel Jones at: [rachel.jones@acgov.org](mailto:rachel.jones@acgov.org)

#### **SUBMITTING WRITTEN COMMENTS TO BE READ AT THE MEETING**

Any member of the public may submit a written comment to the Commission before the meeting by **November 9, 2022 at 5:00 P.M.** by email to [rachel.jones@acgov.org](mailto:rachel.jones@acgov.org) or by mail to Alameda LAFCO 224 West Winton Avenue, Suite 110, Hayward, CA 94544. If you are commenting on a particular item on the agenda, please identify the agenda item number and letter. Any comments of 500 words or less (per person, per item) will be read into the record if: (1) the subject line includes “COMMENT TO COMMISSION – PLEASE READ”, and (2) it is received by the Executive Officer prior to the deadline of **November 9, 2022 at 5:00 P.M.**

#### **SUBMITTING SPOKEN COMMENTS DURING THE COMMISSION MEETING**

##### Electronically:

1. We request that you identify yourself by name as this will be visible online and will be used to notify you that it is your turn to speak.
2. When the Commission calls for the item on which you wish to speak, click “participants,” a menu will appear, click on the “raise hand” icon. Staff will activate and unmute speakers in turn.
3. When called, please limit your remarks to the time limit allotted (3 minutes).

##### By phone (landline):

1. Your phone number will appear but not your name.
2. When the Commission calls for the item on which you wish to speak, press \*9 to “raise your hand”. Staff will activate and unmute speakers in turn. You will be called upon using the last four digits of your phone number, since your name is not visible.
3. When you are called upon to speak please provide your name for the record.

VIEWING RECORDING OF THE TELECONFERENCE MEETING

The Commission's teleconference meeting will be recorded. Members of the public may access the teleconference meeting and other archived Commission meetings by going to [lafco.acgov.org/meetings.page?](https://lafco.acgov.org/meetings.page?).

ADA ACCESSIBILITY: Meetings are accessible to persons with disabilities. Requests for assistive listening devices or other considerations should be made 72 hours in advance through the Executive Officer at (510) 670-6267 or [rachel.jones@acgov.org](mailto:rachel.jones@acgov.org).

---

**Blank for Photocopying**



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 4a

**TO:** Alameda Commissioners

**FROM:** April L. Raffel, Commission Clerk

**SUBJECT:** September 8<sup>th</sup> Regular Meeting Minutes

The Alameda Local Agency Formation Commission (LAFCO) will consider draft minutes prepared for the meeting held on September 8, 2022. The minutes are in action-form and being presented for formal Commission approval.

### Background

The Ralph M. Brown Act was enacted by the State Legislature in 1953 and – among other items – requires public agencies to maintain written minutes for qualifying meetings.

### Discussion

This item is for Alameda LAFCO to consider approving action minutes for the September 8, 2022, regular meeting. The attendance record for the meeting follows.

- All Commissioners were present.
- All alternate Commissioners were present except Dave Brown (County of Alameda) and John Marchand (Public)

### Alternatives for Action

The following alternatives are available to the Commission:

#### Alternative One (Recommended):

Approve the draft minutes prepared for Alameda LAFCO’s September 8, 2022, regular meeting (Attachment 1) with any desired corrections or clarifications.

#### Alternative Two:

Continue consideration of the report to a future meeting and provide direction to staff as needed.


## **Recommendation**

It is recommended the Commission proceed with Alternative Action One.

## **Procedures**

This item has been placed on Alameda LAFCO's agenda as part of the consent calendar. A successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation as provided unless otherwise specified by the Commission

Respectfully,



---

April L. Raffel  
Commission Clerk

## **Attachments:**

1. Draft Meeting Minutes for September 8, 2022, Regular Meeting



**SUMMARY ACTION MINUTES**  
**ALAMEDA LOCAL AGENCY FORMATION COMMISSION**  
**SEPTEMBER 08, 2022, REGULAR MEETING**

**1. CALL TO ORDER | ROLL CALL**

The regular meeting was called to order at 2:02 p.m. by Chair Sblendorio.  
The Commission Clerk performed the roll call with the following attendance recorded.

Regulars Present:           David Haubert, County of Alameda  
                                  Melissa Hernandez, City of Dublin  
                                  Ralph Johnson, Castro Valley Sanitary District  
                                  Nathan Miley, County of Alameda  
                                  Sblend Sblendorio, Public (Chair)  
                                  Ayn Wieskamp, East Bay Regional Park District  
                                  Bob Woerner, City of Livermore

Alternates Present:        Karla Brown, City of Pleasanton  
                                  Georgean Vonheeder-Leopold, Dublin San Ramon Services District

Members Absent:           Dave Brown, County of Alameda (Alternate)  
                                  John Marchand, Public (Alternate)

The Commission Clerk confirmed a quorum was present with six voting members. Also present at the meeting were Executive Officer Rachel Jones, Commission Counsel Andrew Massey, and Commission Clerk April Raffel.

Commissioner Miley arrived at 2:15 p.m.

**2. PUBLIC COMMENT:**

Chair Sblendorio invited anyone from the public to address the Commission on any matter not listed on the agenda and within the jurisdiction of the Commission. The Commission Clerk confirmed there were no public comments.

**3. CONSENT ITEMS**

**Item 3a**

**Approval Meeting Minutes for July 14, 2022**

Item presented to approve draft action minutes prepared for the Commission's July 14, 2022, regular meeting. Recommendation to approve.

**Item 3b**

**Approval of Resolution to Continue Virtual Meetings due to COVID-19 Pandemic**

Item presented to consider a resolution authorizing LAFCO to conduct virtual meetings for the Commission for the next 30-day period as allowed under AB361, as circumstances warrant. Recommendation to approve.

**Item 3c**

**Approval of Meeting Dates for Calendar Year 2023**

Item presented to consider meeting dates for Calendar Year 2023. Recommendation to approve.

**Item 3d**

**Approval of Conflict-of-Interest Code**

Item presented to consider approval of Conflict-of-Interest Code. Recommendation to approve.

**Item 3e**

**Approval of End of the Fiscal Year Budget Report**

Item presented to consider End of Fiscal Year Budget Report. Recommendation to approve.

Chair Sblendorio asked if any Commissioner would like to pull any consent agenda item. There were no Commissioners that wanted to pull any item from the consent agenda.

Commissioner Hernandez motioned to approve the consent calendar with a second from Commissioner Woerner. Roll call requested:

AYES: Haubert, Hernandez, Johnson, Sblendorio, Wieskamp, and Woerner  
NOES: None  
ABSENT: Miley  
ABSTAIN: None

The Commission Clerk confirms the motion was approved 6-0.

**4. ALAMEDA COUNTY'S ORDINANCE AMENDING MEASURE D (PUBLIC HEARING)**

Item presented to consider supporting Alameda County's ballot measure to amend Measure D.

- At their August 9<sup>th</sup> meeting, the Alameda County Board of Supervisors adopted a resolution and order to place the ordinance amending Measure D on the November 8<sup>th</sup> ballot.
- Overall, staff finds that the ballot measure is consistent with LAFCO's recommendations that were based on its 20-Year Review of Measure D and developed by the Measure D Ad Hoc Subcommittee.
- Further consideration of proposed text amendments to Alameda County's planning documents developed by the Tri-Valley Conservancy and included in LAFCO's recommendations are being considered by the County and discussions will continue with the County regarding their implementation.
- Recommendation to support Alameda County's ordinance amending Measure D ahead of the November 8<sup>th</sup> ballot.

Chair Sblendorio invited Commissioner questions. None received.

Chair Sblendorio invited public comments.

The Commissioner Clerk confirmed there were no public comments.

Chair Sblendorio proceeded to close the public hearing and invited Commissioner comments. There were none.

Commissioner Woerner motioned to approve support for Alameda County's ballot measure to amend Measure D with a second from Commissioner Haubert. Roll call requested:

AYES:	Haubert, Hernandez, Johnson, Sblendorio, Wieskamp, and Woerner
NOES:	None
ABSENT:	Miley
ABSTAIN:	None

The Commission Clerk confirms the motion was approved 6-0.

## **5. REVIEW OF DRAFT SCOPE OF ANALYSIS | SOUTH LIVERMORE VALLEY AREA PLAN STUDY (BUSINESS)**

Item presented to consider receiving a draft scope of analysis developed by Lamphier-Gregory to guide the preparation and timing of the agency's scheduled study on the South Livermore Valley Area Plan. This includes setting the depth and range of analysis as well as establishing key LAFCO interests.

- Several important events that have occurred over the year should be considered in the study like the UC Davis Report on the economic vitality of wine production in the South Livermore Valley and City of Livermore's EIR for a South Livermore Sewer Expansion Project.
- The scope proposes that the study should not only be a retrospective review but also a prospective review of the potential implications of current plans, trends, and recent events relative to LAFCO interests such as land preservation, municipal boundary adjustments, and land use policies that may affect wine production in the area.
- The study is at a not-to-exceed cost of \$30,000.
- LAFCO will also collaborate with the Ag Advisory Committee to establish a consensus on key metrics, estimates, and performance measures to outline a constructive framework to telegraph the issues and trends in the South Livermore Valley.
- Presented for discussion and feedback on the scope and return it to the Commission to formally approve at its next regular meeting scheduled for November 10.

Chair Sblendorio invited Commissioner comments.

Commission discussion followed.

Chair Sblendorio invited public comments.

The Commission Clerk confirmed there was one public comment to address the Commission. A comment was received from the following person:

- Karl Wentz, COO, Wentz 5<sup>th</sup> Generation and Chair, Agricultural Advisory Committee of Alameda County

Commissioner Woerner suggested having a list of documents and studies referenced by Karl Wentz in our records especially as references for consultants. Chair Sblendorio recommended the Executive Officer contacting the three jurisdictions which include the City of Livermore, City of Pleasanton, and county planning staff, as well as the winegrowers, Tri-Valley Conservancy, and Friends of Open Space and Vineyards to ask if they have additional, formal comments.

**6. CONTRACT AWARD | PRELIMINARY COMPREHENSIVE FISCAL ANALYSIS (BUSINESS)**

Item presented to consider awarding a service contract to Berkson Associates to perform work associated with LAFCO's Preliminary Comprehensive Fiscal Analysis for the unincorporated communities of Castro Valley, Ashland, Cherryland, San Lorenzo, Fairview, and Hayward Acres. The contract is for a period of twelve months, starting in October of 2022, and in an amount not to exceed \$72,500. Recommendation to approve.

Chair Sblendorio invited Commissioner questions or comments. None received.

Chair Sblendorio invited comments from the public.

The Commissioner Clerk responded there were no comments for this item.

Commissioner Haubert motioned to accept the staff recommendation as provided in the agenda report with a second from Commissioner Johnson. Roll call requested:

AYES: Haubert, Hernandez, Johnson, Miley, Sblendorio, Wieskamp, and Woerner

NOES: None

ABSENT: None

ABSTAIN: None

The Commission Clerk confirms the motion was approved 7-0.

**7. PROPOSED AMENDMENTS TO COMMISSION STIPEND POLICY (BUSINESS)**

Item presented to consider amending its policy on Commissioner stipends that expands the coverage of payments to include attendance at standing and ad hoc committee meetings and increases the stipend amount to \$125. The policy also specifies certain LAFCO activities that Commissioners may claim for individual reimbursements. Recommendation to approve.

Chair Sblendorio invited comments or questions from the Commissioners. None received.

Chair Sblendorio invited public comments. The Commission Clerk confirmed there were no public comments.

Commissioner Haubert motioned to approve the staff recommendation as provided in the agenda report with a second from Commissioner Hernandez. Roll call requested:

AYES: Haubert, Hernandez, Johnson, Miley, Sblendorio, Wieskamp, and Woerner  
NOES: None  
ABSENT: None  
ABSTAIN: None

The Commission Clerk confirms the motion was approved 7-0.

## 8. MATTERS INITIATED BY MEMBERS OF THE COMMISSION

Chair Sblendorio asked when we are due for the next sphere of influence study for municipalities for the cities. Executive Officer Jones responded the cities will be included in both the fire protection municipal service review, as well as the community service municipal service review.

Commissioner Haubert suggested having an agenda item discussion by LAFCO reviewing how to eliminate islands to bring into service districts, including adjacent neighborhoods, parcels, homes that should be annexed into a city or service district. He suggested having townhall meetings to discuss what parcel owners could do so that they are aware of the information to identify those candidates or possible candidates for future LAFCO action. Executive Officer Jones mentioned this topic is on the work plan for this fiscal year.

## 9. EXECUTIVE OFFICER REPORT

None

## 10. INFORMATIONAL ITEMS

- a. Current and Pending Proposals
- b. Progress Report on Work Plan
- c. CALAFCO Annual Conference, October 19<sup>th</sup> – 21<sup>st</sup> in Newport Beach, California

## 11. ADJOURNMENT OF REGULAR MEETING

Chair Sblendorio adjourned the meeting at 2:35 p.m.

### **Next Meetings of the Commission**

**Policy and Budget Committee Meeting**  
**Thursday, October 6, 2022, at 2:00 p.m.**

**Regular Meeting**  
**Thursday, November 10, 2022, at 2:00 p.m., To Be Determined**

I hereby attest the minutes above accurately reflect the deliberations of the Commission at its September 8, 2022, videoconference meeting.

ATTEST,



April L. Raffel



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 4b

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT: Resolution to Continue Virtual Meetings due to COVID-19 Pandemic**

The Alameda Local Agency Formation Commission (LAFCO) will consider adopting a resolution declaring its intent to continue remote video and teleconference meetings due to the Governor’s Proclamation of State of Emergency and state regulations related to physical distancing due to the threat of COVID-19 consistent with California Assembly Bill (AB) 361 and amended California Government Code Section 54953.

### Background

Alameda LAFCO switched from in-person Commission meetings to fully remote meetings following Governor Newsom’s declaration of a state of emergency in March 2020 due to the COVID-19 pandemic. The transition authorized by Executive Orders N-25-20, N-29-20, and N-35-20, which collectively modified requirements of the Ralph M. Brown Act, and the State’s local agency public meeting law. On June 11, 2021, the Governor issued Executive Order N-08-21 which rescinds the prior executive orders modifying the Brown Act effective September 30, 2021. To accommodate the desire on the part of local governments to maintain virtual meetings as may be necessary during the pandemic, the Legislature approved AB 361. AB 361 is an urgency statute and took effect upon the Governor’s signature on September 16, 2021.

The Commission may continue to meet virtually until such time the Governor declares the State of Emergency due to Covid-19 is over, and measures to promote social distancing are no longer recommended, or can return to in-person meetings sooner, if desired. In order to continue to hold virtual meetings, the Commission will need to review and make findings every thirty days to declare that the state of emergency continues to directly impact the ability of the members to meet safely in person, and that state and local officials continue to impose or recommend measures to promote social distancing.

## **Discussion**

This item is for Alameda LAFCO to consider actions necessary to proceed with virtual meetings in accordance with AB 361. The attached resolution has been prepared accordingly and makes the necessary findings authorizing LAFCO to conduct virtual meetings of the Commission for the next 30 days. LAFCO will need to adopt a version of this resolution at each of its subsequent meetings if it desires to maintain fully remote meetings.

## **Alternatives for Action**

The following alternatives are available to the Commission:

### Alternative One (Recommended):

Approve the resolution authorizing the use of virtual meetings for a 30-day period.

### Alternative Two:

Reject the resolution authorizing the use of virtual meetings for a 30-day period and cancel the public meeting for Alameda LAFCO's November 10<sup>th</sup> regular meeting.

## **Recommendation**

It is recommended the Commission proceed with Alternative Action One.

## **Procedures**

This item has been placed on Alameda LAFCO's agenda as part of the consent calendar. A successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation as provided unless otherwise specified by the Commission.

Respectfully,



Rachel Jones  
Executive Officer

Attachments:

1. Resolution



**ALAMEDA LOCAL AGENCY FORMATION COMMISSION****RESOLUTION NO. 2022-XX****AUTHORIZING THE CONTINUANCE OF VIRTUAL MEETINGS OF THE COMMISSION**

**WHEREAS**, the Alameda Local Agency Formation Commission is committed to preserving and nurturing public access and participation in meetings of the Commissioners; and

**WHEREAS**, all meetings of the Commission's legislative bodies are open and public, as required by the Ralph M. Brown Act (California Government Code sections 54950-54963), so that any member of the public may attend, participate, and watch the Commission conduct its business; and

**WHEREAS**, the Brown Act, Government Code section 54953(e), makes provisions for virtual participation in meetings by members of a legislative body, without compliance with requirements of Government Code section 54953(b)(3), subject to the existence of certain conditions; and

**WHEREAS**, a required condition is that a state of emergency is declared by the Governor pursuant to Government Code section 8625, proclaiming the existence of conditions of disaster or of extreme peril to the safety of persons and property within the state caused by conditions as described in Government Code section 8558; and

**WHEREAS**, it is further required that state or local officials have imposed or recommended measures to promote social distancing; and

**WHEREAS**, such conditions now exist in the Alameda County, specifically, the Governor proclaimed a State of Emergency on March 4, 2020 due to COVID-19; and

**WHEREAS**, the Division of Occupational Safety and Health of California's (Cal/OSHA) issued Emergency Temporary Standards that require employers to train and instruct employees that the use of social distancing helps combat the spread of COVID-19 (8 Cal. Code Regs. 3205(c)(5)(D).); and

**WHEREAS**, on September 28, 2021, the Board of Supervisors of the County of Alameda accepted the recommendation of the Health Care Services Agency Director for continued social distancing at all meetings of the full Board of Supervisors and at all Board of Supervisors Committee meetings; and

**WHEREAS**, as a consequence of the state of emergency and the state and local public health guidance, the Commission does hereby find that the Commission, including all its Committees, shall conduct meetings without compliance with paragraph (3) of subdivision (b) of Government Code section 54953, as authorized by subdivision (e) of section 54953, and shall comply with the

requirements to provide the public with access to the meetings as prescribed in paragraph (2) of subdivision (e) of section 54953

**WHEREAS**, the Commission does hereby find that conducting virtual meetings present the best compromise between the competing goals of facilitating in-person, public meetings under the Brown Act and social distancing necessary to combat the spread of COVID-19; and

**WHEREAS**, members of the public will be able to participate remotely through the digital means listed on the meeting agenda, and for hybrid meetings, may also participate in person provided applicable social distancing and masking protocols are observed.

**NOW, THEREFORE, THE COMMISSION DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

1. Recitals. The Recitals set forth above are true and correct and are incorporated into this Resolution by this reference.
2. The Commission finds that state and local officials have imposed or recommended measures to promote social distancing. The Commission has reconsidered the circumstances of the state of emergency and finds that state and local officials continue to impose or recommend measures to promote social distancing.
3. The Commission finds that as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees. The Commission has reconsidered the circumstances of the state of emergency and finds that the state of emergency continues to directly impact the ability of the members to meet safely in person.
4. The Commission therefore determines that it and its legislative bodies shall conduct their meetings by teleconferencing in accordance with Government Code section 54953(e).
5. This Resolution expires thirty (30) days after the date of its adoption only to the extent required by law. Otherwise, this Resolution shall remain in effect until repealed by the Commission.

**PASSED AND ADOPTED** by the Alameda Local Agency Formation Commission on November 10, 2022 by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

APPROVED:

ATTEST:

\_\_\_\_\_  
Sblend Sblendorio  
Chair

\_\_\_\_\_  
Rachel Jones  
Executive Officer

APPROVED TO FORM:

\_\_\_\_\_  
Andrew Massey  
Legal Counsel

**Blank for Photocopying**



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 4c

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT: Timeline Update for Countywide Fire MSR and Contract Amendment**

This is a request for the Alameda Local Agency Formation Commission (LAFCO) to receive a timeline update on its Countywide Fire Protection and Emergency Medical Services Municipal Service Review (MSR) and to consider extending its contract agreement to complete its MSR.

### Information

At Alameda LAFCO’s March 11, 2021 regular meeting, the Commission approved a 12-month contract with Policy Consulting Associates (PCA) to prepare a MSR on fire protection and emergency medical services with accompanying sphere of influence updates. The original agreement expired on April 30, 2022. The Commission extended the contract through a first amendment with an expiration date of April 30, 2023. This was the result of the request from several fire agencies to postpone the data collection phase of the report because of the added demands on the agencies during the extreme fire season.

Now, due to personal reasons of the consultant, a second amendment is proposed to extend the contract for an additional seven-month period with an expiration date of November 30, 2023. LAFCO Staff and PCA agree that more time is necessary to complete the project including public hearings. The contract amount in the proposed second agreement would not increase and remain at the same not-to-exceed cost of \$99,710 (Attachment 1).

In consultation with PCA on the second amendment, PCA provided an updated project timeline for the Countywide Fire Protection MSR. The new project timeline estimates a final report by April 13, 2023.

Below is the new proposed timeline for the completion of the Fire MSR:

Milestone	Date
<b>Task 1: Data Collection and Review</b>	
Receive RFI responses from agencies	12/11/21
Phone interviews	Continuous
Analysis and drafting of agency chapters	12/1/22
Send chapters to agencies for review	Continuous
<b>Task 2: Administrative Draft MSR</b>	
Administrative Draft MSR to LAFCO staff	12/20/22
Receive comments from LAFCO staff	1/16/23
Incorporate comments from LAFCO staff	2/8/23
<b>Task 3: Public Review Draft MSR</b>	
Release MSR for public review	2/9/23
Presentation at LAFCO meeting	3/9/23
Public comment period ends	3/16/23
<b>Task 4: Final MSR</b>	
Release of Draft Final	4/13/23
Presentation of Final Draft at LAFCO meeting	5/11/23
Finalize MSR and send to LAFCO	5/18/23

### Discussion

This item is for the Commission to review the proposed new timeline for its Countywide MSR on Fire Protection and Emergency Medical Services and to extend the overall agreement through November 30, 2023 with no additional associated costs.

### Alternatives for Action

The following alternatives are available to the Commission:

#### Alternative One (Recommended):

Approve the second amendment with PCA to complete the MSR with any related comments or feedback amending the proposed MSR timeline.

#### Alternative Two:

Continue the item to a future meeting and provide direction to staff.

### Recommendation

It is recommended the Commission proceed with Alternative Action One.

## Procedures

This item has been placed on Alameda LAFCO's agenda as part of the consent calendar. A successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation unless otherwise specified by the Commission.

Respectfully,

A handwritten signature in blue ink, appearing to read "Rachel Jones", with a long horizontal flourish extending to the right.

Rachel Jones  
Executive Officer

### Attachments:

1. Proposed Contract Extension with PCA – Second Amendment
2. Contract Extension with PCA – First Amendment

**Blank for Photocopying**



**CONTRACT EXTENSION  
SECOND AMENDMENT TO AGREEMENT**

This Second Amendment to Agreement (“Second Amendment”) is made by and between the Alameda Local Agency Formation Commission (LAFCO) and Policy Consulting Associates, LLC., dba PCA, (PCA) (“Contractor”) with respect to that certain agreement entered by them on April 1, 2021 and that certain First Amendment to Contract dated 04/01/2022, (collectively referred to herein as “the Agreement”) pursuant to which PCA provides professional consulting services related to the completed of the State-mandated sphere of influence updates and municipal service reviews for fire protection and emergency medical services to Alameda LAFCO.

WHEREAS, pursuant to the Agreement, the CONTRACT PERIOD is from April 1, 2021 through April 30, 2023. This Agreement may be extended for an additional twelve-month period, if mutually agreed by both parties hereto, in writing not less than thirty (30) days prior to the expiration of this Agreement.

For valuable consideration, the receipt and sufficiency of which are hereby acknowledged, LAFCO and PCA agree to amend the Agreement in the following respects:

1. The term of the Agreement is currently scheduled to expire on April 30, 2023. The parties mutually agree that more time is necessary to complete the project including public hearings. Therefore, the parties mutually agree to extend the current term for seven additional months from the current end date of November 30, 2023.
2. The term of the Agreement is extended from April 1, 2021 through April 30, 2023 to April 30, 2021 through November 30, 2023.
3. The schedule in Exhibit A-1 is replaced with the revised schedule in Exhibit A-2 to the Second Amendment.
4. There is no change in the Agreement amount of not to exceed \$99,710, and any current balance will continue through this Amendment.
5. Except as specifically and expressly modified by this amendment, all of the terms and conditions of the Agreement are and remain in full force and effect. This amendment is effective November 11, 2022.

IN WITNESS WHEREOF, the parties hereto have executed this Amendment to the Agreement as of the day and year first above written.

ALAMEDA LAFCO

Policy Consulting Associates, LLC., dba  
PCA

By: \_\_\_\_\_  
Rachel Jones, Executive Officer  
Alameda Local Agency Formation Commission

By: \_\_\_\_\_  
Signature

Name: \_\_\_\_\_  
(Printed)

Title: \_\_\_\_\_

Date: \_\_\_\_\_

Address:  
5050 Laguna Blvd., #112-711  
Elk Grove, CA 95758

Approved as to Form:

By: \_\_\_\_\_  
Andrew Massey, LAFCo Counsel

By signing above, signatory warrants and represents that he/she executed this Agreement in his/her authorized capacity and that by his/her signature on this Agreement, he/she or the entity upon behalf of which he/she acted, executed this Agreement

Exhibit A-2

Milestone	Date
<b>Task 1: Data Collection and Review</b>	
Receive RFI responses from agencies	12/11/21
Phone interviews	Continuous
Analysis and drafting of agency chapters	12/1/22
Send chapters to agencies for review	Continuous
<b>Task 2: Administrative Draft MSR</b>	
Administrative Draft MSR to LAFCO staff	12/20/22
Receive comments from LAFCO staff	1/16/23
Incorporate comments from LAFCO staff	2/8/23
<b>Task 3: Public Review Draft MSR</b>	
Release MSR for public review	2/9/23
Presentation at LAFCO meeting	3/9/23
Public comment period ends	3/16/23
<b>Task 4: Final MSR</b>	
Release of Draft Final	4/13/23
Presentation of Final Draft at LAFCO meeting	5/11/23
Finalize MSR and send to LAFCO	5/18/23

**Procurement Contract No. 22486****CONTRACT EXTENSION  
FIRST AMENDMENT TO AGREEMENT**

Reference is made to the contract entered into on the 1<sup>st</sup> April of 2021 by and between the Alameda Local Agency Formation Commission (LAFCO) and Policy Consulting Associates, LLC., dba PCA, (PCA) (“Contractor”) (“the Agreement”).

WHEREAS, pursuant to the Agreement, the CONTRACT PERIOD is from April 1, 2021 through April 30, 2022. This Agreement may be extended for an additional twelve-month period, if mutually agreed by both parties hereto, in writing not less than thirty (30) days prior to the expiration of this Agreement.

For valuable consideration, the receipt and sufficiency of which are hereby acknowledged, LAFCO and PCA agree to amend the Agreement in the following respects:

1. The term of the Agreement is currently scheduled to expire on April 30, 2022. The parties mutually agree that more time is necessary to complete the project including public hearings. Therefore, the parties mutually agree to extend the current term for twelve additional months from the current end date of April 30, 2022.
2. The term of the Agreement is extended from April 1, 2021 through April 30, 2022 to April 1, 2021 through April 30, 2023.
3. The schedule in Exhibit A is replaced with the revised schedule in Exhibit A-1 to the First Amendment.
4. There is no change in the Agreement amount of not to exceed \$99,710, and any current balance will continue through this Amendment.
5. Except as specifically and expressly modified by this amendment, all of the terms and conditions of the Agreement are and remain in full force and effect. This amendment is effective April 1, 2022.

IN WITNESS WHEREOF, the parties hereto have executed this Amendment to the Agreement as of the day and year first above written.

ALAMEDA LAFCO

Policy Consulting Associates, LLC., dba  
PCA

By: \_\_\_\_\_  
Rachel Jones, Executive Officer  
Alameda Local Agency Formation Commission

By: \_\_\_\_\_  
Signature

Name: \_\_\_\_\_  
(Printed)

Title: \_\_\_\_\_

Date: \_\_\_\_\_  
Address:  
5050 Laguna Blvd., #112-711  
Elk Grove, CA 95758

Approved as to Form:

By: \_\_\_\_\_  
Andrew Massey, LAFCo Counsel

By signing above, signatory warrants and represents that he/she executed this Agreement in his/her authorized capacity and that by his/her signature on this Agreement, he/she or the entity upon behalf of which he/she acted, executed this Agreement

Exhibit A-1

Milestone	Date
<b>Task 1: Data Collection and Review</b>	
Receive RFI responses from agencies	12/11/21
Phone interviews	Continuous
Analysis and drafting of agency chapters	12/11/21-5/18/22
Send chapters to agencies for review	Continuous
<b>Task 2: Administrative Draft MSR</b>	
Receive reviewed chapters from agencies	5/31/22
Administrative Draft MSR to LAFCO staff	6/15/22
Receive comments from LAFCO staff	7/15/22
Incorporate comments from LAFCO staff	8/1/22
<b>Task 3: Public Review Draft MSR</b>	
Release MSR for public review	8/1/22
Presentation at LAFCO meeting	9/14/22
Public comment period ends	9/16/22
<b>Task 4: Final MSR</b>	
Release of Draft Final	10/14/22
Presentation of Final Draft at LAFCO meeting	11/9/22
Finalize MSR and send to LAFCO	11/16/22



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 4d

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT: Budget Update for Fiscal Year 2022-2023 | First Quarter Report**

The Alameda Local Agency Formation Commission (LAFCO) will review a report comparing budgeted to actual transactions through the first quarter of fiscal year 2022-2023. Actual expenses processed through the first four months totaled \$183,696, an amount representing 24.6% of the budgeted total with a third of the fiscal year complete. The report is being presented to the Commission to accept, file, and provide direction to staff as needed.

### Information

Alameda LAFCO’s adopted final budget for 2022-2023 totals \$746,429. This amount represents the total approved operating expenditures for the fiscal year divided between three active expense units: salaries and benefits; services and supplies; and internal services. A matching revenue total was also budgeted to provide a balanced budget and with a purposeful aid of a planned \$250,000 transfer from reserves. Budgeted revenues are divided amongst three active units: intergovernmental contributions, application fees, and investments.

### Discussion

This item is for the Commission to receive an updated comparison of (a) budgeted to (b) actual expenses and revenues through the month of October. The report provides the Commission the opportunity to track expenditure trends accompanied by year-end operating balance projections from the Executive Officer. The report is being presented to the Commission to formally accept, file, and provide related direction to staff as needed.

Budgeted Expenses FY 22-23	Budgeted Revenues FY 22-23	Budgeted Year End Balance FY 22-23
\$746,428	\$746,429	\$1

## Summary of Operating Expenses

The Commission’s budgeted operating expense total for 2022-2023 is \$746,428. Actual expenses processed through the first four months totaled \$183,696, an amount representing 24.6% of the budgeted total with a third of the fiscal year complete. Actuals through the first four months and related analysis suggest the Commission is ahead to finish the fiscal year with a balanced budget. A discussion on budgeted and actual expenses through the first four months and related year-end projections follow.

Expense Units	Adopted	Actuals	Percent Expended	Remaining Balance
Salaries and Benefits	400,491	132,099	33%	268,392
Services and Supplies	215,987	44,505	21%	171,482
Internal Service Charges	79,950	7,092	9%	72,858
Contingencies	50,000	0	0%	50,000
	\$746,428	\$183,696	25%	\$562,732

### Staffing Unit

The Commission budgeted \$400,491 in Staffing or Salaries and Benefits Unit for 2022-2023. Through the first four months, the Commission’s estimated expenses within the affected accounts totaled \$132,099 or 33% of the budgeted amount. It is projected the Commission finish the fiscal year with actuals equal to the budgeted amount.

### Services and Supplies Unit

The Commission budgeted \$215,987 in the Services and Supplies Unit for 2022-2023 to provide funding for *direct* support services necessary to operate Alameda LAFCO. Through the first four months, the Commission’s actual expenses within the affected 14 accounts totaled \$44,505, or 20.6% of the budgeted amount. Only one of the affected accounts – finished with balances exceeding the proportional 33% threshold with explanations provided below.

- Memberships

This account covers the Commission’s annual dues for ongoing membership with several outside agencies and organizations as previously authorized by the members. This includes CALAFCO and the California Special Districts Association memberships. The Commission budgeted \$11,287 in this account for 2022-2023 based on recent trends. Actual expenses through October totaled \$11,287 or 100% of the budgeted amount and tied to providing full payment of all budgeted costs. Staff projects no additional expenses to this account.



### Internal Services and Supplies

The Commission budgeted \$79,950 in the Internal Services and Supplies Unit for 2022-2023 to provide funding for *indirect* support services necessary to operate Alameda LAFCO. Through the first four months the Commission’s actual expenses within the four affected accounts totaled \$7,092, or 8.9% of the budgeted amount. None of the affected accounts finished with balances exceeding the proportional 33% threshold, and staff estimates the unit to finish the fiscal year with a balanced budget.

### Summary of Operating Revenues

The Commission budgeted operating revenue total for 2022-2023 at \$746,429. Actual revenues collected through the first four months totaled \$2,413. This amount represents 0.3% of the budgeted total with a third of the fiscal year complete. A summary comparison of budgeted to actual operating revenue follows.

Revenue Units	Adopted	Actuals	Percent Expended	Remaining Balance
Agency Contributions	459,429	0	0%	459,429
Application Fees	30,000	0	0%	30,000
Interest	7,000	2,413	35%	4,587
Fund Balance Offset	250,000	0	0%	250,000
	\$746,429	\$2,413	0.3%	\$744,016

### Agency Apportionments

The Commission budgeted \$459,429 in the Agency Apportionments Unit for 2022-2023. This total budgeted amount was to be divided into three equal shares at \$153,143 and invoiced among the County of Alameda, 14 cities, and 15 independent special districts as provided under State statute. Alameda LAFCO has not received any of the 30 agency apportionments and has notified the County Auditor to send all agencies a second invoice for LAFCO payments.

### Application Fees Unit

The Commission budgeted \$30,000 in the Application Fees Unit for 2022-2023. Through the first four months, no monies have been collected in this unit.

### Interest Unit

The Commission budgeted \$7,000 in the Interest Unit for 2022-2023. Through the first four months, \$2,413 have been collected in this unit by the County Treasurer.

## **Alternatives for Action**

The following alternatives are available to the Commission:

### Alternative One (Recommended):

Accept and file the report as presented and provide direction as needed to staff with respect to any related matters for future consideration.

### Alternative Two:

Continue consideration of the report to a future meeting and provide direction to staff as needed.

### Alternative Three:

Take no action.

## **Recommendation**

It is recommended the Commission proceed with Alternative Action One.

## **Procedures**

This item has been placed on Alameda LAFCO's agenda as part of the consent calendar. A successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation as provided unless otherwise specified by the Commission.

Respectfully,



Rachel Jones  
Executive Officer

Attachments:

1. 2022-2023 General Ledger through October 31, 2022

# ALAMEDA LOCAL AGENCY FORMATION COMMISSION

Regional Service Planning | Subdivision of the State of California

## Expense Ledger

		FY 2019-2020		FY 2020-2021		FY 2021-2022		FY2022-2023			
		Adopted	Actuals	Adopted	Actuals	Adopted	Actuals	Adopted	Actuals	Difference	Percent of Budget
								As of 10-31-22			
<b>Salary and Benefit Costs</b>											
<u>Account</u>	<u>Description</u>										
60001	Staff Salaries	308,307	263,373	234,254	172,085	250,564	250,564	275,933	91,058	(184,875)	33.0%
-	(ACERA)	175,275	149,961	122,903	88,649	123,411	123,411	124,558	41,041	(83,517)	32.9%
		<b>483,581</b>	<b>324,575</b>	<b>357,157</b>	<b>260,735</b>	<b>373,975</b>	<b>373,975</b>	<b>400,491</b>	<b>132,099</b>	<b>(268,392)</b>	<b>33.0%</b>
<b>Service and Supplies</b>											
<u>Account</u>	<u>Description</u>										
-	Intern	1,600	-	1,600	-	-	-	-	-	-	-
610077	Postage	1,000	1,000	1,000	1,000	500	-	500	-	-	-
610141	Copier	3,000	3,000	3,000	-	1,000	-	500	-	-	-
610191	Pier Diems	7,800	7,800	8,000	7,100	8,500	5,600	7,500	2,225	(5,275)	29.7%
610211	Mileage/Travel	1,300	1,300	1,300	-	500	373	600	-	-	-
610461	Training (Conferences and Workshops)	13,000	6,000	5,000	-	2,500	-	2,500	-	-	-
610241	Records Retention	1,000	1,000	1,000	303	350	210	350	-	(350)	0.0%
610261	Consultants	90,000	90,000	96,000	42,527	100,000	152,709	150,000	30,733	(119,267)	20.5%
610261	Mapping - County	5,000	5,000	5,000	-	500	-	-	-	-	-
610261	Planning Services	5,000	6,000	5,000	-	5,000	-	5,000	-	-	-
610261	Legal Services	30,000	21,775	25,000	-	20,000	-	20,000	-	-	-
610261	SALC Grant Charges	-	-	-	-	-	72,404	-	-	-	-
610311	CAO/CDA - County - Services	11,000	11,000	1,000	7,700	1,000	-	1,000	-	-	-
610312	Audit Services	7,700	10,000	10,000	-	10,000	-	10,000	-	-	-
610351	Memberships	10,476	10,476	10,762	10,662	10,760	10,760	11,287	11,287	-	100.0%
610421	Public Notices	5,000	5,000	5,000	2,149	3,000	2,453	2,000	-	-	-
610441	Assessor - County - Services	2,500	2,500	2,500	-	500	-	250	-	-	-
610461	Special Departmental	1,500	1,500	1,500	1,000	1,500	233	1,500	233	(1,267)	15.5%
620041	Office Supplies	4,000	4,000	4,000	916	4,000	28	3,000	28	-	-
		<b>200,876</b>	<b>187,351</b>	<b>186,662</b>	<b>73,357</b>	<b>269,610</b>	<b>244,769</b>	<b>215,987</b>	<b>44,505</b>	<b>(171,482)</b>	<b>20.6%</b>
<b>Internal Service Charges</b>											
<u>Account</u>	<u>Description</u>										
630051	Office Lease/Rent	25,000	35,000	32,500	32,500	32,500	32,500	50,550	624	(49,926)	1.2%
630021	Communication Services	3,950	3,950	100	-	100	-	100	-	-	-
630061	Information Technology	27,373	27,373	27,373	25,870	25,870	27,938	26,000	6,468	(19,532)	24.9%
630081	Risk Management	3,100	3,100	3,100	3,280	3,280	3,280	3,300	-	-	-
		<b>59,423</b>	<b>69,423</b>	<b>63,073</b>	<b>61,650</b>	<b>61,750</b>	<b>63,718</b>	<b>79,950</b>	<b>7,092</b>	<b>(72,858)</b>	<b>8.9%</b>
		<b>50,000</b>	<b>-</b>	<b>50,000</b>	<b>-</b>	<b>50,000</b>	<b>-</b>	<b>50,000</b>	<b>-</b>	<b>-</b>	<b>-</b>
<u>Account</u>	<u>Description</u>										
-	Operating Reserve	-	-	-	-	-	-	-	-	-	-
		<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>EXPENSE TOTALS</b>		<b>793,880</b>	<b>581,349</b>	<b>656,892</b>	<b>395,742</b>	<b>655,335</b>	<b>682,462</b>	<b>746,428</b>	<b>183,696</b>	<b>(562,732)</b>	<b>24.6%</b>

**Revenue Ledger**

		FY2019-2020		FY2020-2021		FY2021-2022		FY2022-2023			
		Adopted	Actuals	Adopted	Actuals	Adopted	Actuals	Adopted	Actuals As of 10-31-22	Difference	Percent of Budget
<b>Intergovernmental</b>											
<b>Account</b>	<b>Description</b>										
-	Agency Contributions										
	County of Alameda	192,127	192,127	146,630	146,631	144,445	144,445	153,143	-		
	Cities	192,127	192,127	146,630	146,631	144,445	144,445	153,143	-	-	
	Special Districts	192,127	192,127	146,630	146,631	144,445	138,943	153,143	-	-	
		<b>576,380</b>	<b>576,380</b>	<b>439,891</b>	<b>439,891</b>	<b>433,335</b>	<b>427,833</b>	<b>459,429</b>		<b>(459,429)</b>	<b>0.0%</b>
<b>Service Charges</b>											
-	Application Fees	30,000	25,000	30,000	38,643	30,000	6,434	30,000		(30,000)	0.0%
-	SALC Grant Funds					100,000	Amended 72,404				
<b>Investments</b>											
-	Interest	7,500	7,500	7,000	8,965	7,000	5,765	7,000	2,413	(4,587)	34.5%
<b>Fund Balance Offset</b>											
		180,000	-	180,000	-	185,000	185,000	250,000		-	-
	<b>REVENUE TOTALS</b>	<b>793,880</b>	<b>608,880</b>	<b>656,891</b>	<b>487,499</b>	<b>655,335</b>	Adopted <b>755,335</b>	<b>746,429</b>	<b>2,413</b>	<b>(744,016)</b>	<b>0.3%</b>
<b>OPERATING NET</b>		-	27,531	(1)	91,757	-	14,974	1	-181,283	-	-
<b>UNRESTRICTED FUND BALANCE</b>			1,061,570		1,153,327		883,301				
As of June 30th											



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No.5

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT:** Alameda LAFCO Unincorporated Island Annexation Program

The Alameda Local Agency Formation Commission (LAFCO) will consider the establishment and initiation of an Unincorporated Island Annexation Program. The program would address the number of unincorporated islands within and adjacent to incorporated cities in Alameda County and provide a fiscal profile of each unincorporated island that will include a map of each island, overview of demographical data, list of current service providers, and cost and revenue analysis. Staff recommends to review and discuss the proposed Unincorporated Island Annexation Program and provide direction to staff to return the item for FY 2022-2023.

### Background

Under State Law, unincorporated islands are generally defined as areas that are substantially surrounded by incorporated territory of an adjacent city or cities. The California Legislature has recognized that unincorporated islands create inefficiencies in the delivery of municipal services, support incompatible land use planning, and increase jurisdictional confusion and costs in the local delivery of services.

In response to jurisdictional issues, the California Legislature has consistently supported legislation requiring LAFCOs to approve annexations to cities of qualifying unincorporated islands, without protest or election, if certain conditions are met. Under Government Code Section 56375.3, the maximum size of unincorporated islands that could be annexed by a city without formal protest increased to 150 acres in 2005.

### Discussion

This item is for the Commission to review and discuss the establishment of an Unincorporated Island Annexation Program and provide direction to staff to return with a draft work program for FY 2022-2023. The draft work program will identify possible unincorporated island annexation areas, provide a detailed schedule of outreach and coordination with affected agencies, create fiscal profiles of each area, address potential jurisdictional issues, and include estimated LAFCO costs along with city incentives.

## **LAFCO Authority and Existing Unincorporated Island Statutes**

### ***Government Code Section 56744***

This section prohibits the creation of islands of unincorporated territory surrounded by a city, via annexation or incorporation, unless the Commission determines otherwise, in accordance with Government Code Section 56375 (m).

### ***Government Code Section 56375(a)(4)(A)***

This section prohibits the Commission from disapproving an annexation to a city initiated by resolution, of contiguous territory if it is surrounded or substantially surrounded by the city to which the annexation is proposed or by that city and a county boundary or the Pacific Ocean if the territory to be annexed is substantially developed or developing, is not prime agricultural land as defined in Section 56064, is designated for urban growth by the general plan of the annexing city, and is not within the sphere of influence of another city.

### ***Government Code Section 56375 (m)***

This section allows the Commission to waive the restrictions of Government Code Section 56744 if it finds that the application of the restrictions would be detrimental to the orderly development of the community and that the area to be enclosed by the annexation or incorporation is located such that it could not be reasonably annexed to another city or incorporated as a new city.

### ***Government Code Section 56375.3***

This section provides streamlined procedural requirements for annexations of unincorporated islands to a city if the proposal meets specific criteria. Under this provision, an island annexation may be approved without protest and election if all of the following requirements are met:

- Annexation is proposed by resolution of the annexing city.
- The unincorporated island is 150 acres or less.
- The unincorporated island is substantially surrounded by the annexing city or by the annexing city and adjacent cities.
- The island is not a gated community where services are provided by a Community Services District (CSD).
- The island is substantially developed or developing based on the availability of public utility services, presence of public improvements or the presence of physical improvements on the parcels within the area.

- The island is not prime agricultural land as defined in Government Code Section 56064.
- The island is receiving benefits from the annexing city or will benefit from the city.
- The island was not created after January 1, 2014.

### **Alameda LAFCO Unincorporated Island Annexation Policy**

Following the enactment of the island streamlining provisions in 2000, Alameda LAFCO adopted Policy 2.18 which allows the following:

If an island annexation application is initiated after January 2014 under the streamlining provisions of Government Code Section 56375.3, LAFCO shall make a finding regarding the value of written protests filed, but not withdrawn within 30 days after approval and do either the following:

1. Terminate proceedings if written protests have been filed by 50% or more of the registered voters in territory to be annexed or
2. Order the territory to be annexed without an election.

Additionally, the Commission defines “substantially surrounded” to be that the proposed area must have at least two-thirds of its perimeter (linear length of the boundary) contiguous with city boundaries.

The factors for the Commission consideration in Policy 2.18 are inconsistent with Government Code Sections 56375.4 and 57075 and should be amended to align with LAFCO law at the recommendation of LAFCO legal counsel.

### **Draft Unincorporated Island Annexation Program**

With the Commission’s support and direction, staff will return with a Draft Unincorporated Island Annexation Program for FY 2022-2023 that will provide a detailed schedule of outreach and coordination with the affected agencies. Among other items, the work program will identify possible island areas, interest of affected cities, potential challenges, demographic data, LAFCO costs, and city incentives. The primary components of the program may involve the following:

- Map of each island included in Alameda LAFCO’s Geographic Information Systems (GIS).
- Identifying all qualifying unincorporated islands that may be subject to the streamlined unincorporated island annexation procedures.
- Conducting meetings and/or workshops with the affected agencies and interested parties to educate and encourage the cities to utilize the unincorporated island annexation provisions.

As the reduction and removal of unincorporated islands is in accordance with LAFCO priorities and policies to promote orderly development and the efficient provision of public services, it is anticipated that the establishment and implementation of an Unincorporated Island Annexation Program will encourage additional annexations of unincorporated islands to cities, and help promote infill development, and discourage urban sprawl.

Alternative One:

Review and discuss the establishment of an Unincorporated Island Annexation Program and provide direction to staff to return with a work program for FY 2022-2023.

Alternative Two:

Continue consideration of the report to a future meeting and provide direction to staff for additional information as needed.

Alternative Three:

Take no action.

**Recommendation**

It is recommended the Commission proceed with Alternative Action One.

**Procedures**

This item has been placed on Alameda LAFCO's agenda as part of the business calendar. The following procedures are recommended in consideration of this item:

1. Receive verbal presentation from staff unless waived.
2. Invite any comments from the public
3. Provide feedback on the item as needed.

Respectfully,



Rachel Jones  
Executive Officer

Attachments: none





# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 6

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT: Request for Proposals | Professional Auditing Services**

The Alameda Local Agency Formation Commission (LAFCO) will consider establishing an Ad Hoc Selection Committee to evaluate Request for Proposals (RFP) for professional auditing services. The Committee will recommend a firm to the Commission at its next regular meeting for the completion of Alameda LAFCO’s audit reports for the fiscal years of 2021-2022 and 2022-2023. Staff recommends approval.

### Background

At the Commission’s regular meeting held on July 18, 2019, staff was directed to form an Ad Hoc Financial Committee consisting of Commissioners Sblendorio and Vonheeder-Leopold to select future auditors and review financial statements with selected auditors.

Alameda LAFCO’s work plan for the current fiscal year of 2022-2023 includes an objective to complete its financial audit report. The RFP calls for experienced firms to prepare financial audits for the fiscal years of 2021-2022 and 2022-2023. The underlying objective of the audit is to help ensure Alameda LAFCO’s accounting and financial systems meet all pertinent standards and identify needed and/or recommended improvements.

### Discussion

Staff compiled a list of potential bidders and distributed the RFP on October 28<sup>th</sup>. The proposed selection process includes a review of written proposals using criteria outlined in the RFP (i.e., experience, qualifications, understanding the required tasks, familiarity with LAFCOs, cost, etc.). A selection committee comprised of LAFCO staff and two commissioners are recommended to screen the written proposals, conduct interviews, and make recommendations in accordance with the timeline below. The goal is to present a recommendation to the Commission at its January 12<sup>th</sup> regular meeting.

Action	Dates
RFP Issued	Friday October 28, 2022
... Deadline for Questions	November 7, 2022
... Deadline for Responses	November 11, 2022
Deadline to Submit Proposals	Friday, December 2, 2022
Interviews with Selected Candidates	Week of December 12, 2022
Contract Award	January 12, 2023
Start Date	February 6, 2023

## Financing

Adequate funding is included in the LAFCO budget to cover costs associated with the audit reports and use of professional services.

## Alternatives for Action

The following alternatives are available to the Commission:

### Alternative One (Recommended):

Select two Commissioners to create an Ad Hoc Selection Committee and direct the Committee to return to the Commission with a recommended contract award at the January 12<sup>th</sup> regular meeting.

### Alternative Two:

Continue consideration of the report to a future meeting and provide direction to staff as needed.

### Alternative Three:

Take no action.

## Recommendation

It is recommended the Commission proceed with Alternative Action One.

Respectfully,



Rachel Jones  
Executive Officer

Attachments: none



# LAFCO

*Alameda* Local Agency Formation Commission

**AGENDA REPORT**  
November 10, 2022  
Item No. 7

**TO:** Alameda Commissioners  
**FROM:** Rachel Jones, Executive Officer  
**SUBJECT:** **Proposed Revisions on the Scope of Analysis for the LAFCO South Livermore Valley Area Plan Study**

The Alameda Local Agency Formation Commission (LAFCO) will consider revisions to the scope of analysis of its South Livermore Valley Area Plan (SLVAP) study to effectuate progress going forward. This includes updating the study timeframe to incorporate post-COVID data, providing profit-margins on agricultural businesses as a key metric for economic viability, and assessing infrastructure needs, like public water service for the successful implementation of the SLVAP study. Staff recommends for the Commission to review and discuss the proposed revisions and provide direction to staff to return the item as a contract amendment at the next regular meeting.

## Background

As part of Alameda LAFCO’s workplan for the current fiscal year, the agency will prepare a special study conducted by the planning firm, Lamphier-Gregory on a review of City and County plans, development trends, and current issues relevant to LAFCO’s interests in the South Livermore Valley area. The intent of the study is to assess current plans and trends in South Livermore from the perspective of LAFCO’s mission statement to conserve the environment and public resources such as prime agricultural and open space land, ensure efficient municipal services, and balance infrastructure needs for sustainable growth.

The Commission approved a formal scope of analysis at its May 13, 2021 meeting and a revised draft was presented to the Commission at Alameda LAFCO’s last regular meeting ahead of a public review and comment period. The scope of analysis outlined that the study should not only be a retrospective review, but also a prospective review of the potential implications of current plans, trends, and recent events relative to the following key LAFCO interests:

- What is the status of current vineyard acreage and number of wineries in South Livermore, as compared to data from prior years and as compared to County SLVAP goals? How might the current events related to potential increased FAR and expanded sewer service affect this acreage?

- How many acres of open space and agricultural lands are currently preserved through conservation easements and/or land trusts in South Livermore in 2020, as compared to prior years and as compared to County SLVAP/ South Livermore Valley Area Specific Plan (SLVSP) goals?
- How many acres of land have been annexed to the City of Livermore for residential uses, as compared to data from prior years and as compared to City of Livermore SLVSP goals and expectations? How might the current events related to expanded sewer service beyond the Urban Growth Boundary affect new and existing residential development?
- How many changes in spheres of influence or municipal service boundary adjustments have occurred in the past, and how might current events related to expanded sewer service beyond the Urban Growth Boundary affect existing spheres and MSRs?

## **Discussion**

This item is for the Commission to consider revisions to the scope of analysis to help effectuate progress going forward. An expanded summary discussion on the proposed revisions follows.

### ***Proposed Revisions***

During the past year or more, several important events have occurred that provide a re-focus for this study:

- In January 2021, the State Water Resources Control Board issued new General Waste Discharge Requirements for Winery Process Water, applicable throughout the state.
- In early 2022, the UC Davis Professors James Lapsley, Ph.D. and Daniel Sumner, Ph.D., issued a report commissioned by the Tri-Valley Conservancy titled “*Realizing the Heritage, Grape Growing and Winemaking in the Livermore Valley*”. This report provides a comprehensive and detailed evaluation of the economics of wine grape and wine production in the South Livermore Valley.
- In June, the Alameda County Board of Supervisors certified an Addendum to the East County Area Plan EIR, and approved language for a countywide ballot initiative intended to increase the allowable development intensity on agriculturally designated lands in the East County.
- In July, the Livermore City Council certified an EIR for a South Livermore Sewer Expansion Project and approved language for a citywide ballot initiative to extend sanitary sewer service beyond the Urban Growth Boundary to serve wine country uses.

Following a public review and comment period on the revised scope of analysis, staff received comments from the City of Livermore and the Tri-Valley Conservancy to expand the scope to include other factors, trends, and public resources that may affect the delivery of municipal services and infrastructure needs for sustainable growth in the South Livermore Valley Area (Attachment 1). A list of the proposed revisions incorporated from the comment letters follow:

- Update study timeframe to post-COVID years to reflect more accurate data trends.
- Include profit-margins in assessing the viability of agricultural businesses.
- Review all infrastructure needs (under LAFCO jurisdiction) for successful implementation of SLVAP.
- Work with other agencies (such as Zone 7 Water Agency and Alameda Department of Environmental Health) to identify service challenges and best practices.
- Review annexed land in neighboring jurisdictions such as the City of Pleasanton.
- Highlight the impact of cannabis cultivation within SLVAP.
- Identify funding sources to assist with the construction of the City of Livermore's sewer extension project, determine treatment plant capacity for the project, and estimate individual sewer connection costs.
- Reset Public Review of the Draft Report for May-June 2023 to accommodate additional study provisions and data collection requirements.

## **Analysis**

The proposed revisions to the scope of analysis on the SLVAP study would improve timelines and accentuate the consideration of local conditions. The revisions would reconcile timelines to reflect current trends to date and provide more accurate target dates as well as recommendations going forward to reflect post-COVID challenges. Additionally, it would produce a more detailed analysis for future policy framework for Alameda County and the cities of Pleasanton and Livermore to work with the landowners, agencies, businesses, and winegrowers in order to continue supporting the South Livermore Valley as a premium wine-producing area.

## **Alternatives for Action**

The following alternatives are available to the Commission:

### Alternative One (Recommended):

Review and discuss the proposed revisions and provide direction to staff to return the item as a contract amendment at its next regular meeting.

### Alternative Two:

Continue consideration of the item to a future meeting and provide direction to staff as needed.

### Alternative Three:

Take no action.

## **Recommendation**

It is recommended the Commission proceed with Alternative Action One.

## **Procedures**

This item has been placed on Alameda LAFCO's agenda as part of the business calendar. The following procedures are recommended in consideration of this item:

1. Receive verbal presentation from staff unless waived.
2. Invite any comments from the public
3. Provide feedback on the item as needed.

Respectfully,



Rachel Jones  
Executive Officer

### **Attachments:**

1. Comment Letters – City of Livermore and Tri-Valley Conservancy



PRESERVE LAND. CONNECT COMMUNITIES. ENRICH LIFE.



*Board of Directors*

- Lori Souza, Chair
- Kevin Baskin, Vice-Chair
- Sblend Sblendorio, Secretary
- Jennifer Yeamans, Treasurer
- Scott Akin
- Stu Astbury
- Jim Folta
- John Howard
- David Kent
- Tamara Reus
- Cynthia Ross
- Mark Triska

September 29, 2022

TO: Rachel Jones, Executive Officer

FROM: Lori Souza, Tri-Valley Conservancy Board Chair

SUBJECT: Alameda LAFCO Draft Scope of Analysis | South Livermore Valley Area Plan Study-Feedback from the Tri-Valley Conservancy

*Executive Director*

David Epstein

Thank you for allowing us an opportunity to comment of the draft scope of analysis developed by Lamphier-Gregory to guide the preparation and timing of the agency’s scheduled study on the South Livermore Valley Area Plan.

We respectfully offer these suggestions for the commission’s consideration.

Closely consider the Livermore General Plan Amendment Committee findings (even if not final) to inform the study. If Pleasanton is doing something similar, that should be included also.

Please use as reference the ECAP/SLVAP amendments, sponsored by the TVC, currently before the Board of Supervisors.

For the scope of work, it looks like the analysis will be revisiting much of the metrics that the University of California-Davis study addressed, but it will be useful to see those updated statistics Post-COVID. It would be helpful if they can use the learnings from the Measure D study for appropriate measures for evaluating the economics of the viticulture industry in the South Livermore Valley. Specifically, they should not repeat the methods they used initially for the Measure D Study on the assessment of revenues and profits.

We suggest an expanded look at annexed land for residential uses beyond just the city of Livermore. This study needs to address all of the municipalities affected by the SLVAP.

It’s important to include research of all infrastructure needed for the successful implementation of the SLVAP, not just the current Livermore sewer extension initiative (Measure P).

It’s recommended that this study include the impact of cannabis cultivation within or adjacent to the SLVAP.

*Lori Souza*

cc  
 Sblend Sblendorio, Alameda LAFCo Chair  
 David Epstein, Tri-Valley Conservancy Executive Director



September 30, 2022

Rachel Jones, Executive Officer  
Alameda Local Agency Formation Commission  
224 West Winton Avenue, Suite 110  
Hayward, CA 94544

Re: City of Livermore Comments on South Livermore Valley Special Study -  
Lamphier-Gregory Scope

Dear Rachel:

The City of Livermore appreciates the opportunity to comment on the South Livermore Valley Special Study scope provided by Lamphier-Gregory. As you recall, the City has been actively monitoring other LAFCo studies that affect South Livermore Valley including the 20 year Measure D Study and Proposed Measure D Amendments.

I am writing to convey the City of Livermore's response to the proposed scope, our assessment of the state of the Valley, relevance to City goals and policies, and Livermore's comments and recommendations, as described below.

#### South Livermore Valley Context

The City generally agrees with, and acknowledges, the current regulatory state and existing conditions of South Livermore Valley as described in the letter:

- In January 2021, the State Water Resources Control Board issued new General Waste Discharge Requirements for Winery Process Water, applicable throughout the state.
- In early 2022, the UC Davis Professors James Lapsley, Ph.D. and Daniel Sumner, Ph.D., issued a report commissioned by the Tri-Valley Conservancy titled "Realizing the Heritage, Grape Growing and Winemaking in the Livermore Valley". This report provides a comprehensive and detailed evaluation of the economics of wine grape and wine production in the South Livermore Valley.
- In June, the Alameda County Board of Supervisors certified an Addendum to the East County Area Plan EIR, and approved language for a countywide ballot

City Hall

1052 South Livermore Avenue  
Livermore, CA 94550

[www.cityoflivermore.net](http://www.cityoflivermore.net)  
TDD: (925) 960-4104



initiative intended to increase the allowable development intensity on agriculturally designated lands in the East County.

- In July, the Livermore City Council certified an EIR for a South Livermore Sewer Expansion Project and approved language for a citywide ballot initiative to extend sanitary sewer service beyond the Urban Growth Boundary to serve wine country uses.

These events are all related to each other and focus on the issues of groundwater quality, economic feasibility of the Livermore Valley wine industry, and Livermore's tourism economy.

### Livermore General Plan Goals

Livermore's General Plan establishes a policy framework to enhance the viability and strength of the South Livermore Valley wine country, as follows:

- Goal LU-13: Promote the South Livermore Valley as a unique and historic wine region.
  - Objective LU-13.1 Develop additional wineries with a range of sizes, and other wine-country uses that promote the area as a premier wine-producing area.
- Goal LU-14 Take a proactive approach to protect, enhance, and increase viticulture and other cultivated agriculture.
- Goal LU-17: Coordinate land use planning of the area between Alameda County and the cities of Livermore and Pleasanton so as to increase certainty over future land uses and to reduce speculation.

Within this policy framework, the City has sponsored Measure P. If approved by Livermore voters, Measure P would not change the boundary location, but would allow the City to extend sanitary sewer service to residences, wineries, and other visitor-serving uses located in South Livermore. Sewer service would be limited to parcels with uses consistent with the Livermore General Plan, South Livermore Valley Area Plan, South Livermore Valley Specific Plan, and in conformance with Alameda County Measure D.

Measure P would enable properties to connect to the City's sewer; however, connection would not be required. Sewer service would provide an opportunity for rural residential districts, to phase out the use of on-site septic systems. This intent of the sewer project is to maintain the Valley's rural character consistent with the land use and address ground water quality issues by phasing away from septic systems. Therefore, connection would

require an agreement disallowing further division of residential property. Similarly, commercial properties would require a conservation easement in exchange for connection to the sewer system.

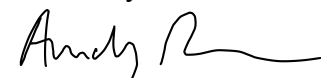
### Scope Comments and Recommendations

It is the City's understanding that the purpose of the study is to provide a prospective of the potential implications of current plans, trends, and recent events in South Livermore. This endeavor will include assessing potential increased FAR and expanded sewer service. We encourage Lamphier-Gregory to coordinate with Livermore staff in conducting this assessment because similar analysis was conducted as part of the evaluation the sewer extension including calculating future build out under the current plans and development standards.

Further, the Lamphier-Gregory work program will include evaluating spheres of influence or municipal service boundary adjustments. We recommend the study identify the range of options that would allow connection to the municipal sewer service and conclude with LAFCo's recommend and preferred approach. In addition, we also recommend the study include a funding and financing chapter that identifies strategies and funding sources to assist the construction of the sewer project, upgrades to treatment plant capacity, and individuals cover sewer connection costs. Finally, the City recommends that LAFCo engage with other relevant public agencies including Zone 7 Water Agency and Alameda County Public Works, Environmental Health, and Community Development Agencies.

Thank you again for the opportunity to comment on the special study scope. Please continue to inform the City of Livermore regarding the status of this study, the evaluation process, and any other related notices, documents, or meetings. If you have any questions regarding the comments above, please contact me at (925) 960-4475, or e-mail at [aaross@livermoreca.gov](mailto:aaross@livermoreca.gov).

Sincerely



Andy Ross,  
Senior Planner

cc: Steve Stewart, Planning Manager

City Hall

1052 South Livermore Avenue  
Livermore, CA 94550

[www.cityoflivermore.net](http://www.cityoflivermore.net)  
TDD: (925) 960-4104



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 10a

**TO:** Alameda Commissioners  
**FROM:** Rachel Jones, Executive Officer  
**SUBJECT:** Legislative Update

The Commission will receive an update from the California Association of Local Agency Formation Commissions (CALAFCO) as it relates to proposals impacting Local Agency Formation Commissions (LAFCOs). The report is being presented for discussion and feedback only.

### Background

This item is for Alameda LAFCO to receive a summary of bills that directly or indirectly impact LAFCO’s duties and or interests as identified by CALAFCO. This includes considering CALAFCO’s recommendations. The Commission is also invited to provide related direction on other legislative matters.

### Information

As the 2022 legislative session comes to an end on November 30<sup>th</sup>, the Legislature will gear up for the 2023 session in the coming months. Additionally, CALAFCO will lead two legislative efforts during the next session that include co-sponsorship of the annual Omnibus Bill and proposed amendments to Government Code Section 56133 to clarify LAFCO's authority involving the extension of services by an agency.

The following are the status on bills that may be of interest to the Commission and other bills affecting local public agencies.

### SB 938 | Protest Proceedings and Dissolution of Special Districts

This bill proposes to amend the protest provisions included in the Cortese-Knox-Hertzberg Reorganization Act of 2000 (“CKH”) by consolidating and reorganizing the provisions and modifying the protest threshold for LAFCO-initiated dissolution of special districts.

*Position:* Support; *Status:* Signed by the Governor on July 1, 2022

### **AB 2081 | Water Service Extension to Tribal Lands**

This bill proposes to extend the sunset date to allow some Indian tribes contiguous to a special district to request water services. The district is mandated to provide the services without the local LAFCO conducting a thorough review of the extension of service.

*Position:* Oppose; *Status:* Signed by the Governor on September 23, 2022

### **AB 2449 | Virtual Meetings**

The bill proposes to allow members of a legislative body to request to attend the body's public meeting by teleconference and not require its members to identify the address of any private location from which the member elects to participate. Members' requests shall be for reasons pertaining to emergency circumstances, illness, or travel, and requests must be approved by a majority vote by the legislative body, and a quorum of the legislative members must be in person from a singular location during the regular meetings.

*Position:* Watch; *Status:* Signed by the Governor on September 13, 2022

### **AB 1449 (Caballero) | Island Annexation Infrastructure Grants**

This bill sought to incentivize the annexation of islands by developing a program that would provide grants to cities to assist with the costs associated with any infrastructure buildout associated with such an annexation.

*Position:* Watch; *Status:* Vetoed by the Governor on September 28, 2022

This item is for informational purposes only. No formal action will be taken as part of this item.

#### **Attachments:**

1. CALAFCO Tracking Report

**CALAFCO**  
**2022 REVIEW OF TRACKED BILLS**

Number of Bills Reviewed: 5129 Number of Bills Tracked: 29

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
<b>CALAFCO SPONSORED BILLS</b>					
2021	<b>AB 2957 (Committee on Local Government)</b>	CALAFCO Omnibus	<p>The annual CALAFCO Omnibus bill. As introduced, it made 3 minor, technical non-substantive changes in CKH: (1) Replaces “to be completed and in existence” with “take effect” under GCS 56102; (2) Adds GCS 56078.5: “Successor Agency” means the local agency the Commission designates to wind up the affairs of a dissolved district; and (3) Replaces “proposals” with “applications” within GCS 56653(a), 56654(a), (b), and (c), and 56658(b)(1) and (b)(2).</p> <p>The bill was amended on April 18, 2022 to include additional changes requested by CALAFCO that addressed grammar changes, the correction of a PUC citation in GC Sec 56133(e)(5) from 9604 to 224.3, the extension of the sunset date within R&amp;T Section 99(b)(8)(B) to January 1, 2028, and to renumber the remaining provisions as needed due to the changes.</p>	<p><b>SUPPORT.</b></p> <p>CALAFCO sponsored. CALAFCO interfaced with its members, as well as the Senate and Assembly Consultants, to draft the bill and institute the desired changes.</p>	<p><b>PASSED</b> and approved by the Governor on 6/21/2022.</p>
2022	<b>SB 938 (Hertzberg)</b>	Protest Provisions Amendments	<p>CALAFCO sponsored. This bill is a response to a 2017 recommendation by the Little Hoover Commission and represents the culmination of a five-year effort by CALAFCO staff, and a collaborative three-year effort by an 18-member multi-organizational working group, to clean up, consolidate, and clarify existing statutory provisions associated with consolidations and dissolutions, as well as codify the conditions under which a LAFCo may initiate dissolution of a district at the 25 percent protest threshold.</p>	<p><b>SUPPORT.</b></p> <p>CALAFCO sponsored. CALAFCO issued a letter of support, called for and coordinated letters of support from member LAFCOs, and provided lead testimony in support before the Senate Governance and Finance Committee, and the Assembly Local Government Committee.</p>	<p><b>PASSED</b> and approved by the Governor on 7/1/2022.</p>

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
<b>POSITIONS TAKEN – ASSEMBLY BILLS</b>					
2021	AB 897 (Mullin)	Office of Planning and Research: regional climate networks: regional climate adaptation and resilience action plans	As introduced in 2021, the bill sought to build on existing programs through OPR by promoting regional collaboration in climate adaptation planning and providing guidance for regions to identify and prioritize projects necessary to respond to the climate vulnerabilities of their region. Over the course of the next year, the bill would be amended four times to require OPR to develop guidelines for Regional Climate Adaptation Action Plans, make recommendations to the Legislature regarding potential sources of financial assistance for the creation of these Action Plans, and establish geographic boundaries for regional climate networks.	<b>SUPPORT.</b>	<b>DEAD.</b> AB 897 died in Senate Appropriations Committee's Suspense File.
2022	AB 1640 (Ward)	Office of Planning and Research: regional climate networks: regional climate adaptation and resilience action plans	<p>This bill was a follow up and was very similar to AB 897 (2021). As introduced, it would have authorized eligible entities, as defined (including LAFCo), to establish and participate in a regional climate network. The bill also would have authorized a regional climate network to engage in activities to address specific areas of climate change. It would also have required regional climate networks to develop a regional climate adaptation and resilience action plan and to submit the plan to OPR for review, comments, and certification.</p> <p>The bill was amended twice in 2022, the first time to change a requirement to develop regional climate networks to an option. The second amendment removed the deadline for OPR to publish guidelines, and removed an exemption which would have been based on population.</p>	<b>SUPPORT.</b> Upon introduction, CALAFCO conferred with the author's office to ensure that LAFCos were included in the guideline development process. Once included, CALAFCO's position was <b>SUPPORT.</b>	<b>DEAD.</b> AB 1640 died in the Senate Appropriations Committee's Suspense File.
22	AB 1773 (Patterson)	Return of Williamson Act Subvention Payments	This bill would have reinstated Williamson Act subvention payments with an allocation of \$40 million from the General Fund for the 2022-23 budget year.	<b>SUPPORT.</b> CALAFCO issued a letter of support, called for and coordinated letters of support from member LAFCos,	<b>DEAD.</b> AB 1773 died in Assembly Appropriations Committee's Suspense File.

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
			<p>As originally implemented, the Williamson Act was created to incentivize the preservation and conservation of open space and agricultural land. It did that by offering reduced property taxes for lands “under contract,” which are agreements to not develop the land in exchange for lower property taxes. The State then, subsidized the difference through subvention payments to counties. Funding amounted to \$35-\$40 million per year, but was stopped during the recession.</p>	<p>and testified before the Assembly Committee on Local Government.</p>	
2022	AB 2081 (Garcia)	Municipal water districts: extension of sunset date requiring LAFCo approval of water service extension onto tribal lands	<p>This bill extends the sunset date created in AB 1361 (2017). Current law, upon the request of certain Indian tribes and the satisfaction of certain conditions, requires a district to provide service of water at substantially the same terms applicable to the customers of the district to the Indian tribe’s lands that are not within a district. Current law also authorizes a district, under specified circumstances, to apply to the applicable LAFCo to provide this service of water to Indian lands, as defined, that are not within the district and requires the LAFCo to approve such an application. This bill extends the sunset date from January 1, 2023 to January 1, 2025.</p> <p>CALAFCO opposed AB 1361 in 2017 as the process requires LAFCo to approve the extension of service, requires the district to extend the service, and does not require annexation upon extension of service.</p>	<p><b>OPPOSED.</b> CALAFCO issued a letter in opposition, called for and coordinated letters of opposition from member LAFCOs, and provided lead testimony in opposition before the Senate Governance and Finance Committee.</p>	<p><b>PASSED</b> and approved by the Governor on 9/23/2022.</p>
<b>POSITIONS TAKEN – SENATE BILLS</b>					
2021	SB 739 (Cortese)	At introduction, this bill sought to introduce a pilot program for a California Universal Basic Income for Transition Age Youth.	<p>No concerns as introduced.</p> <p>Gutted and Amended Version: <b>OPPOSED.</b> While the revised bill’s intent to create a streamlined process for the conversion of unused golf courses into housing was laudable,</p>	<p>No position as introduced.</p> <p><b>OPPOSED</b> to the gutted and amended version. CALAFCO immediately met with Senator Cortese’s office to explain CALAFCO concerns regarding ministerial approvals. Upon the meeting’s conclusion,</p>	<p><b>DEAD.</b></p>

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
		<p>LATE GUT &amp; AMEND The bill was gutted and amended on 6/13/2022, to allow the annexation of unused golf courses for the development of high-rise housing developments of 600 units or more, and would have required ministerial approvals on all levels including LAFCos.</p>	<p>CALAFCO had significant concerns regarding its requirement for ministerial approvals of annexations and zoning changes. Additionally, the bill assumed that annexation delays were due to LAFCo procedures when CALAFCO data shows that it actually occurs in regards to the negotiation of tax sharing agreements – a process that LAFCos have no control over.</p>	<p>the Senator’s office advised that they would not be pursuing the bill, but would float it to other legislators to see if anyone else wished to pursue it in the future.</p>	
<p><b>2022</b></p>	<p><b>SB 1100 (Cortese)</b></p>	<p>Brown Act: Orderly Conduct</p>	<p>This bill adds a new provision to the Brown Act, which allows the presiding member of a legislative body who is conducting a meeting, to remove of have removed, individual(s) who are disrupting a meeting.</p> <p>“Disrupting” is defined as behavior during a meeting of a legislative body that actually disrupts, disturbs, impedes, or renders infeasible the orderly conduct of the meeting and includes, but is not limited to: (A) A failure to comply with reasonable and lawful regulations adopted by a legislative body pursuant to Section 54954.3 or any other law. Or (B) Engaging in behavior that constitutes use of force or a true threat of force.</p> <p>However, before removing the individual(s), the presiding member (or designee) needs to first issue a warning to the individual noting that their behavior is disrupting the meeting and that their failure to cease their behavior may result in their removal. If the disruptive behavior is not promptly stopped, the presiding member or their designee may then remove the individual.</p> <p>However, the procedure does not apply to behavior that constitutes use of force or a true threat of force.</p>	<p><b>SUPPORT.</b> CALAFCO submitted a letter of support in concern with a broad coalition of agencies.</p>	<p><b>PASSED</b> and approved by the Governor on 8/22/2022.</p>



Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
2022	SB 1490 (Committee on Governance and Finance)	Validating Acts	The first of 3 annual validating acts that validate organizations, boundaries, acts, proceedings, and bonds of public bodies, and provides limitations of time in which actions may be commenced.	SUPPORT.	PASSED and approved by the Governor on 7/1/2022.
2022	SB 1491 (Committee on Governance and Finance)	Validating Acts	The second of the 3 annual validating acts.	SUPPORT.	PASSED and approved by the Governor on 7/1/2022.
2022	SB 1492 (Committee on Governance and Finance)	Validating Acts	The third of the 3 annual validating acts.	SUPPORT.	PASSED and approved by the Governor on 7/1/2022.
2022	SB 1449 (Caballero)	Office of Planning and Research: grant program: annexation of unincorporated areas	This bill sought to incentivize the annexation of islands by developing a program that would provide grants to cities to assist with the costs associated with any infrastructure buildout associated with such an annexation.	SUPPORT. CALAFCO worked with the author's office in an attempt to define a metric that OPR would be able to use when funding such grants, and provided lead testimony in support.	VETOED by the Governor on 9/28/2022. with the message that 1. Costs of the program were not funded in the budget; and 2. Revenues received so far this fiscal year have been lower than expected.
<b>WATCHED BILLS - ASSEMBLY</b>					
2021	AB 903 (Frazier)	Los Medanos Community Healthcare District.	This bill mandates the dissolution of the Los Medanos Community Healthcare District with the County as the successor agency, effective 2-1-22. The bill requires the County to perform certain acts prior to the dissolution. LAFCo would not be involved in the dissolution as the bill was introduced. The bill was then amended to specify how the funds received through the property tax transfer must be used, and defines how profits shall be used. The author then resigned his Assembly seat in December, 2021. Additionally, the appellate court overturned a lower court's decision upon which this bill was predicated.	WATCH.	DEAD. AB 903 failed to make its 2-year deadline on 7/5/2022.

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
2021	AB 975 (Rivas, L.)	Political Reform Act of 1974: filing requirements and gifts	As introduced, this bill would have increased the timeframe in which public officials could be reimbursed for attending an invitation-only event, and would have reduced the gift notification timeframe for lobbyist employers. The bill was amended on 4/21/21 and 5/18/21. On 2/24/2022, the author's office indicated that it would be moving forward with the bill this year and would be bringing back amendments. No further action after that.	<b>WATCH.</b>	<b>DEAD.</b> AB975 dead as of 8/31/2022 after failing to meet a deadline.
2021	AB 1195 (Garcia, Cristina D)	Originally, the creation of a regional water agency in southern California.  The bill was later amended to address Cal HR procedures.	As introduced, would have created the Southern Los Angeles County Regional Water Agency as a regional water agency serving the drinking water needs of the cities, unincorporated areas, and residents in the communities overlying the Central Basin and West Coast Basin aquifers in southern Los Angeles County.  Gut and Amend on 5/18/2022 removed previous verbiage regarding water. Subject matter was changed to address the State Department of Human Resources and the Limited Eligibility and Appointment Program (LEAP), which the California Department of Human Resources administers.	<b>Watch with Concerns</b> at introduction.  No concerns after amendment. Consequently, CALAFCO downgraded its stance to <b>Watch</b> , and changed priority to "None."	The final AB 1195 subject matter no longer within the realm of CALAFCO concern.
2022	AB 1757 (Garcia, C.)	California Global Warming Solutions Act of 2006: climate goal: natural and working lands.	Initially introduced by Assemblymember Ward as a Labor Standards bill. Amended on 3/10/22 to, instead, amend the Water Code to create Groundwater Sustainability Agencies. Went through several iterations with Ward as the author, then Haney (5/10/2022), and finally came back, on 8/28/2022, with Garcia and others as authors, and gutted and amended to create the California Global Warming Solutions Act of 2006; climate goal: natural and working lands. The Act requires collaboration among several state boards to, by January 1, 2025, develop standard methods for state agencies to track greenhouse gas emissions and reductions, carbon sequestration, and, where feasible and in	<b>WATCH.</b>	<b>PASSED</b> and approved by the Governor on 8/22/2022.

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
			consultation with the Natural Resources Agency and the Department of Food and Agriculture, additional benefits from natural and working lands over time.		
2022	AB 1944 (Lee)	Brown Act: Remote meeting locations	This bill addressed the teleconferencing provisions of the Brown Act. At introduction, it would have allowed members of a legislative body to participate in meetings remotely without identifying their location, as is currently required. The bill was amended twice, once to provide a provision that agendas reflect the names of all members participating remotely, as well as well as to allow a legislative body to determine, by a majority vote, situations when identification of the location did not need to be disclosed. The second amendment added a provision that would have allowed the above exemption to occur only when there was a quorum of the body participating from a single physical location.	WATCH.	DEAD. AB 1944 failed to secure approval by the Senate Governance and Finance Committee by the deadline.
2022	AB 2041 (Garcia, E)	California Safe Drinking Water Act: primary drinking water standards: compliance	This bill would provide for the state board to take specified actions if the state board adopts a primary drinking water standard with a compliance period in which public water systems are given a designated period of time to install necessary corrective measures without being held in violation of the primary drinking water standard.  Amended on 4/18/2022 to require the state board to determine which public water system may not be able to comply with the primary drinking water standard without receiving financial assistance and to develop a compliance plan.	WATCH.	DEAD. AB 2041 dead as of 5/20/2022 after failing to meet deadline.
2022	AB 2201 (Bennett, D)	Groundwater sustainability agency: groundwater extraction permit: verification.	Introduced 2/15/2022 as spot holder bill.  Amended 3/17/2022 to add a new section into the Water Code that would require, after July 1, 2023, designated extraction facilities to procure permits from the Department of Water	WATCH.	DEAD. AB 2202 dead as of 8/31/2022 after failing to meet deadline.

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
			<p>Resources (DWR.)</p> <p>Amended again on 4/27/2022 to remove all provisions regarding groundwater extraction facilities, added in provisions addressing local agencies, which are defined as cities, counties, districts, agencies, or other entities with the authority to issue a permit for a new groundwater well or for an alteration to an existing well.</p>		
2022	AB 2442 (Rivas, R.)	California Disaster Assistance Act: climate change.	<p>This bill sought to add climate change to the California Disaster Assistance Act and went through six iterations which added and removed language including mitigation measures for the preservation of open space, improved forest management and wildfire risk reduction measures, and other investments in natural infrastructure, and also would s requirement that General Plans include "a set of measures designed to reduce emissions of greenhouse gases resulting in climate change, and natural features and ecosystem processes in or near identified at-risk areas threatened by the impacts attributable." The final version confined itself to the CDAA.</p>	WATCH.	<p><b>DEAD.</b> AB 2442 dead as of 8/31/2022 after failing to meet deadline.</p>
2022	AB 2449 (Rubio, B.)	Brown Act: Disclosing Teleconferencing Locations	<p>As introduced, this bill sought to authorize the use of teleconferencing without noticing and making available to the public teleconferencing locations if a quorum of the members of the legislative body participated in person from a single location that is noticed and open to the public, and it would have required the legislative body to offer public comment via video or phone. However, there was broad opposition and fear that doing so would minimize public access to elected officials. The bill went through five amendments as the author sought to craft a workable bill. The final bill provides a limited set of circumstances and number of times per year when Board members can participate remotely.</p>	WATCH.	<p><b>PASSED</b> and approved by the Governor on 9/13/2022.</p>

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
2022	AB 2647 (Levine)	Brown Act: Posting documents to the internet	Provides that posting, to the internet, those documents that are received and distributed to a legislative body after the agenda has been posted but before the meeting, is in compliance with Brown Act provisions to have the documents available for public inspection.	<b>WATCH.</b>	<b>PASSED</b> and approved by the Governor on 9/30/2022.
<b>WATCHED BILLS - SENATE</b>					
2020	SB 12 (McGuire, D)	Local government: planning and zoning: wildfire	This bill would require the safety element, upon the next revision of the housing element or the hazard mitigation plan, on or after July 1, 2024, whichever occurs first, to be reviewed and updated as necessary to include a comprehensive retrofit strategy to reduce the risk of property loss and damage during wildfires, as specified, and would require the planning agency to submit the adopted strategy to the Office of Planning and Research for inclusion into the above-described clearinghouse	<b>WATCH.</b>	<b>DEAD.</b> SB 2442 dead as of 7/5/2022 after failing to meet deadline.
2022	SB 418	Pajaro Valley Health Care District	Gutted and amended on 1/14/22, this bill forms the Pajaro Valley Health Care District within Santa Cruz and Monterey counties. The formation, done by special legislation, bypasses the LAFCo process, with language explicitly stating upon formation, LAFCo shall have authority. The bill requires that within 5 years of the date of the first meeting of the Board of Directors of the district, the board of directors shall divide the district into zones. The bill would require the district to notify Santa Cruz LAFCo when the district, or any other entity, acquires the Watsonville Community Hospital. The bill requires the LAFCo to order the dissolution of the district if the hospital has not been acquired by January 1, 2024 through a streamlined process, and requires the district to notify LAFCo if the district sells the Watsonville Community Hospital to another entity or stops providing health care services at the facility, requiring the	<b>WATCH.</b> CALAFCO worked closely with the author's office, Santa Cruz County lobbyist and the Santa Cruz and Monterey LAFCos on this bill. We have requested further amendments which the Senator has agreed to take in a follow-up bill this year. Those amendments include requiring Santa Cruz LAFCo to adopt a sphere of influence for the district within 1 year of formation; the district filing annual progress reports to Santa Cruz LAFCo for the first 3 years, Santa Cruz LAFCo conducting a special study on the district after 3 years, and representation from both counties on the governing board.	<b>PASSED</b> and approved by the Governor on 2/4/2022.

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
			<p>LAFCo to dissolve the district under those circumstances in a streamlined process.</p> <p>Given the hospital has filed bankruptcy and this is the only hospital in the area and serves disadvantaged communities and employs a large number of people in the area, the bill has an urgency clause.</p> <p>Several amendments were added on 1/24/22 by the ALGC and SGFC all contained within Section 32498.7.</p>		
2022	SB 852 (Dodd)	Climate resilience districts: formation: funding mechanisms.	This bill creates the Climate Resilience Districts Act. The bill completely bypasses LAFCo in the formation and oversight of these new districts because the districts are primarily being created as a funding mechanism for local climate resilience projects (as a tax increment finance – or TIF district - for which LAFCos also have no involvement.)	WATCH.	PASSED and approved by the Governor on 9/9/2022.
2022	SB 969 (Laird, D)	Pajaro Valley Health Care District	<p>This bill is a follow up to SB 418 (Laird) and contains some of the amendments requested by CALAFCO and Monterey and Santa Cruz LAFCos.</p> <p>As introduced the bill requires Santa Cruz LAFCo to adopt a sphere of influence for the district within 1 year of formation; the district filing annual progress reports to Santa Cruz LAFCo for the first 2 years, Santa Cruz LAFCo conducting a Municipal Service Review on the district every 5 years with the first being conducted by 12-31-25. Our final requested amendment, ensuring representation from both counties</p>	WATCH.	PASSED and approved by the Governor on 2/4/2022.
2022	SB 1405 (Ochoa Bogh)	Community service districts: Lake Arrowhead Community Service District: covenants, conditions, and restrictions: enforcement	Would authorize the Lake Arrowhead Community Services District to enforce all or part of the covenants, conditions, and restrictions for tracts within that district, and to assume the duties of the Arrowhead Woods Architectural Committee for those tracts, as provided.	WATCH.	PASSED and approved by the Governor on 9/13/2022.

Intro Year	Bill Number/ Author	Subject	Summary/Concerns	CALAFCO Action	Outcome
2022	SB 1425 (Stern, D)	Open-space element: updates.	As first introduced, the bill addressed consumer products/toy safety. It was amended on 3/16/2022, and would impose an unfunded mandate by requiring every city and county to review and update its local open-space plan by January 1, 2026, and every time it updates its housing element. Subsequent amendments removed the requirement to review and update whenever the housing element is updated, but added requirements for action plans.	WATCH.	PASSED and approved by the Governor on 9/30/2022.
2022	SB 1489 (Committee on Governance and Finance)	Local Government Omnibus Act of 2022	This is the Senate Governance & Finance Committee annual omnibus bill.	WATCH.	PASSED and approved by the Governor on 9/13/2022.



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 10b

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT:** **Current and Pending Proposals**

The Commission will receive a report identifying active proposals on file with the Alameda Local Agency Formation Commission (LAFCO) as required under statute. The report also identifies pending local agency proposals to help telegraph future workload. The report is being presented to the Commission for information only.

### Information / Discussion

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (“CKH”) delegates LAFCOs with regulatory and planning duties to coordinate the formation and development of local government agencies and their municipal services. This includes approving or disapproving boundary changes involving the formation, expansion, merger, and dissolution of cities, towns, and special districts, as well as sphere of influence amendments. It also includes overseeing outside service extensions. Proposals involving jurisdictional changes filed by landowners or registered voters must be put on the agenda as information items before any action may be considered by LAFCO at a subsequent meeting.

### Current Proposals | Approved and Awaiting Term Completions

Alameda LAFCO currently has no proposals on file that were previously approved and awaiting term completions. CKH provides applicants one calendar year to complete approval terms or receive extension approvals before the proposals are automatically terminated.

### Current Proposals | Under Review and Awaiting Hearing

There are currently no active proposals on file with the Commission that remain under administrative review and await a hearing as to the date of this report.



## **Pending Proposals**

There is currently one new potential proposal at the moment that staff believes may be submitted to the Commission from local agencies based on ongoing discussions with proponents.

- **Annexation of West Jack London Boulevard | City of Livermore**

The City of Livermore plans to annex two parcels on West Jack London Boulevard that total 71 acres within the unincorporated area of Alameda County. The purpose of the annexation is to facilitate the Oaks Business Park for the development of offices, research institutions, warehousing, manufacturing, and limited business supporting commercial uses.

## **Alternatives for Action**

This item is for informational purposes only. No formal action will be taken as part of this item.

Attachments: none



**TO:** Alameda Commissioners  
**FROM:** Rachel Jones, Executive Officer  
**SUBJECT:** **Progress Report on 2022-2023 Work Plan**

The Alameda Local Agency Formation Commission (LAFCO) will receive a progress report on accomplishing specific projects as part of its adopted work plan for 2022-2023. The report is being presented to the Commission to formally receive and file as well as provide direction to staff as needed.

### Background

Alameda LAFCO’s current strategic plan was adopted following a planning session on December 16, 2019. The plan defines each of LAFCO’s priorities through overall goals, core objectives, and target outcomes with overarching themes identified as education, facilitation, and collaboration. The strategic plan is anchored by seven key priorities that collectively orient the Commission to proactively fulfill its duties and responsibilities under the Cortese-Knox-Hertzberg Act of 2000 in a manner responsive to local conditions and needs. These pillars and their related strategies, which premise individual implementation outcomes, are summarized in Attachment 1.

1. Education – Serve as a resource to the public and local agencies to support orderly growth and logical sustainable service provision.
2. Facilitation – Encourage orderly growth and development through the logical and efficient provision of municipal services by local agencies best suited to feasibly provide necessary governmental services and housing for persons and families of all incomes.
3. Collaboration – Be proactive and act as a catalyst for change as a way to contribute to making Alameda County a great place to live and work by sustaining its quality of life.

On May 13, 2021, Alameda LAFCO adopted the current fiscal year work plan at a noticed public hearing. The work plan is divided into two distinct categories – statutory and administrative – with one of three priority rankings: high; moderate; or low. The underlying intent of the work plan is to serve as a management tool to allocate Commission resources in an accountable and transparent manner over the corresponding 12-month period that pulls from the key priorities in the Commission’s 2020-2021 Strategic Plan.

Further, while it is a standalone document, the work plan should be reviewed in relationship to the adopted operating budget given the planned goals and activities are facilitated and or limited accordingly.

This item provides the Commission with a status update on two-dozen plus targeted projects established for the fiscal year with a specific emphasis on the “top ten” projects that represent the highest priority to complete during the fiscal year as determined by the membership. This includes identifying the projects already completed, underway, or pending in the accompanying attachment. The report and referenced attachment are being presented for the Commission to formally receive and file while also providing additional direction to staff as appropriate.

### **Discussion**

The Commission has initiated work on six of the nineteen projects included in the adopted work plan. This includes progress on projects, such as the municipal service review (MSR) on Fire Protection and Emergency Medical Services, Unincorporated Areas Incorporation Feasibility Report, LAFCO Office Move, 2022-2023 Audit Report, and the Sustainable Agriculture Lands Conservation Planning Grant.

### **Alternatives for Action**

This item is for informational purposes only. No formal action will be taken as part of this item.

#### Attachments:

1. 2020-2021 Strategic Plan
2. 2022-2023 Work Plan

ALAMEDA LOCAL AGENCY FORMATION COMMISSION

# STRATEGIC PLAN

2020 -2021

**MISSION STATEMENT:** Alameda LAFCO provides oversight over local governments to make Alameda County a great place to live and work by balancing the preservation of agriculture and open space with the provision of sustainable municipal services

	EDUCATION	FACILITATION	COLLABORATION
STRATEGIC PILLARS	Serve as a resource to the public and to local agencies to support orderly growth and logical, sustainable service provision	Encourage orderly growth and development through the logical and efficient provision of municipal services by local agencies best suited to feasibly provide necessary governmental services and housing for persons and families for all incomes.	Be proactive and act a catalyst for change as a way to contribute to making Alameda County a great place to live and work by sustaining the quality of life.
CORE STRATEGIES	Enagage with the community through LAFCO outreach as well as receive presentations from outside stakeholders and local agencies to understand issues	Use LAFCO authority through municipal services reviews and change of organizations to promote the change in the region aligned with its mission	Always seek, determine, and question if any regional issues are opportunities for partnerships
TARGET OUTCOMES	Review growth boundaries and governance	Regulate land use through the extension of services	Coordinate with other agencies to determine high-need areas (DUCs)
	Provide Presentations to City Councils, Special Districts, and the County on upcoming projects and LAFCO's role	Provide more guidance on regional issues	Promote inter-agency special projects and partnerships
	Understand local agricultural issues and then consider a study	Create a five-year island annexation plan	Work with stakeholders to identify issues under LAFCO jurisdiction related to economic viability of agriculture
	Identify emerging issues, i.e. water treatment changes	Prepare comprehensive study on climate change	Establish policies and standards to address sustainability of adequate and reliable water supplies, including the use of recycled water
	Educate public on service costs	Encourage consolidations or review shared opportunities	Conduct joint LAFCO workshops
	Determine LAFCO's role in housing	Unfunded liabilities in services - do more to encourage future planning	Create homelessness initiatives with other agencies

Priority	Urgency	Type	Project	Key Issues
1	High	Statutory	Community Services Municipal Service Review	Service Specific MSR   Identify Accessibility Issues for Broadband Services
2	High	Statutory	General MSR on Fire Protection and Emergency Services	Second MSR on Fire and Emergency Services sine 2006   Address Shared Opportunities
3	High	Statutory	Alameda County Resource Conservation District MSR	MSR on resource conservation in Alameda County
4	High	Administrative	LAFCO Office Move	Fulfill Long-Term Lease in MOU with CDA; Aid in Hiring LAFCO Analyst
5	High	Statutory	Countywide MSR on Police Services	Examine Current Provision and Need for Police Services and Related Financial and Governance Considerations
6	High	Administrative	South Livermore Valley Area Specific Plan	Provide a LAFCO Update on Plan and Review Current Trends
7	High	Administrative	2022-2023 Audit Report	Verify Fund Balance; Perform Regular Audits
8	Moderate	Administrative	Alameda LAFCO Brochure	Create and Distribute Pamphlet for LAFCO Outreach and Education
9	Moderate	Statutory	Informational Report on Island Annexations	Map all Unincorporated Islands and Examine Island Annexation Implementation Issues in Alameda County
10	Moderate	Administrative	Create Countywide Regional Water and Wastewater Committee	Explore Opportunities and Share Practices for Collobaration on Recycled Water for the Region and Better Utilization of Imported Water
11	Moderate	Statutory	Unincorporated Areas Incorporation Feasibility Report	Prepare a Feasibility Report on the Incorporation of Castro Valley and surrounding areas of Ashland, Cherryland, and San Lorenzo
12	Moderate	Administrative	SALC Grant Award	Continue Two-Year Process on Grant Project and Track Agricultural Trends
13	Moderate	Administrative	Prepare Informational Report on JPAs	Post Enactment of SB 1266; Enhance Repository on Local Government Services
14	Low	Administrative	Review of County Transfer of Jurisdiction Policies	Ensure Policies are Consistent with CKH
15	Low	Administrative	Update Application Packet and Mapping Requirements	Streamline LAFCO Application and County Mapping Requirements; Make User Friendly
16	Low	Administrative	Informational Report on Remen Tract	Special Report on Service Delivery
17	Low	Administrative	Bay Area LAFCO Meetings	Attend Meetings with Other Bay Area LAFCOs for Projects/Training

18	Low	Administrative	Host Alameda County Special District Association Meeting	Communicate LAFCO's Mission and Goals to the Community
18	Low	Administrative	Social Media	Expand Alameda LAFCO's Social Media Presence
19	Ongoing	Statutory	Policy Review on Agricultural Protection and Out of Area Service Agreements	Periodical review of existing policies relative to practices and trends, and determine whether changes are appropriate to better reflect current preferences



# LAFCO

*Alameda* Local Agency Formation Commission

## AGENDA REPORT

November 10, 2022

Item No. 10d

**TO:** Alameda Commissioners

**FROM:** Rachel Jones, Executive Officer

**SUBJECT: Highlights of 2022 CALAFCO Annual Conference**

The Commission will receive an update from conference attendees about the annual CALAFCO conference held in Newport Beach from October 19<sup>th</sup> – 21<sup>st</sup> at the John Wayne Hyatt Regency. This item is for information only.

### Information

2022 CALAFCO Conference has come back after a two-year hiatus due to the pandemic. Approximately 223 attendees, guests, and speakers representing 47 of 58 LAFCOs participated including Alameda LAFCO Commissioners Ralph Johnson, Sblend Sblendorio, Georgean Vonheeder-Leopold, and LAFCO staff.

The conference theme this year was *50+1 Years – A Golden Era* and provided timely and informative sessions. A copy of the conference program is attached. The conference started with a mobile workshop – *“It’s a Shore Thing: Navigating Municipal Service Delivery Within Coastal Areas”* – that included a two-hour harbor cruise to showcase the history of the harbor and several projects involving multi-agency collaboration.

The program included three general sessions, such as *“How I Learned to Stop Worrying and Love Fire District Consolidations”*, *“Building Basics of LAFCO (LAFCO 101)”*, and *“Municipal Service Reviews: It’s a Brand-new Ballgame”*. At least four breakout sessions were provided, one being *“Recruitment and Succession Planning: Preparing for Future LAFCO Leaders”*, which Alameda LAFCO Executive Officer joined as a panelist.

In addition, there were regional roundtables, the *CALAFCO Annual Business meeting, Regional Caucus and Elections, CALAFCO Board of Directors meeting*, and the *CALAFCO Awards Ceremony*.

Conference material is available on the CALAFCO website at [www.calafco.org](http://www.calafco.org).

The next CALAFCO Annual Conference will be held in Monterey from October 3<sup>rd</sup> – 5<sup>th</sup>, 2023.

WELCOME TO THE

50+1 YEARS

A GOLDEN ERA

CALAFCO

IN THE GOLDEN STATE

2022 ANNUAL CONFERENCE

NEWPORT BEACH,  
CALIFORNIA

OCTOBER 19-21, 2022





## Schedule At-a-Glance

### WEDNESDAY - OCTOBER 19<sup>TH</sup>

7:00 a.m.	Registration Opens
7:30 a.m.	Mobile Workshop
10:00 a.m.	Building on the Basics of LAFCo
1:00 p.m.	Conference Opening
1:30 p.m.	General Session: Municipal Service Reviews: It's a Brand New Ballgame
3:00 p.m.	Refreshment Break with Sponsors
3:30 p.m.	General Session: How I Learned to Stop Worrying and Love Fire District Consolidations
5:30 p.m.	CALAFCO Reception Dinner on Your Own

### THURSDAY - OCTOBER 20<sup>TH</sup>

7:00 a.m.	Continental Breakfast Buffet
8:00 a.m.	Regional Caucus Meetings and Elections
9:15 a.m.	CALAFCO Annual Business Meeting
9:15 a.m.	Attorney Roundtable
10:30 a.m.	Refreshment Break with Sponsors
10:45 a.m.	Regional Roundtables
12:00 p.m.	Luncheon Keynote
1:45 p.m.	<b>BREAKOUT SESSIONS</b>

1) Recruitment and Succession Planning: Preparing for Future LAFCo Leaders, TODAY

2) Dangerous Currents! Recognizing and Avoiding Conflicts of Interest

3:00 p.m. Refreshment Break

3:15 p.m. **BREAKOUT SESSIONS**

1) Grand Juries & LAFCo: Why Can't We Be Friends

2) The Definitive Session on Pensions: LAFCo's Two-fold Responsibility to Take Care of Its Own and Review Agencies

5:30 p.m. Pre-dinner Reception with Sponsors

6:15 p.m. Dinner and Awards

### FRIDAY - OCTOBER 21<sup>ST</sup>

7:00 a.m.	Breakfast Buffet
7:30 a.m.	CALAFCO Board of Directors Meeting
9:00 a.m.	General Session: Over the Hill LAFCo Commission Hearing on the Proposal to Dissolve the Over the Hill Fire District
10:30 a.m.	Refreshment Break
10:45 a.m.	General Session: CALAFCO Legislative Update
12:00 p.m.	Conference Adjourns



## WELCOME TO THE 2022 CALAFCO CONFERENCE!



### Welcome from the Chair of the Board

On behalf of the CALAFCO Board of Directors, I want to welcome you to our Annual Conference in Newport Beach. This is a critical time in our state and the role of LAFCos has evolved into something more imperative than ever before. As we gather to discuss issues of importance to LAFCos, I encourage you to meet new people and take advantage of the resources available. Thank you for your leadership in shaping the future of California through local governance. I hope you enjoy the conference.

**Anita Paque**, Chair, Calaveras LAFCo  
Chair, CALAFCO Board of Directors



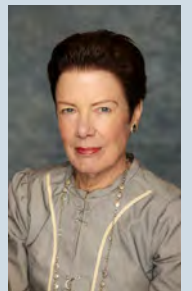
### Welcome from the Conference Chair

Welcome to the 2022 CALAFCO Annual Conference! The entire CALAFCO Conference Committee thanks you for making the time and commitment to attend, and for your engagement in the many sessions offered. The program is filled with topics essential to LAFCos and fabulous speakers and consultants who are experts in their fields. We hope that you leave with fresh ideas to tackle the many challenges we are facing, new resources, a more robust network, and a renewed desire to effect positive change in the communities we serve.

**Gay Jones**, Conference Chair, Sacramento LAFCo  
Member, CALAFCO Board of Directors

### Keynote Speaker: Billie C. Greer, Advocate & Community Leader

Billie has 30 years of experience as a public affairs advocate and community leader. She served as Director of Governor Arnold Schwarzenegger's Los Angeles regional office and a member of his senior staff from 2004 to 2010, and served on the Exposition Park & California Science Board under Schwarzenegger and Governor Jerry Brown.



Billie also served as President of the non-profit, non-partisan Southern California Leadership Council from 2011-2015, working closely with three former California governors – George Deukmejian, Pete Wilson and Gray Davis – and Southern California business and community leaders to address public policy issues critical to the region's economic vitality. Billie is a trustee of the Lowe Institute of Political Economy at Claremont-McKenna College.

# WEDNESDAY, OCTOBER 19<sup>TH</sup>

# PROGRAM

7:00 a.m.

Registration Opens

7:30 a.m. – 12:00 p.m.

**MOBILE WORKSHOP: It's a Shore Thing: Navigating Municipal Service Delivery Within Coastal Areas**

*Ahoy, mateys! Join us for a special nautical workshop that includes a two hour harbor cruise, and will highlight the history, features, and jurisdiction of the Harbor – as well as showcase several projects that involve multi-agency collaboration and processes. This is one not to miss!*

10:00 a.m. – 12:00 p.m.

**Building on the Basics of LAFCo (LAFCo 101)** LOCATION: Newport Bay

*Government Codes? Statutory Requirements? Legal Ramifications? If any of these have you scratching your head sometimes, fear not because this “LAFCo 101” session will not only give you an inside scope on becoming a LAFCo expert in these areas but will also be entertaining beyond belief. Don't take our word for it and check this session out – you won't be disappointed.*

Panelists: SR Jones, Executive Officer, Nevada LAFCo, Joe Serrano, Executive Officer, Santa Cruz LAFCo, Paula C. P. de Sousa, Partner, Best Best & Krieger LLP's Special District Practice Group

2.0 AICP CM credits

1:00 p.m. – 1:30 p.m.

**Conference Opening: Welcoming Remarks** LOCATION: Pacific Ballroom

*Welcome to the 2022 CALAFCO Annual Conference in Newport Beach!*

1:30 p.m. – 3:00 p.m.

**GENERAL SESSION: Municipal Service Reviews: It's a Brand New Ballgame**

LOCATION: Pacific Ballroom

*Frank (and perhaps provocative) discussion between Commissioners and Executive Officers about the ever-important role of Municipal Service Reviews, especially in light of SB 938.*

Panelists: Gay Jones, Special District Member, Sacramento LAFCo, Derek J. McGregor, Public Member, Orange LAFCo, Bill Connelly, County Member, Butte LAFCo, Steve Lucas, Executive Officer, Butte LAFCo, Kai Luoma, Executive Officer, Ventura LAFCo, John Benoit, Executive Officer, Lake, Colusa, Calaveras, Modoc, and Yuba LAFCOs, Paula C. P. de Sousa, Partner, Best Best & Krieger LLP's Special District Practice Group

1.5 AICP CM credits

3:00 p.m. – 3:30 p.m.

**Refreshment Break with Sponsors** LOCATION: Monarch Pavilion

3:30 p.m. – 5:00 p.m.

**GENERAL SESSION: How I Learned to Stop Worrying and Love Fire District Consolidations** LOCATION: Pacific Ballroom

*A discussion of the financial, political and cultural challenges in fire district consolidations.*

*Delve into real life, on the ground experiences with the pros and cons to achieve efficiencies for better fire service delivery. What are the factors that drive this service? Examining what is at your disposal. Explaining the “why” for merging, such as response capabilities and equipment resources. The goal is to give commissioners and staff a firm foundation for fire district consolidation discussions. LAFCo's can be the lead on informative talks to improve and enhance emergency response within their jurisdictions.*

Panelists: Kris Berry, Executive Officer, Amador LAFCo, Gay Jones, Special District, Sacramento LAFCo, Walt W. White, Fire Chief, Amador Fire Protection District, Rick Martinez, Executive Director, California Fire Foundation

1.5 AICP CM credits

5:30 p.m. – 7:00 p.m.

**CALAFCO Reception** LOCATION: Monarch Pavilion

— Dinner on Your Own —



7:00 a.m. – 9:00 a.m.	<b>Continental Breakfast Buffet</b> LOCATION: Monarch Pavilion
8:00 a.m. – 9:00 a.m.	<b>Regional Caucus Meetings and Elections</b> CENTRAL REGION: Newport • COASTAL REGION: Crescent Bay • NORTHERN REGION: Emerald Bay • SOUTHERN REGION: Balboa
9:15 a.m. – 10:30 a.m.	<b>CALAFCO Annual Business Meeting</b> All members are invited to attend. LOCATION: Pacific Ballroom
9:15 a.m. – 10:30 a.m.	<b>Attorney Roundtable</b> LOCATION: Avalon Boardroom
10:30 a.m. – 10:45 a.m.	<b>Refreshment Break with Sponsors</b> LOCATION: Monarch Pavilion
10:45 a.m. – 11:45 a.m.	<b>Regional Roundtables</b> CENTRAL REGION: Newport • COASTAL REGION: Crescent Bay • NORTHERN REGION: Emerald Bay • SOUTHERN REGION: Balboa
12:00 p.m. – 1:30 p.m.	<b>Luncheon Keynote</b> LOCATION: Monarch Pavilion
1:45 p.m. – 3:00 p.m.	<b>BREAKOUT SESSIONS</b>

### Recruitment and Succession Planning: Preparing for Future LAFCo Leaders, TODAY LOCATION: Crescent Bay

A LAFCo career is such a lucrative profession if you think about it – once you discover or stumble upon it, of course. In fact, most employees end their careers with LAFCo after 10, 20, 30+ years under their belts. But how do you replace someone with that much experience? How do you find the right candidate to pass the torch? This session goes over succession planning and how to gain/retain LAFCo talent.

Panelists: Brendon Freeman, Executive Officer, Napa LAFCo, Joe Serrano, Executive Officer, Santa Cruz LAFCo, Rich Seithel, Executive Officer, Solano LAFCo, Luis Tapia, Assistant Executive Officer, Orange LAFCo, Rachel Jones, Executive Officer, Alameda LAFCo

1.25 AICP CM credits

### Dangerous Currents! Recognizing and Avoiding Conflicts of Interest LOCATION: Newport Bay

Have you ever been told that being a LAFCo Commissioner means taking off the hat of your home agency (city, district, community)? As a LAFCo Commissioner, have you ever questioned yourself or sought legal counsel's opinion on participating in the review of a project involving your home agency or community? Unclear on what independent judgement means? Well, this is the session for you! Being a LAFCo Commissioner is often not as clear-cut or easy as the words of the Cortese-Know-Hertzberg Act. Join us to learn more about potential conflicts of interest (COI), why having a COI policy is important, and hear about Commissioners' experiences in this area.

Panelists: Derek McGregor, Public Member, Orange LAFCo, Bill Kelly, President & CEO, Kelly Associates Management Group LLC (KAMG), John Withers, Partner, California Strategies, Scott Smith, Partner, Best Best & Krieger LLP

1.25 AICP CM credits

### 3:00 p.m. – 3:15 p.m. Refreshment Break LOCATION: Monarch Pavilion

### 3:15 p.m. – 5:00 p.m. BREAKOUT SESSIONS

### Grand Juries & LAFCo: Why Can't We Be Friends LOCATION: Newport Bay

This session will provide an overview of the Grand Jury and will consider how and why the Grand Jury can prove helpful to LAFCos, and vice versa. You will get a unique perspective from a former Grand Jury Foreman, now LAFCo Commissioner. We will discuss working with Grand Juries, including responding to inquiries and recommendations from a Grand Jury. We will also cover how to respond when LAFCo is being investigated. You'll leave with a sense of the mission and structure of the Grand Jury and how its role fits into the broader picture of local government accountability.

Panelists: SR Jones, Executive Officer, Nevada LAFCo, Matthew Summers, Shareholder, Colantuono, Highsmith & Whatley, Luis Tapia, Assistant Executive Officer, Orange LAFCo, Gordon Mangel, Special District Member, Nevada LAFCo

1.75 AICP CM credits

### The Definitive Session on Pensions: LAFCo's Two-fold Responsibility to Take Care of Its Own and Review Agencies

LOCATION: Crescent Bay

LAFCos have a two-fold responsibility regarding pensions and OPEBs. First, LAFCos are responsible for their own liabilities and payments. As a government agency, commissioners and staff need to understand the impacts of, and how to address, pension and OPEB liabilities. Second, as we perform service reviews, LAFCos should be reviewing pensions and OPEBs -- not just identifying liabilities, but also the benefits and consequences of funding or not funding its pension and OPEB obligations. In some cases, this financial liability leads to service insolvency. Importantly, a proper review of an agency's liabilities cannot occur if LAFCos do not understand their own pension and OPEB obligations.

Panelists: Isabel Safie, Partner, Employee Benefits Practice Group of Best Best & Krieger LLP., Jim Bagley, Chair, San Bernardino LAFCo, Samuel Martinez, Executive Officer, San Bernardino LAFCo, Michael Tuerpe, Sr. Analyst San Bernardino LAFCo

1.75 AICP CM credits

### 5:30 p.m. – 6:15 p.m. Pre-dinner Reception with Sponsors LOCATION: Monarch Pavilion

### 6:15 p.m. – 8:30 p.m. Dinner and Awards LOCATION: Pacific Ballroom

FRIDAY, OCTOBER 21<sup>ST</sup>

PROGRAM

7:00 a.m. – 9:00 a.m. **Breakfast Buffet** LOCATION: Monarch Pavilion

7:30 a.m. – 8:45 a.m. **CALAFCO Board of Directors Meeting** LOCATION: Newport Bay

9:00 a.m. – 10:30 a.m. **GENERAL SESSION: Over the Hill LAFCo Commission Hearing on the Proposal to Dissolve the Over the Hill Fire District** LOCATION: Pacific Ballroom

Join us for this “mock-commission hearing,” where we consider the not so simple dissolution of a rural fire district. The Commissioners and staff, as well as specific public instigators for this hearing are all experienced LAFCo people who will portray an actual local LAFCo hearing process. The intent is to evoke audience participation in the form of questions, comments on dos and “don’ts”, and constructive feedback on the hearing process.

Panelists: Jurg Heuberger, Executive Officer, Imperial LAFCo, Paula Graf, Sr. Analyst, Imperial LAFCo, Holly Whatley, Shareholder, Colantuono, Highsmith & Whatley, PC., Andy Vanderlaan, Public Member, San Diego LAFCo, Gary Thompson, Executive Officer, Riverside LAFCo, Derek McGregor, Public Member, Orange LAFCo, Priscilla Mumpower, Local Government Analyst II, San Diego LAFCo, Carolyn Emery, Executive Officer, Orange LAFCo

10:30 a.m. – 10:45 a.m. **Refreshment Break with Sponsors** LOCATION: Monarch Pavilion

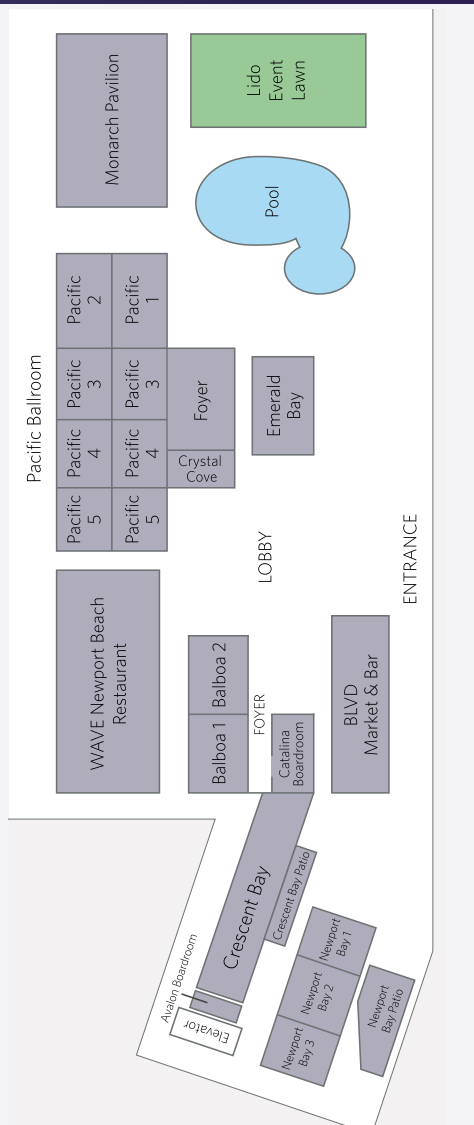
10:45 a.m. – 12:00 p.m. **GENERAL SESSION: CALAFCO Legislative Update** LOCATION: Pacific Ballroom

12:00 p.m. **Conference Adjourns**



ROTATE PAGE TO VIEW MAP

— HYATT REGENCY —  
JOHN WAYNE AIRPORT NEWPORT BEACH



**SOUTH COAST WATER DISTRICT**  
*Partnering With The Community*

**COMMUNITY PARTNER & ENVIRONMENTAL STEWARD SINCE 1932**

**PROVIDING OUR COMMUNITY WITH RECYCLED WATER FOR 40+ YEARS**

**SPONSORING THE DOHENY OCEAN DESALINATION PROJECT TO BRING NEW, RELIABLE, LOCAL, & DROUGHT-PROOF WATER SUPPLY TO SOUTH ORANGE COUNTY**



LEARN MORE ABOUT US  
[SCWD.ORG](http://SCWD.ORG)



FOR PROJECT UPDATES, VISIT  
[SCWD.ORG/DOHENYDESAL](http://SCWD.ORG/DOHENYDESAL)



# CALAFCO BOARD OF DIRECTORS

**Anita Paque, Chair**  
**Bill Connelly, Vice Chair**

**Margie Mohler, Treasurer**  
**Acquanetta Warren, Secretary**

## NORTHERN REGION

**Bill Connelly**  
Butte LAFCo  
**Blake Inscore**  
Del Norte LAFCo  
**Debra Lake**  
Humboldt LAFCo  
**Josh Susman**  
Nevada LAFCo

## SOUTHERN REGION

**Michael Kelley**  
Imperial LAFCo  
**Derek McGregor**  
Orange LAFCo  
**Jo MacKenzie**  
San Diego LAFCo  
**Acquanetta Warren**  
San Bernardino LAFCo

## CENTRAL REGION

**Gay Jones**  
Sacramento LAFCo  
**Daron McDaniel**  
Merced LAFCo  
**Anita Paque**  
Calaveras LAFCo  
**Daniel Parra**  
Fresno LAFCo

## COASTAL REGION

**Chris Lopez**  
Monterey LAFCo  
**Michael McGill**  
Contra Costa LAFCo  
**Margie Mohler**  
Napa LAFCo  
**Shane Stark**  
Santa Barbara LAFCo

# CALAFCO STAFF

**René LaRoche, Executive Director**  
**Clark Alsop, Legal Counsel**  
**Jeni Tickler, Administrator**  
**Stephen Lucas, Executive Officer**

**José Henriquez, Deputy Executive Officer**  
**Dawn Mittleman Longoria, Deputy Executive Officer**  
**Gary Thompson, Deputy Executive Officer**  
**James Gladfelter, C.P.A.**

# CALAFCO CONFERENCE PLANNING COMMITTEE

## BOARD MEMBERS

**Gay Jones, Chair, Sacramento LAFCo**  
**Daron McDaniel, Merced LAFCo**

**Michael McGill, Contra Costa LAFCo**  
**Derek McGregor, Orange LAFCo**

## MOBILE WORKSHOP

**Gavin Centeno, Orange LAFCo**  
**Carolyn Emery, Orange LAFCo**

## STAFF

**José Henriquez, Co-Chair, Sacramento LAFCo**  
**Kris Berry, Amador LAFCo**  
**Paula de Sousa, Best Best & Krieger, LLP**  
**DeeAnne Gillick, Sloan Sakai Yeung & Wong, LLP**  
**Paula C.P. Graf, Imperial LAFCo**  
**SR Jones, Nevada LAFCo**  
**Jurg Heuberger, Imperial LAFCo**  
**René LaRoche, CALAFCO**  
**Sam Martinez, San Bernardino LAFCo**  
**Michelle McIntyre, Placer LAFCo**  
**Alisha O'Brien, Los Angeles LAFCo**  
**David Ruderman, Colantuono Highsmith and Whatley, PC**  
**Joe Serrano, Santa Cruz LAFCo**  
**Luis Tapia, Orange LAFCo**

## GOLD ASSOCIATE MEMBERS



**BEST BEST & KRIEGER**  
ATTORNEYS AT LAW

COLANTUONO  
HIGHSMITH  
WHATLEY, PC

**CV STRATEGIES**

www.cvstrat.com

PRECISION IN PERCEPTION<sup>SM</sup>



**BETTER COMMUNITIES.  
BOLDER FUTURES.**

# IN MEMORY



**JERRY GLADBACH**  
1939 - 2022  
(LOS ANGELES)



**CARL LEVERENZ**  
1940 - 2022  
(BUTTE)



**WARREN NELSON**  
1946 - 2022  
(NAPA)



**CARMEN RAMIREZ**  
1948 - 2022  
(VENTURA)



**SAJIT SINGH**  
1972-2022  
(COLUSA)

# ABOUT THE SPEAKERS

**SR Jones, Executive Officer, Nevada LAFCo** - SR has worked with Nevada LAFCo since 1992 and has served as the Executive Officer of Nevada LAFCo since 1993. SR has also been involved with CALAFCO since 1994, serving on the Legislative Committee, and several Program Committees. In 1997, and again in 2008, she was appointed Deputy Executive Officer. She served as Executive Officer of CALAFCO from 1998 until 2000, and again from 2009 to 2011. SR received a degree in history from the University of California at San Diego, and currently resides near Nevada City.

**Joe Serrano, Executive Officer, Santa Cruz LAFCo** - Joe earned a double major in finance & accounting from California State University, Fullerton, and has more than 14 years in LAFCo experience. He began his LAFCo career as an intern for Orange LAFCo in 2008 and was their analyst until 2013 before he started expanding his LAFCo knowledge with other LAFCos, including San Bernardino, San Diego, and Monterey. Today, he is the Executive Officer of Santa Cruz LAFCo.

**Paula C. P. de Sousa, Partner, Best Best & Krieger LLP's Special District Practice Group** - Paula is a partner in Best Best & Krieger LLP's Special District Practice Group, based out of the firm's San Diego office. Paula joined BB&K upon graduating from the University of the Pacific, McGeorge School of Law. Paula practices in most areas of public agency representation, including the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000. Paula serves as legal counsel to San Bernardino LAFCo, assistant legal counsel to Orange LAFCo, and general counsel to a number of special districts in San Diego County (agencies providing sewer and water services). She advises CALAFCO as assistant general counsel, assists in drafting legislation on CALAFCO's behalf, and regularly advises other public agency clients with respect to LAFCo-related issues. Paula is the primary author of several white papers, utilized by LAFCos and public agencies throughout the state on changes in law impacting changes of

organization and reorganizations.

**Gay Jones, Special District Member Commissioner, Sacramento LAFCo** - Gay has represented special districts on CALAFCO since 2006 and Sacramento LAFCo since 2004. Gay has served as a Director for Sacramento Metropolitan Fire District since its inception in 2000. Commissioner Jones is a retired Captain with the Sacramento Fire Department, 1981-2006. From her days as a Peace Corps Volunteer to today, she continues to serve her community on many local levels. Gay received an undergraduate degree in philosophy and a Master's degree in health and human services. Gay looks forward to continued discussion for achieving LAFCo goals to improve all our communities.

**Derek J. McGregor, Public Member, Orange LAFCo** - Derek has served as the Public Member on Orange LAFCo since 2009 and was recently appointed to the CALAFCO Board of Directors. He is a licensed civil engineer and land surveyor and has owned and operated DMc Engineering, a civil engineering and land surveying firm, since 1987. Derek has more than 30 years of experience as a leader in the community where he resides, as well as countywide. His involvement includes Orange County Transportation Authority Citizen's Advisory and Environmental Oversight Committees. Derek is also the founding member of the Community Associations of Rancho, which promotes collaboration with some of the largest Master homeowners associations in California. Derek's career began after graduating from Southern Illinois University with a Bachelor of Science in engineering.

**Bill Connelly, County Member, Butte LAFCo** - Bill Connelly has served as a CALAFCO Commissioner for eight years and is the current Vice Chair. He has long been dedicated to public service, including his current role as the District One Supervisor on the Butte County Board of Supervisors, a position he has held since 2005 and where he is the current Board Chair. He is also the Chair and a 17-year member of the Butte Local Agency Formation Commission,

as well as a member of the Butte County Air Quality Board Management District, the Butte County Association of Governments, and several other community groups and organizations. Apart from time enlisted in the United States Air Force, Bill has called Butte County home for most of his life.

**Steve Lucas, Executive Officer, Butte LAFCo** - Steve has more than 27 years of LAFCo and land use planning experience. In addition to his role as the Butte LAFCo Executive Officer, he serves as the CALAFCO Executive Officer, on the CALAFCO Legislative Committee and numerous other CALAFCO workgroups. Prior to joining LAFCo, he worked as a land use planner for the County of Butte, serving as staff to the Planning Commission and Airport Land Use Commission. Aside from his professional pursuits, Steve has also served the community for eight years on the City of Chico Airport Commission and eight years on the Chico Parks Commission, as well as serving on the board of a several local leadership development programs. A more recent diversion found Steve taking a leadership role in the development of a K-8 charter school where he has served as the Board Chair for three years. Steve graduated from California State University at Chico, where he received both a Bachelor's degree in geography and Master's degrees in geography and urban planning.

**Kai Luoma, Executive Officer, Ventura LAFCo** - Kai joined the Ventura LAFCo in 2007 and has served as Executive Officer since 2014. Before joining LAFCo, Kai was a senior planner for the City of Santa Clarita, where one of his responsibilities was overseeing the city's frequent annexation proposals. He has also been a planner with the City of Roseville, Nevada County, and San Joaquin County. Kai holds a Bachelor's degree in geography and a Master's degree in public administration.

**John Benoit, Executive Officer, Lake, Colusa, Calaveras, Modoc, and Yuba LAFCos** - John has a professional background in LAFCo, land use planning, project management, environmental, and community

and economic development. John currently serves as the Executive Officer for LAFCo commissions in Lake, Colusa, Calaveras, Modoc, Yuba, Sutter and formerly Plumas and Lassen counties. As LAFCo contract staff to these rural commissions, John plans and organizes LAFCo activities, processes applications, establishes policies and programs, and provides general administration, budget management, and environmental review services. He has been a lecturer in geography and French at three community colleges in Northern California and holds a Master's degree in geography.

**Kris Berry, Executive Officer, Amador LAFCo** - Kris is the Executive Officer for Amador LAFCo. Kris previously served 16 years as the Executive Officer for Placer LAFCo and Senior Staff Analyst at Monterey LAFCo. Prior to coming to LAFCo, she was a Senior Planner with Monterey County Planning for 17 years. She has a Bachelor of Science in city and regional planning from California Polytechnic State University, San Luis Obispo. She is a long time Soroptimist and lover of all things pug.

**Walt W. White, Fire Chief, Amador Fire Protection District** - Walt is Fire Chief of the Amador Fire Protection District and a 38-year veteran of the California Fire Service. He served as the 21st Fire Chief for the City of Sacramento and is currently Secretary of the Board of Directors for the Sacramento Metropolitan Fire District. Chief White is a survivor of multiple fire agency consolidations and understands the efficiency, effectiveness, and public benefit that is possible through cross silo collaboration. Chief White holds a Master's degree in fire service management.

**Rick Martinez, Executive Director, California Fire Foundation** - Rick has more than forty years in public safety service. Rising through the ranks, he served in nearly every fire operational and administrative position to include 12 years as Fire Chief. During his tenure as Fire Chief, he guided the consolidation of multiple fire departments forming the Sacramento Metropolitan Fire District. He

# ABOUT THE SPEAKERS

presently serves as the Executive Director of the California Fire Foundation, a charitable non-profit that provides assistance to families of fallen and injured firefighters as well as the communities they serve.

---

**Brendon Freeman, Executive Officer, Napa LAFCo** - Brendon is the Executive Officer of Napa LAFCo, a position to which he was promoted in July 2015 after working as a Staff Analyst for Napa LAFCo since June 2008. Brendon has a Bachelor's degree in economics with a minor in statistics from the University of California, Davis. He previously served four years on the City of Napa Community Development Block Grant Citizens' Advisory Committee, three years on the Napa Valley Support Services Board of Directors, and is currently a proud member of the Napa Sunrise Rotary service club.

---

**Rich Seithel, Executive Officer, Solano LAFCo** - Rich has been the Solano LAFCo Executive Officer since July 2017. He previously retired from Contra Costa County after serving 20 years, where he notably served as the Chief of Annexations and Economic Stimulus Programs and as a Senior Deputy County Administrator, overseeing budget and programs for more than 20 departments. He graduated from St. Mary's College in Moraga, California, with a Master's in business administration, honoring in Advanced Strategic Marketing.

---

**Luis Tapia, Assistant Executive Officer, Orange LAFCo** - Luis joined the Orange County LAFCo staff in 2016 as a Policy Analyst. In his current position as Assistant Executive Officer, Luis is responsible for supervising staff, assisting in the yearly budget and audit, research and analysis involving potential city and district boundary changes, and governance issues. He received a Bachelor's degree in political science and a Master's degree in political science from the California State University of Long Beach and a Certificate in Geographic Information Systems from the California State University of Fullerton. His professional interests include working with organizations that empower youth to pursue a

degree in higher education.

---

**Rachel Jones, Executive Officer, Alameda LAFCo** - Rachel is the Executive Officer for the Alameda LAFCo. She joined the Commission in June 2018. Prior to her current position, she served as the Interim Executive Officer and Analyst at Marin LAFCo for more than two years and administered their municipal service review program. She also previously served as the Donor Stewardship Associate and Board Liaison for SPUR, an urban planning think-tank in the Bay Area. Rachel holds a Bachelor of Science in urban planning from Cornell University.

---

**Bill Kelly, President & CEO, Kelly Associates Management Group LLC (KAMG)** - Bill is President/CEO of Kelly Associates Management Group LLC (KAMG), a municipal management firm formed in 2011 that consults only to public agencies (cities, counties, and special districts). Bill specializes in areas of organizational management, economic development, team building/goal setting and community development. Prior to establishing KAMG, he served as City Manager and Deputy City Manager for several cities, as well as other positions including Director of Public Works and Community Development, Director of Planning and Building, and City Planner. Bill has a Bachelor of Science in urban planning from California State Polytechnic University, Pomona, a Master of Public Administration from the University of Southern California, a Master of Management, an Executive Master of Business Administration, and did doctoral work at Claremont Graduate University. He is an Adjunct Professor of Public Policy at the University of Southern California. Bill served as Vice Chair of the State of California Law Enforcement Telecommunications Commission and Chair of the Los Angeles Country Emergency Management Agency Commission.

---

**John Withers, Partner, California Strategies** - John has been a Partner at California Strategies for more than 28 years with experience in water resources

and regulation, real estate development, entitlement, and asset protection, and government relations. He is able to find pathways to solutions that others miss because he has worked on all sides of the issues, attacking problems as an applicant, an elected official, a regulator and a consultant. He has served for more than 33 years as an elected Director (and former Board President) of the Irvine Ranch Water District, for 25 years as a Commissioner (and former Chairman) of the Orange County LAFCo, and 19 years as a governor's appointed Board member (and former Chairman) of the Santa Ana Regional Water Quality Control Board.

---

**Scott Smith, Partner, Best Best & Krieger LLP** - Best Best & Krieger LLP partner Scott C. Smith advises public and private clients on issues of state and local regulatory and land use law, including advice on development and environmental law and municipal law. Scott's career in public law at BB&K began immediately after law school graduation in 1985, so his early assignments included work implementing the freshly minted Cortese-Knox Act. Scott serves as general counsel for Orange County LAFCo and has worked on that team since 1994. In that capacity, he has served in review of several cityhood applications and major annexations and consolidations. Scott assists in representing several other BB&K LAFCo clients. He lectures frequently on ethics and governance and enjoys Latin American literature and backpacking.

---

**Matthew Summers, Shareholder, Colantuono, Highsmith & Whatley** - Matthew is a Shareholder in Colantuono, Highsmith & Whatley's Pasadena office who has specialized in representing cities, special districts, joint powers agencies, and other public agencies since 2011. He serves as City Attorney for the Cities of Barstow, Calabasas and Ojai, and as General Counsel for Eco-Rapid Transit, a 15-city joint powers agency working towards development of a light rail line along the Gateway Cities corridor in Los Angeles County. His practice covers the full range of public law issues, including

land use, elections, conflicts of interest, open meetings and public records, public works and public contracting, labor and employment, post-redevelopment advice and litigation, cannabis regulation and enforcement, telecommunications, public agency litigation, LAFCo proceedings, and the California Environmental Quality Act (CEQA). Matt also advises the Cities of Sierra Madre and South Pasadena, as well as our other general and special counsel clients. Matt received his J.D. cum laude from the University of California, Hastings School of Law, in 2011 where he was an Articles Editor of the Hastings West-Northwest Journal of Environmental Law & Policy. He graduated from Reed College with a Bachelor's degree in Economics in 2008 and is a member of Phi Beta Kappa.

---

**Gordon Mangel, Special District Member, Nevada LAFCo** - Born and raised in Southern California, Gordon spent 34 years in Law Enforcement, working mainly for the court system including the Presiding Judge of Los Angeles County for eight years. He became a member of Nevada County Grand Jury in 2015 and served as Foreperson for two years, leaving in 2020. In 2021, Gordon became a member of the Penn Valley Fire Protection Board of Directors and was elected by the Nevada County Special Districts to serve as District Member on Nevada LAFCo. Gordon also served as Board member for Gold Country Softball for several years. He holds a degree in animal science from California State Polytechnic University, Pomona.

---

**Isabel Safie, Partner, Employee Benefits Practice Group of Best Best & Krieger LLP** - Isabel is a partner in the Employee Benefits Practice Group of Best Best & Krieger LLP. She works with public and private sector clients on the design of employee benefit programs and issues related to those programs. Isabel also advises public agencies on their ability to modify or reduce pension and retiree health benefits under California's vested rights doctrine, and provides guidance on fiduciary obligations under



# ABOUT THE SPEAKERS

federal, state and local pension laws. Isabel has substantial experience in all things related to CalPERS – in both its pension and health benefit programs – and has assisted her clients favorably resolve a variety of matters, including new agency eligibility determinations, membership eligibility, compensation earnable determinations, compliance reviews and resolutions, and retiree employment matters. She graduated from the University of California Los Angeles, School of Law, and received a Bachelor's degree in political science with a minor in human biology from Stanford University.

**Jim Bagley, Chair, San Bernardino LAFCo** - Jim currently serves as the Chair for San Bernardino LAFCo. His first position on the Commission began in 2001 as a City Member, and his second role began in 2008 as a Public Member. Professionally, Jim is a real estate broker and has served in the following public agencies: Twentynine Palms Water District (Board member); City of Twentynine Palms (Mayor, Mayor Pro Tem, and Council member); San Bernardino Associated Governments (President, Vice President, and member); Southern California Association of Governments (member); California League of Cities (Board member, Desert Mountain Division President and Vice President); Bureau of Land Management's Desert District Advisory Council (member); Real Estate Specialist for the Department of Defense; and, to this day, San Bernardino County Airport Commission (Chair, Vice Chair, and currently member). Jim's family has been part of the Twentynine Palms community for three generations. Serving his community, Jim has been active in the Rotary Club, Chamber of Commerce and the Board of Realtors. In addition, he is a commercial pilot and a FAA certified flight instructor. Jim received a Bachelor's degree in political science from the University of California Los Angeles.

**Samuel Martinez, Executive Officer, San Bernardino LAFCo** - Sam is the Executive Officer for San Bernardino LAFCo. He joined

San Bernardino LAFCo as an Analyst in 2003, moved up to Senior Analyst in 2008, promoted to Assistant Executive Officer in 2011, and was appointed Executive Officer in 2018. Prior to joining LAFCo, Sam was a planner for the County of San Bernardino.

**Michael Tuerpe, Sr. Analyst San Bernardino LAFCo** - Michael has been with San Bernardino LAFCo for 17 years. He has completed more than 100 individual service reviews and four countywide service reviews for the largest county in the state. Michael has degrees from the University of California Los Angeles and the University of Southern California, as well as having served as an officer in the Air Force.

**Jurg Heuberger, Executive Officer, Imperial LAFCo** - Jurg worked for the Land Use Department in Imperial County from 1975 to 2010, serving as the Planning Director for the last 26 years. He became the Executive Officer of LAFCo in 1985 while LAFCo was still under county staffing. In 2010, Imperial LAFCo became totally independent, and he has continued to serve as Executive Officer. Jurg has a degree in architecture from California Polytechnic State University at San Luis Obispo. He serves on several boards including the Imperial County Historical Society and was a founding member and is still on the Board of Imperial Valley Telecommunications Authority (IVTA). IVTA provides high speed internet services to all 33-member public agencies in Imperial County. Jurg was born and raised in Switzerland.

**Paula Graf, Sr. Analyst, Imperial LAFCo** - Paula began working for Imperial LAFCo in 2015 as a limited-time clerk and has since moved up to Senior Analyst. Prior to joining LAFCo, Paula worked as an Accounting Assistant and Assistant Property Accounts Manager. She enjoys camping and hiking to get away from the noise of the day-to-day.

**Holly Whatley, Shareholder, Colantuono, Highsmith & Whatley, PC** - Holly is a shareholder at Colantuono, Highsmith & Whatley, PC. She serves as General Counsel to San Diego County LAFCo and is Conflicts

Counsel for San Bernardino LAFCo. She also litigates on behalf of public agencies throughout the state, including LAFCos. Her LAFCo-related experience includes litigating a Rev. & Tax. 99 property tax negotiation dispute, island annexation disputes, election law disputes regarding voter approval of reorganizations, and disputes regarding property tax implications of reorganizations.

**Andy Vanderlaan, Public Member, San Diego LAFCo** - Commissioner Andrew "Andy" Vanderlaan has served as a Public Member on the San Diego LAFCo since his initial appointment in 1996. Andy also served as an elected Board member of CALAFCo between 2011 and 2012. He is a retired public safety professional and most recently served as Fire Chief for the North County Fire Protection District. During his tenure with the North County Fire Protection District, Andy served as an elected member of the Special Districts Advisory Committee. He currently resides in the unincorporated community of Bonsall.

**Gary Thompson, Executive Officer, Riverside LAFCo** - Gary began his service as Executive Officer in May 2019, after previously serving five years as City Manager for the City of Jurupa Valley. Gary has more than 18 years of local government experience, and unique experience in understanding the methodologies and legal boundaries associated with formation and implementation of municipal agencies, municipal agency management and financing, and setting municipal level policy. Gary also previously served in a consulting capacity to several LAFCos throughout California, working on various projects including municipal service reviews, sphere of influence updates, incorporation fiscal analyses, and special studies. He also worked for 30 years in the federal sector, a significant portion in management level positions within various agencies of the Department of the Navy. Gary holds a Bachelor's degree in business administration from California State University, Long Beach, and an Associate in

Science degree from Long Beach City College.

**Priscilla Mumpower, Local Government Analyst II, San Diego LAFCo** - Priscilla joined the San Diego LAFCo in August 2020 and currently serves as a Local Government Analyst II. As a San Diego native, she aspires to positively impact and contribute to San Diego communities. Previously, Priscilla worked in the hospitality industry as a Human Resources Manager. She received her undergraduate degree from Arizona State University, College of Public Service and Community Solutions. When not at work, she enjoys spending time with her family.

**Carolyn Emery, Executive Officer, Orange LAFCo** - Carolyn joined OC LAFCo in 2000. With more than 25 years of experience in local and state government, Carolyn provides executive leadership on agency projects that include developing governance alternatives involving infrastructure challenges and facilitating solutions through the vehicles of urban and regional planning. As Executive Officer, she is responsible for the agency's external relations and the development of annual strategic plans, work plans and the operational budgets. Carolyn also serves on multiple committees and boards, including the Orange County Council of Governments, Center for Demographic Research Management Oversight Committee, and the CALAFCo Legislative Committee. Prior to joining Orange LAFCo, Carolyn worked with the City of Los Angeles Commission on the Status of Women, established by Mayor Tom Bradley. She earned a Bachelor's degree in political science and a Master's degree in public policy and administration from California State University, Long Beach. She is also a graduate of the Stanford University Bill Lane Center Local Governance Summer Institute and the Coro Southern California Women in Leadership Cohort. Carolyn is a member of the International City/County Management Association (ICMA) and Women Leading Government (WLG).



# CONGRATULATIONS CALAFCO ON ANOTHER GREAT CONFERENCE



**IT IS A PRIVILEGE TO PARTNER  
WITH YOU AND SUPPORT YOU  
IN TELLING YOUR STORY**

**CVSTRATEGIES.COM**

CV Strategies provides public engagement, community relations and image enhancement support, helping clients turn high stakes communication challenges into high impact outreach.



**CV STRATEGIES**

Los Angeles • Palm Desert • Sacramento • Phoenix



BEST BEST & KRIEGER  
ATTORNEYS AT LAW

---

## Keep It Golden

Happy **50+1** years to CALAFCO! BB&K is honored to support the **meaningful** work of California's **LAFCOs** year after year. We celebrate your **Golden Era** in the Golden State!





**BETTER COMMUNITIES.  
BOLDER FUTURES.**

**OUR SERVICES**

- Fiscal Health
- Economic Development
- Real Estate
- Affordable Housing

**RSG's mission is to create solutions to enhance the physical, economic, and social capital of local communities.**

At RSG, Municipal Service Reviews, Sphere of Influence Updates, and annexation studies are all part of our suite of Fiscal Health services. We care deeply about helping our client communities thrive, so these services are about more than just compiling data and filing a report. They are essentially about nurturing community livelihood. Think of fiscal health as the oxygen of a community. A local government with robust fiscal health can fully function to meet the needs of its residents and businesses, rather than struggling to meet the same demands but with limited capability.

Communities deserve to be well served by their local government.

Having worked with a variety of communities, we see those that suffer from a lack of resources strive valiantly to rise above their circumstances. These underprivileged cities and districts lack the financial resources required to help build and sustain their communities and offer amenities like municipal services, senior services, economic development programs and affordable housing, among other basic needs. Through our fiscal health services, we strive to help them obtain access to the same services as communities who do not face those same struggles. Our overall goal is to help empower agencies by providing them with the tools they need to thrive and gain access to the resources needed to secure

sustainability and quality of life. RSG brings clarity when performing our fiscal health services. Our staff recognizes value in presenting financial data that is not only accurate, but insightful to decision makers, staff, and the public. Our products can serve many purposes and groups, from helping Commissioners and elected officials weigh the consequences of policy choices, to assisting government staff conducting outreach and implementation, to enlightening residents, businesses and other organizations seeking transparency into the complex way local services are funded.

**Let us know how we can help!**



**RECENT LAFCO PROJECTS**

- CFA for Mountain House Incorporation – San Joaquin LAFCO (Underway)
- Initial Fiscal Analysis for Malaga Incorporation – Malaga County Water District
- CFA for Olympic Valley Incorporation – Placer LAFCO
- Rim Communities Incorporation Feasibility Study – San Bernardino LAFCO
- Southwest Region MSR Update – Orange LAFCO (Underway)
- Fire Services MSR Update – Siskiyou LAFCO (Underway)
- La Mirada and Whittier MSR and SOI Update – LA LAFCO
- Water Districts MSR and SOI Update – Yolo LAFCO
- 28 City MSR and SOI Update – Riverside LAFCO
- Update Map of Statewide DUCs - CALAFCO

**OTHER FISCAL HEALTH CLIENTS**

**ANNEXATION STUDIES**

- City of Huntington Beach
- City of Martinez
- City of San Carlos
- City of Belmont
- Desert Healthcare District
- Cathedral City

**OTHER REORG STUDIES**

- County of San Bernardino
- City of Nevada City
- March Joint Powers Authority
- City of Carlsbad
- City of Irwindale
- City of Grand Terrace
- City of South Gate

**Say Hello to Us Here at the Conference!**



**Lynn Kelly Lehner**  
(714) 316-2198



**Brandon Fender**  
(714) 316-2106

SCV Water is proud to honor the legacy of

# JERRY GLADBACH

CLWA/SCV Water Board Member 1985 - 2022



“

One of the hallmarks of Jerry's life of service was his deep and durable involvement in the many organizations he participated in. It was truly a life-long commitment over many decades of service. He approached all of his activities with seemingly limitless energy and enthusiasm. We will miss him.

”

— Matt Stone

SCV Water General Manager

**Local Agency Formation Commission for the County of Los Angeles**

Commissioner 2001 - 2022

Chair 2006 - 2022

**CALAFCO**

Past President

Most Outstanding Commissioner 2013



is a proud sponsor of  
the 2022 CALAFCO Annual Conference

**WE'RE IN A DROUGHT**

**I'M LETTING MY  
LAWN DIE TO SAVE  
WATER AND GIVE ME  
A CLEAN PALETTE FOR  
A LESS THIRSTY  
LANDSCAPE LATER.**

[bewaterwise.com](http://bewaterwise.com)<sup>®</sup>



Krista, Connor and Kara, Rowland Heights

*This is*  
**HOW  
WE SAVE  
WATER.**



Providing high quality audit, consulting and tax services to local governments, special districts, and nonprofit organizations.

**COMMITTED TO EXCELLENCE**



[www.DavisFarr.com](http://www.DavisFarr.com)

**Missing  
the bullseye  
isn't an option.**

As home to one of the architects of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, we have been hitting the target with focused legal strategies for clients throughout California for 80 years.

Are you ready to take your shot?



 **NOSSAMAN** LLP

# THANK YOU TO OUR SPONSORS

## VISIONARY



## INNOVATION



THE METROPOLITAN WATER DISTRICT  
OF SOUTHERN CALIFORNIA

## TRAILBLAZING



## HORIZON



## GROUNDBREAKING



## BUILD YOUR OWN



JOIN US FOR  
OUR NEXT CONFERENCE

OCTOBER 18-20, 2023

HYATT REGENCY MONTEREY  
hosted by CALAFCO

